## CITY OF BETTENDORF, IOWA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended June 30, 2004

Prepared by:

City Finance Department Carol A. Barnes, Finance Director

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### CITY OF BETTENDORF, IOWA

#### **Fiscal year 2003/2004**

Michael J. Freemire, Mayor

Lisa M. Brown **Alderman at Large** 

Timothy A. Stecker Alderman at Large

Norman P. Voelliger First Ward Alderman

Joseph H. Douglas Second Ward Alderman

Debe L. LaMar Third Ward Alderman

Rosemary F. Gordy
Fourth Ward Alderman

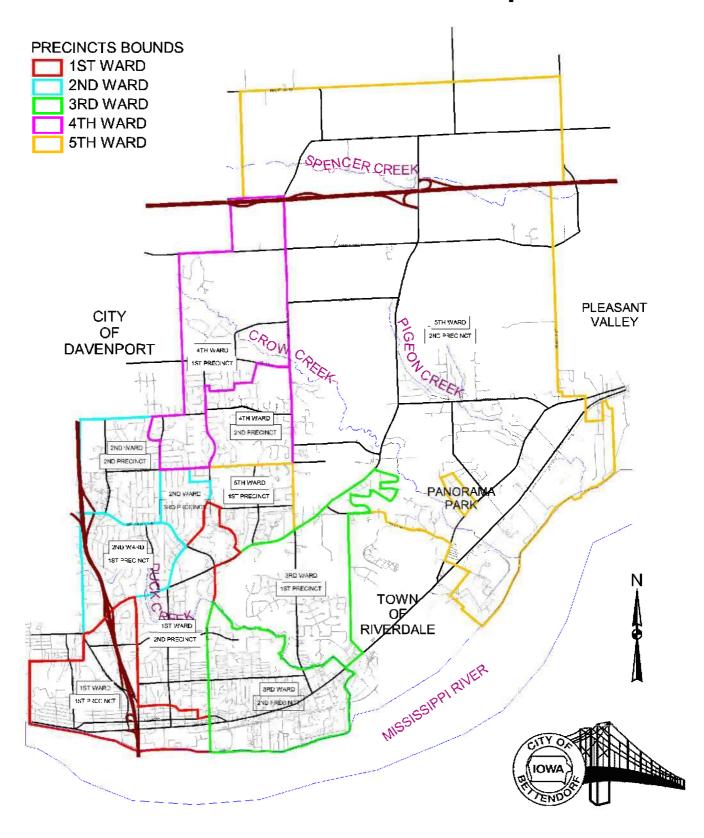
Carolyn Koos
Fifth Ward Alderman

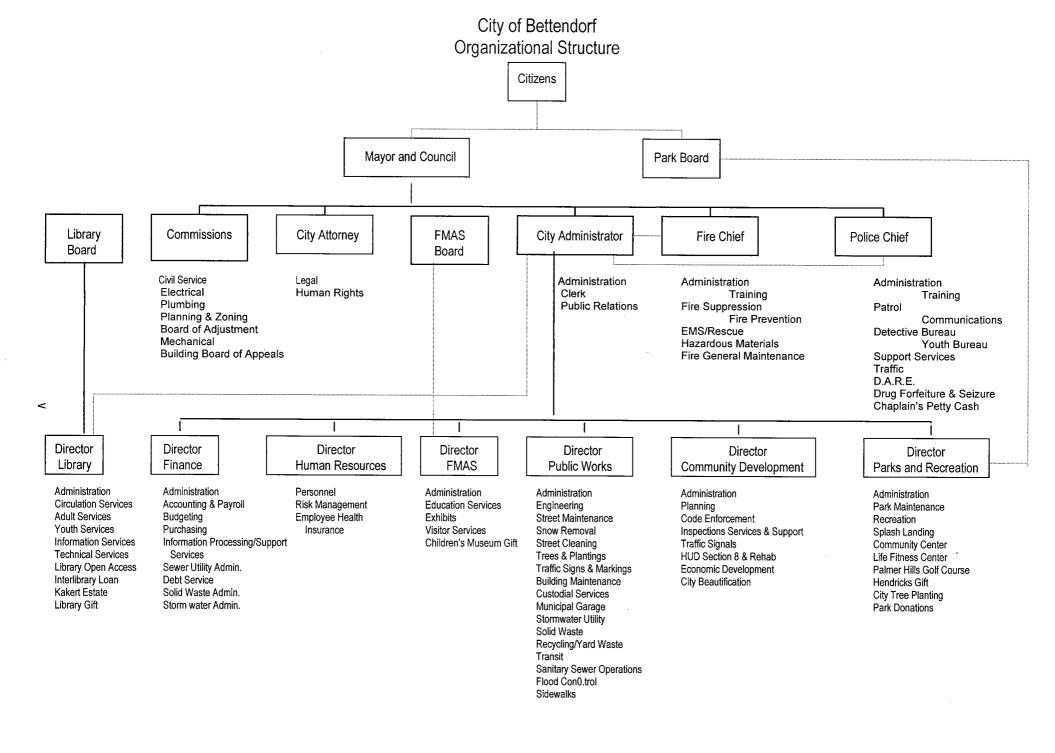
#### Decker P. Ploehn, City Administrator

#### **DEPARTMENT HEADS**

Carol A. Barnes	Finance Director
Brant Carius	Human Resources Director
Faye E. Clow	Library Director
Steven M. Grimes	Parks & Recreation Director
Gregory S. Jager	City Attorney
Tracey K. Kuehl	. Family Museum of Arts & Science Director
•	Public Works Director
Wallace C. Mook	•
Wallace C. Mook Philip J. Redington	Public Works Director

# City of Bettendorf Ward and Precinct Map





#### October 29, 2004

## To the Citizens, Honorable Mayor, and Members of the City Council

#### City of Bettendorf, Iowa

The Comprehensive Annual Financial Report (CAFR) of the City of Bettendorf, Iowa, for the fiscal year ended June 30, 2004, is hereby submitted. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City of Bettendorf. We believe the information, as presented, is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain an understanding of the City's financial affairs have been included.

Chapter 384 of the Iowa State Code requires an annual audit of the financial condition and financial transactions of the City. The City has complied with this requirement and has prepared its CAFR in the format recommended by the Government Finance Officers Association.

The CAFR is organized into four sections: Introductory, Financial, Statistical, and Compliance. The introductory section, which is unaudited, includes a list of the City's principal officials, an organizational chart, the table of contents and this transmittal letter. The financial section includes the independent auditor's report, the management's discussion and analysis, basic financial statements and notes thereto, and combining statements for non-major funds and other schedules that provide detailed information relative to the basic financial statements. The statistical section, which is unaudited, includes selected financial and demographic information, generally presented on a multi-year basis.

The final section, on compliance, provides additional reports of our auditors required by *Government Auditing Standards*. The City is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and *U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations*. Information related to this single audit, including the Schedule of Expenditures of Federal Awards, the independent auditor's report on internal control over financial reporting, and the report on compliance with requirements applicable to major federal programs and internal control over compliance, is contained under the compliance section of the report.

#### The Reporting Entity and Its Services

The CAFR includes all funds of the primary government, City of Bettendorf, its blended component unit, the Bettendorf Housing Authority, and its discretely presented component unit, the Learning Campus Foundation. Component units are legally separate entities for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading.

Blended component units, although legally separate entities are, in substance, part of the primary government's operations and are included as part of the primary government. Accordingly, the Bettendorf Housing Authority, which oversees the Housing and Urban Development rent subsidy program, is reported as a special revenue fund of the primary government under the City's Housing and Urban Development Section 8 Fund. Discretely presented component units are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position, results of operations and cash flows from those of the primary government. The Learning Campus Foundation is reported as a discretely presented component unit. The Foundation was established to organize, sponsor and maintain a program for providing independent financial support to supplement the financing of the Learning Campus of the City of Bettendorf.

The City provides a full range of services to its residents, including the traditional municipal functions of police and fire protection; sanitation services; park and recreational programs and facilities; construction and maintenance of infrastructure, including streets, roads, bridges, and sewer and storm water utilities; enforcement of building code regulations; traffic control; mass transportation; housing services; economic and community development; general administrative services; and one public library. The City also provides cultural opportunities through the Family Museum of Arts and Science.

#### **Governmental Structure, Local Economic Condition and Outlook**

**History:** Bettendorf lies in the original Wisconsin Territory, purchased from the Sauk and Fox Indians in the Black Hawk War of 1832. The original town was named Lillienthal and renamed Gilbert in 1858, honoring Elias Gilbert who originally plotted the town, at that time. The predominately German residents were farmers, skilled laborers and small business operators.

At the turn of the century, William and Joseph Bettendorf moved their iron wagon business to Gilbert in exchange for the city purchasing the old Gilbert farm as a location for the Bettendorf's factory. In a pioneering example of economic development, the land was provided, the factory was built and hundreds of jobs were created. On June 5, 1903, the town of 440 residents petitioned for incorporation, requesting the town name be changed to Bettendorf to honor the brothers whose factory was so important to the early development of the city.

Governing Body and City Administrator: Bettendorf has a Mayor and a seven-member City Council, one for each of the five wards, and two at large members are elected for four-year terms on a staggered basis. Together, they form the law-making, policy-forming body, and are responsible for selecting a City Administrator to handle the day to day operations of government. All departments and department heads report to the City Administrator, with the exception of the Library Director who is supervised by an appointed Board of Trustees, and the City Attorney, who is recommended by the Mayor and approved by the Council.

**Property Tax:** The City is empowered to levy a tax on real property located within its boundaries. Current taxes of \$13,045,163 representing 99.29% of the tax levy were collected during fiscal year 2004.

Allocation of Property Taxes: The revenue received from current and delinquent tax collections is distributed between the General Fund, special revenue funds and Debt Service Fund in the amount of \$13,084,732 for FY 2003/04. The allocation of taxes by fund is established when the budget is adopted. The allocation of property tax revenues by purpose for fiscal year 2004 is shown in the following table:

Purpose	FY 2003 Collections
General Fund – general operations	\$7,086,844
General Fund - liability insurance & worker's compensation	293,402
Debt Service Fund – principal & interest	4,376,332
Employee Benefits Fund – Police & Fire Pension	216,513
Employee Benefits Fund – Health Insurance	1,111,641

**Location and Population:** Bettendorf, lowa is one of the principal cities within the Quad Cities, a metropolitan area of nearly 360,000 located along the Mississippi River in eastern lowa and western Illinois. Bettendorf is at the intersection of the nation's busiest interstate highway (Interstate 80) and its largest river – the majestic Mississippi. These transportation elements have helped create a broad based economy. Of the fifteen largest cities in the State of lowa, Bettendorf was the third fastest growing city in the state with an 11.2% growth rate from 1990 to 2000. Citizenry grew by 3,143 to a total count of 31,275.

**Employment Data:** Historically, the Quad-Cities have been known as an industrial, retail/service and transportation center. In the last twenty years the economy has shifted, showing a decline in the number of manufacturing sector jobs. In 1980, 30% of the area jobs were in manufacturing and 53% in the service sector. In recent years, those employment numbers have changed to 13.5% manufacturing, 70.5% service sector and the portion of government sector jobs has remained fairly even at 16%.

The annual average labor force in the Quad-Cities MSA was 186,976 in 2003, which was a 5.4% increase from the 1980 figure of 177,383. The annual average labor force for Scott County was 86,770 in 2003, which was a 15.5% increase over the 1980 annual average labor force of 75,100 for the County. In 1980, the unemployment rate for the Quad –Cities was 6.7%. During the years 1980-2000, the unemployment figures for the Quad-Cities MSA hit a high of 14.8% in 1983. Unemployment has steadily declined in Bettendorf since the mid-eighties with an unemployment rate of only 3.1% in October 2004. This is the lowest in the Quad Cities MSA which averaged 4.5% and is well below the national average of 5.4% for the same period. This reduction in unemployment is attributed, in part, from the creation of jobs in the service sectors and the manufacturing of non-durable goods. The total number of jobs in Bettendorf has been growing since the mid-eighties and of the approximate 17,300 persons in the current labor force, 16,616 were employed during fiscal year 2004. Today, Bettendorf's retail market generates \$259.6 million in annual sales.

**New Housing Starts:** Construction of new homes in Bettendorf has been very strong over the last decade but weakening over the last two years. This is thought to be a short-term issue with the national economy in a downturn and with a shortage of lots on which to build houses in Bettendorf. During fiscal year 2004, 1,342 building permits were issued for investment in new construction and renovation totaling \$ 60,956,350. The average selling price for a new or existing home in Bettendorf averaged \$202,900 for the calendar 2004 year, while in Davenport it averaged \$113,900 for the same time period. Over the last decade 1,639 dwelling units have been constructed within Bettendorf City limits.

Citizen Profile: The profile of our citizens also lends to our economic strength. Sixty percent of our population is 20 to 64 years of age. Twenty-two percent of the Bettendorf households have incomes of \$35,000-\$50,000 and thirty-six percent have incomes over \$50,000. While only ten percent of our population is over 64 years of age, Bettendorf has responded to a metropolitan need for retirement housing. Two retirement projects catering to the needs of our growing senior population were constructed in the past 5 years: the Cumberland House with 32 units and Palmer Hills with 149 units.

**Education:** There are two public school systems serving the City of Bettendorf. The Bettendorf Community School District has six elementary schools, one middle school and one high school. The Pleasant Valley Community School District has four elementary schools, a junior high and one high school. There are also two private schools in Bettendorf: Lourdes Catholic elementary school serves a pre-kindergarten through grade eightenrollment, Rivermont Collegiate, an independent college preparatory day school, provides a preschool through grade 12 enrollment. The City's school districts consistently rank in the top ten school districts in the state. 92.7% of Bettendorf's population over the age of 25 have graduated from high school or have attained higher education or degrees compared to the national average of 80.3%.

The Eastern Iowa Community College District provides a comprehensive adult educational program and enrolls approximately 7,500 students each year from Clinton, Muscatine and Scott Counties. Other institutions of higher education in the immediate area include: Augustana College in Rock Island; St. Ambrose University in Davenport; Western Illinois University offers junior and senior level courses at its Quad Cities Center in Moline, Illinois; Palmer College of Chiropractic in Davenport; and the Quad Cities Graduate Studies Center located at Augustana College in Rock Island.

**Economic Development**: In support of existing businesses, and to attract businesses from outside the region, the City's Community Development Department administers a Tax Increment Financing (TIF) program. Bettendorf's economic development programs now include a total of nine TIF districts.

With the assistance of the Mayor, City Council and the Bettendorf Development Corporation, the City is undertaking the large effort of redeveloping our riverfront-downtown corridor. Discussions have resulted in the development of a conceptual plan which is now being utilized as a marketing tool to attract the various elements of the desired plan. To date 8 of the 10 parcels have been acquired and offers are pending with two additional properties. Recently a contract was completed in demolishing 5 of the buildings purchased. In Phase I, \$50 million of improvements are expected within the next two years. In all, \$80 million worth of improvements are scheduled for the downtown and would take place in three phases over a 15-year period.

The City's Community Development Department also provides coordination with other governmental and private efforts, including: Iowa Department of Economic Development, Iowa Department of Transportation, Eastern Iowa Community College District, MidAmerican Energy Company, Quad City Development Group, Bi-State Regional Commission and the Bettendorf Development Corporation. The Bettendorf Development Corporation (BDC) was established by several leading businessmen in the community and has received financing from several area businesses. The BDC is a private, non-profit organization designed to be an intermediary between the public and private sectors as necessary in order to assist in accomplishing high-quality development of industrial and commercial areas. Over the last five years the BDC has raised and spent \$1 million in implementing projects in nine commitment areas throughout Bettendorf. In the very near future they will go back out for a \$2 million campaign to continue the process.

<u>Major Projects and Developments</u>: A recent report developed for the community concerning the progress that has taken place over the last five years entitled "Invest in Our Future – The Last Five Years" tells a great story of what has taken place for overall development in nine Corridors of Opportunity in the City. The nine corridors are listed below along with the development that has occurred.

- Riverfront Downtown: By far the biggest improvement in this corridor has been the tourism related construction of the Isle of Capri Casino Hotel along with the accompanying parking ramp and overpass. Total cost was \$30 million. The addition of gaming to the State of Iowa economy has resulted in what was originally hoped for, permanent structures and tourists from outside a 50 mile radius and from outside the State of Iowa. Significant steps have recently taken place to achieve the next phase of the redevelopment process entitled RiversEdge. A 40,000 square foot conference center along with a hotel expansion of 250 rooms, a 500 stall parking ramp and a skywalk to connect the proposed development to the existing facilities is closing in on the financing to make this \$50 million addition a reality. In other efforts two local developers have begun construction of three buildings totaling \$4.5 million and an area wide real estate agency will begin shortly to construct offices for their newest undertaking.
- I-80 & Middle Road: This area, which had been tabbed as a longer-range development goal, did receive significant infrastructure improvements over the last two years which will improve its development potential. Iowa American Water Company constructed both a \$4.5 million water reservoir and a \$1.5 million water main extension that will serve the northeastern half of Bettendorf. In addition C.S. Technologies signed a 15-year lease with the City of Bettendorf to provide a community-wide multiredundant fiber optic network for broadband access to the Internet for businesses who need this capability. Marketing for this asset enjoyed by very few communities within the United States will begin shortly.
- Golden Triangle: Other than the downtown and the Kimberly Road Corridor, this area continues to see
  more development than other areas of the community. In addition to the previously mentioned \$11 million
  of development that has occurred over the last five years, new commercial and residential developments
  are moving forward through the review process and will add another \$7 million to the city's assessed
  value.
- Riverside Development Park: Industrially this area blossomed quite nicely over the last five years. Olympic Steel, Grafco and Greystone Plastics brought over 300,000 square feet of buildings to the City. In addition, expansions totaling 100,000 square feet took place between LeClaire Mfg. and John M. Frey. Lastly, the industrial park did so well the City sold the remaining undeveloped ground to the Kansas City Life Insurance Company on which a 60,000 square foot speculative building now sits. In all, almost \$16 million in development occurred.

- <u>Kimberly Road</u>: The \$30 million redevelopment of this area is about to reach a successful conclusion. To date a Walgreens drug store, a McDonalds restaurant, Marshalls department store, a Home Depot hardware store plus many other smaller in-line retail stores are now complete and opened. Currently under construction is the last phase of the project which features a Schnucks grocery store. Sights are now set on performing the same type of rejuvenation across the street and just south of Duck Creek Plaza. Private sector developers are currently in the land assembly stage.
- <u>Center Pointe</u>: In the heart of the developed portion of Bettendorf, this area is beginning to see some expansion in the few areas that remain vacant. Currently, two new commercial buildings valued at \$4 million have been constructed and are over 75% leased. The City of Bettendorf purchased a building formerly occupied by a grocery store that had relocated to another area of the city and has appointed a task force of private/public partners to determine its best use. The decision will be a significant one in that it is located on the city's very successful Learning Campus.
- <u>State Street Industrial Area</u>: This area of the city has been selected by the Bettendorf Chamber of Commerce as one of their top priorities. Redevelopment of stormwater and transportation infrastructure improvements is their main focus.
- <u>Utica Ridge Road</u>: Although not a taxable entity, Trinity Hospital has recently completed the construction
  of Bettendorf's first hospital. This \$70 million investment surely shows the entire Quad City Area where
  growth is occurring. To allow for increased traffic, significant improvements have been completed to the
  surrounding transportation system. Already, medical and commercial facilities are beginning to surround
  this natural draw.
- <u>53<sup>rd</sup> Avenue</u>: One of the most significant City sponsored infrastructure improvements made in Bettendorf's recent history is the extension of 53<sup>rd</sup> Avenue from Devils Glen Road to Middle Road. This one-mile extension built for just over \$5 million opens up significant areas for development. Not only along the actual street, this extension allows one of the hottest areas in the entire Quad City market, 53<sup>rd</sup> Avenue at I-74, to reach east to the future of Bettendorf, the I-80 and Middle Road Corridor. Although not all residential development has occurred in this area, most of the \$135 million in housing growth over the last five years has. In addition, commercial development to serve Bettendorf's growing senior population is expanding with a \$7 million investment by Dial Highlands, LLC which encompasses a forty acre site that contains 43 single family villas, 20 duplexes, four 24 unit apartments and a 70,000 square foot assisted living center with 68 dwelling units. This area coupled with the I-80 and Middle Road area and its newly installed round-a-bout will continue to drive Bettendorf's future.

**Total Market Valuation:** The trends of market valuations is an important indicator of the economic health of any community or area. From 1990 until 2000 the total market valuation for all taxable properties in Scott County has grown from \$3.55 billion to \$4.37 billion, representing a 23% increase over a ten-year period. From 2000 until 2003 it has increased 26% to \$5.5 billion.

**Transportation Network and Facilities:** The Quad Cities are served by four interstate highways, five U.S. primary highways and an excellent secondary roads system. The expansion of U.S. 61 to four lanes from I-280 west to the county line has now been completed. There are more than 290 motor freight transporters which serve the area who can provide ready shipment of goods to regional markets in Chicago, St. Louis, Kansas City, Omaha and Minneapolis.

There are five major bridges crossing the Mississippi River in the Quad Cities. The three bridges near the city centers are reaching capacity for traffic and the Government Bridge is over 100 years of age. A study for the expansion of I-74 Bridge has been completed and is in the process of being implemented. Discussion and planning has also begun for a new bridge crossing the Mississippi River between Bettendorf and Moline. It can be expected to take 15 years or more before a project of this magnitude comes to fruition.

The regional airport for the Quad Cities is on the Illinois side of the river in Moline. The airport recently completed a new 65,000 square foot, \$17 million, terminal expansion. Currently seven major passenger airlines operate at this terminal, with nearly 60 arrivals and departures daily to nine major national hubs. Keeping the Quad Cities existing air service and having an opportunity to expand air service is a critical part of the economic development efforts of the area.

**Conclusion:** With the apparent improvement of the national economic indicators and the increase in consumer confidence the immediate outlook for the Quad Cities is positive. There have been some recent layoffs and production slow downs at some of the areas largest employers, while others have seen modest increases or have been hiring to replace retiring workers. Production capacity at the Rock Island Arsenal is increasing with the increasing need for vehicle armor and other munitions. Also, with interest and mortgage rates remaining low, building and construction activity is expected to remain steady. Economic development efforts for the Quad Cities continues to try to diversify the economy, while taking advantage of its unique location on major transportation corridors and the tremendous asset of the Mississippi River.

The City will continue to be challenged to maintain its viability through greater economic development efforts, fiscal restraint in local government, and a renewed spirit of cooperation among local government officials. Fortunately, the City's current fund balances remain at adequate levels which offer the Mayor and Council some flexibility in their decision making process. We are confident that the City of Bettendorf is posturing itself through effective long-term financial planning to better meet the needs of the community in the future while increasing financial strength and stability.

#### **Major Initiatives**

For the Year ended June 30, 2004: Major items reflected in the operations for the June 30, 2004 fiscal year include:

- Maintained basic City service levels despite continued revenue shortfalls in interest income, sales tax and hotel/motel tax. By the end of the year, all fund balances continued to be adequately maintained as a result of conservative spending and cost containment efforts city-wide. The Mayor and City Council addressed the difficult economic year by implementing "long-term" solutions when possible. During FY 2003/04, the Council raised the levy rate on property taxes for the first time in 12 years, supplemented operating budgets with gaming revenue, eliminated several existing city programs, implemented user fees for garbage and storm water, implemented health insurance premium pay for non-union employees, and froze operating budgets.
- Construction was completed on "Duck Creek Plaza" properties that will welcome Home Depot, Walgreens and Schnucks Grocery.
- Grand opening of Trinity Hospital & the adjoining Medical Offices.
- Implemented a new automated circulation system at the City's Public Library, as well as, began a new joint online reference service in cooperation with Illinois libraries.
- Enhancing marketing efforts for Economic Development within the City.
- Provide wireless Internet access throughout the City's Public Library.
- Signed updated Mutual Aid Agreement with all Quad City Area fire departments.
- Development and implementation of Storm Water Utility & Ordinances and establishment of fees.
- Implementing a traffic safety program at high volume intersections concerning red light violations and other traffic safety concerns.
- Creating an Iowa Citizens Academy Alumni volunteer group to assist the police department in doing more with less full-time employees.
- Implementing a directed patrol program to focus on crime, traffic and quality of life issues within the City.

- Finalizing the Palmer Hills Golf Course Clubhouse Project. Funding should be secured by January 2005, with hopes of construction beginning the fall of 2005.
- The River Drive Recreation Trail acquisitions have been completed and the project is slated to be bid out in March 2005 with a projected June 2005 completion date.
- The Veterans Memorial at the Bandshell area was completed by a group of Veteran organizations and the south half of Middle Park was renamed officially as Veterans Memorial Park.
- Health insurance bid process for the 2004 plan year. This bid process coupled with the provision to move prescription costs out of the spec premium led to a 3% decrease in the annual renewal. This renewal was \$400,000 under the budgeted amount for renewal.
- Payrolling all part-time seasonal employees through a temp agency. This process will eliminate the
  administrative time associated with hiring and processing paperwork and payroll for these employees,
  eliminate the work comp liability, eliminate the unemployment liability and eliminate the City's IPERS
  contributions.
- Negotiated and implemented plan design changes in the health plan that has saved 10% on all claims from the inception of the changes. These changes also were instrumental in the 3% renewal decrease for the 2004 plan year and we look for another favorable renewal for the 2005 plan year.
- Construction of more than \$5 million in capital projects encompassing streets, sanitary sewer, storm water and parks projects.
- Submitted an application to the State Community Attraction and Tourism Program Board for a \$5.4 million grant towards the City's \$56.8 million downtown RIVERSedge project.

#### For the Future

The Mayor and City Council and the City's management team of department heads hold planning sessions every year for the purpose of setting target issues and developing action plans to successfully complete goals as identified and prioritized. These "leadership workshops" help in continuing to build the policy team of the City Council, determining the future goals and direction for the City, refining the governance processes of the policy team, and on refining the tone for management and service delivery. The most recent leadership workshop was held during January 2004. The Policy Agenda outlined below will impact the budget decisions for FY 2004/05.

#### 2004 MAYOR AND CITY COUNCIL POLICY AGENDA:

#### **Top Priority:**

- Downtown Development Agreement
- Solid Waste Collection: Direction
- Downtown Property Acquisition
- Budget 2004/05: Direction

#### **High Priority:**

- Joint Service Strategy with surrounding communities
- Performing Arts Theater Direction
- Paving Program
- Zoning Revision

#### 2004 Management Agenda:

#### **Top Priority:**

- Duck Creek Redevelopment
- Business Retention & Growth Strategy
- Economic Development Plan
- I-74 Bridge

#### **High Priority:**

- Bike Path
- Stormwater Management Implementation
- Department Plans

Following the process of identifying annual goals and policy agenda priorities, detailed action plans are developed to address all policy agenda priorities. Specific departments are identified in the action plan which are responsible to carry out each action step. The status on these action plans are reviewed quarterly by the Council with the City Administrator and Department Heads.

Preliminary assessed valuations from the County Assessor indicates that modest growth will be available in the property tax base for next fiscal year due to current state imposed rollback limitations on residential property taxable valuations and reductions in agricultural land taxable valuations which are based on five-year productivity averages. It is noted that the legislature is currently reviewing the existing property tax system for possible changes. There is a property tax implementation committee currently developing a new system for the legislators' review next year. Any new system would not be implemented until fiscal year 2008.

None of the four City labor union contracts are up for renegotiations for fiscal year 2005/06. Increases in wages, health care costs, workers compensation, police & fire pension, as well as, economic impacts on other non-tax revenues such as lower interest income will all add to the challenge of presenting a balanced budget for next fiscal year.

#### **Financial Information**

Management of the City is responsible for establishing and maintaining an internal control designed to ensure that the assets of the City are protected from loss, theft, or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. The internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of the control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

**Single Audit:** As a recipient of federal and state financial assistance, the City is also responsible for ensuring that an adequate internal control is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control is subject to periodic evaluation by management of the City.

As a part of the City's single audit, described earlier, tests are made to determine the adequacy of the internal control, including that portion related to federal awards, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's single audit for fiscal year ended June 30, 2004 provided no instances of material weaknesses in the internal control or significant violation of applicable laws and regulations.

**Budgeting Control:** In addition, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. The State of lowa requires the passage of an annual budget of total City operating expenditures by major program service areas. Activities of the General Fund, special revenue funds, Capital Projects Fund and Debt Service Fund are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is at the total program service area level. The City also maintains administrative budgetary control beyond the State required program service area level at the major object of expenditure basis within each City department.

**Cash Management:** The City maintains a cash and investment pool for all funds, with the exception of the Police Pension and Retirement Excess Fund, the Housing and Urban Development Fund (Section 8), the Bettendorf Fund and the Library Gift Fund. Cash resources have been pooled in order to maximize investment opportunities. Income from investments purchased with pooled cash is allocated to individual funds based on the fund's average cash balance and legal requirements.

Cash temporarily idle during the year was invested in demand deposits, certificates of deposit, obligations of the U.S. Treasury, the lowa Public Agency Investment Trust fund (IPAIT) and other obligations guaranteed by the United States or its Agencies. The City's written investment policy, adopted by the City Council, prioritizes the following goals: 1) safeguard investments, 2) provide for cash flow requirements, and 3) maintain a competitive yield on the portfolio. Accordingly, all deposits were insured by federal depository insurance or insured by the state through pooled collateral, state sinking funds and by the state's ability to assess for lost funds. Of the city's total investments, 72% were not subject to risk categorization as defined by the Governmental Accounting Standards Board.

Risk Management: The City's liability, property and workers' compensation claims, insurance and administration program is accounted for in an Internal Service Fund entitled Risk Management. The program involves various risk control techniques, including educational programs for employees to prevent accidents, and providing funds to meet loss situations which occur using a blend of internal and external funding resources. Internal funding of losses are represented by a claims retention program in which an assumption of appropriate deductibles are made. Deductible/retention levels are established annually, based on prior experience and applicable credits. The goals of the current risk management program are to lower long-term costs and to reduce dependence on the insurance market, which lessens the effect of annual rate increases and/or capacity crunches.

**Independent Audit:** The firm of McGladrey & Pullen, LLP has audited the financial statements of the City of Bettendorf as of and for the year ended June 30, 2004; their report is included in the financial section of the CAFR.

The financial statements are the responsibility of the City, while the independent audit firm expressed an opinion based on the audit of those financial statements. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*. Those standards require the audit to be planned and performed in a manner to obtain reasonable assurance as to whether the financial statements are free of material misstatement.

**Awards:** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bettendorf, Iowa for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2003. This was the thirteenth consecutive year that the City has received this prestigious award.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. Such reports must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and are submitting it to GFOA to determine its eligibility to receive once more, their prestigious award.

**Acknowledgments:** The preparation of this report on a timely basis could not have been accomplished without our auditors from McGladrey & Pullen, LLP, Lori Ulloa, the City's Manager of Accounting and the efficient and dedicated services of the entire staff of the Finance Department. We would like to express our appreciation to all those who assisted and contributed to its preparation accordingly.

We would also like to thank the Mayor, members of the City Council and the department heads for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner. Their leadership is greatly appreciated.

Respectfully submitted,

Decker P. Ploehn City Administrator Carol A. Barnes Finance Director

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Bettendorf, Iowa

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2003

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

Caney L. Zielle

**Executive Director** 

## McGladrey & Pullen

**Certified Public Accountants** 

#### **Independent Auditor's Report**

To the Honorable Mayor and Members of the City Council City of Bettendorf, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bettendorf, lowa as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 11 of the Code of Iowa. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bettendorf, Iowa as of June 30, 2004, and the respective changes in financial position and cash flows where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 12, the City of Bettendorf, lowa restated accumulated depreciation of governmental activities due to an error in the depreciation calculation.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 29, 2004 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 through 13 and budgetary comparison information on pages 58 through 60 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion thereon.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Bettendorf, lowa's basic financial statements. The combining nonmajor fund financial statements and other statements listed in the table of contents as supplementary information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audit of States, Local Governments and Nonprofit Organizations* and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The accompanying introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statement and, accordingly, we express no opinion on them.

McGladrey of Pullen, LLP

Davenport, Iowa October 29, 2004

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

As management of the City of Bettendorf, we offer readers of the City of Bettendorf's financial statements this narrative overview and analysis of the financial activities of the City of Bettendorf for the fiscal year ended June 30, 2004. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report.

#### **Financial Highlights**

- The assets of the City of Bettendorf exceeded its liabilities as of June 30, 2004 and 2003 by \$77,062,120 and \$68,091,032 (net assets), respectively. Of this amount, \$24,410,399 and \$18,816,981 (unrestricted net assets) respectively, may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$8,971,088 and \$4,398,430 during the years ended June 30, 2004 and 2003, respectively.
- As of June 30, 2004, the City of Bettendorf's governmental funds reported combined ending fund balances of \$24,678,930 an increase of \$1,541,873 in comparison with 2003. Approximately 55% of this total amount, \$13,523,098 is available for spending at the government's discretion (unreserved undesignated fund balance). As of June 30, 2003, The City's governmental funds reported combined ending fund balances of \$23,137,057, an increase of \$3,039,885 in comparison with 2002. Approximately 54% of this total amount, \$12,570,554, was available for spending at the government's discretion (unreserved fund balance).
- As of June 30, 2004, unreserved undesignated fund balance for the General Fund was \$4,445,838 or 33.5% of total General Fund expenditures and \$4,388,551 or 34.3% for 2003.
- The City of Bettendorf's total long-term debt, excluding compensated absences, increased by \$5,430,000 (9.1%) during fiscal year ended June 30, 2004 and \$3,951,818 (7.0%) during fiscal year ended June 30, 2003. The increase was mainly attributable to new bond issues in the current year.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Bettendorf's basic financial statements. The City of Bettendorf's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of the City of Bettendorf's finances in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City of Bettendorf's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Bettendorf is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

Both of the government-wide financial statements distinguish functions of the City of Bettendorf that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Bettendorf include public safety, public works, culture and recreation, community and economic development, and general government. The business-type activities of the City of Bettendorf include the sanitary sewer system, recycling and solid waste collection system, Family Museum of Arts & Science, Palmer Hills Golf Course, City recreation, Splash Landing Aquatic Center, stormwater utility and transit system.

The government-wide financial statements include the City of Bettendorf itself (known as the *primary government*). The financial statements also include the component units of the City of Bettendorf. These include the Bettendorf Housing Authority (blended component unit) and the Learning Campus Foundation (discretely presented component unit). These component units, although legally separate entities, are included in the City's reporting entity because of their significant operational or financial relationship with the City.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Bettendorf, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Bettendorf can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Bettendorf maintains 21 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Tax Increment Fund, Debt Service Fund, and Capital Projects Reserve Fund, all of which are considered to be major funds. Data from the other seventeen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

**Proprietary funds.** The City of Bettendorf maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City of Bettendorf's various functions. The City of Bettendorf uses internal service funds to account for risk management, employee benefits, maintenance garage and information services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

The City of Bettendorf maintains eight enterprise funds. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Sewer Utility Fund, Family Museum of Arts & Science Fund and Stormwater Utility as these are considered to be major funds of the City of Bettendorf. Data from the other five enterprise funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor enterprise funds is provided in the form of *combining statements* elsewhere in this report. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City of Bettendorf's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has one type of fiduciary fund: agency funds. The total assets held in the fiduciary funds as of June 30, 2004 were \$16,070.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information**. The City's budgetary comparison schedule is presented as required supplementary information immediately following the notes to the financial statements. The combining statements referred to earlier in connection with nonmajor governmental funds, nonmajor enterprise funds, internal service funds, and agency funds are presented immediately following the required supplementary information.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The City's total net assets have increased from a year ago from \$68,091,032 to \$77,062,120.

By far the largest portion of the City of Bettendorf's net assets (66.3 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Bettendorf uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Bettendorf's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

					(	City of Bettend	orf	's Net Assets		
	-	Sovernmental	(	Governmental	В	usiness-Type	E	Business-Type		
		Activities		Activities		Activities		Activities	Total	Total
		2004		2003		2004		2003	2004	2003
Current and other										
assets	\$	46,308,608	\$	43,697,623	\$	11,579,332	\$	6,062,386	\$ 57,887,940	\$ 49,760,009
Capital assets		74,262,555		69,128,765		30,871,986		29,417,659	105,134,541	98,546,424
Total										
assets	_	120,571,163		112,826,388		42,451,318		35,480,045	163,022,481	148,306,433
Noncurrent liabilities		45,490,496		48,699,601		7,802,091		6,001,726	53,292,587	54,701,327
Other liabilities		28,364,792		23,516,766		4,302,982		1,997,308	32,667,774	25,514,074
Total		•								
liabilities		73,855,288		72,216,367		12,105,073		7,999,034	85,960,361	80,215,401
Net assets: Invested in capital assets, net of										
related debt		24,868,920		19,103,899		26,438,117		24,148,187	51,307,037	43,252,086
Restricted		955,500		3,800,866		389,184		2,221,099	1,344,684	6,021,965
Unrestricted		20,891,455		17,705,256		3,518,944		1,111,725	24,410,399	18,816,981
Total net										
assets	\$	46,715,875	\$	40,610,021	\$	30,346,245	\$	27,481,011	\$ 77,062,120	\$ 68,091,032

City of Dattendards Not Secreta

An additional portion of the City of Bettendorf's net assets (1.7 percent for 2004 and 8.9 percent for 2003) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets*, \$24,410,399 for 2004 and \$18,816,981 for 2003, may be used to meet the government's ongoing obligations to citizens and creditors. At the end of the current fiscal year, the City of Bettendorf is able to report positive balances in all three categories of net assets for the government as a whole.

The changes in net assets are highlighted in the following table which shows the City's revenues and expenses for the fiscal year. These two main components are subtracted to yield the change in net assets.

Revenue is further divided into two major components: program revenue and general revenue. Program revenue is defined as charges for sales and services, operating grants and contributions, and capital grants and contributions. General revenue includes taxes, investment income and other unrestricted revenue sources.

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

A summary of the City's changes in net assets follows:

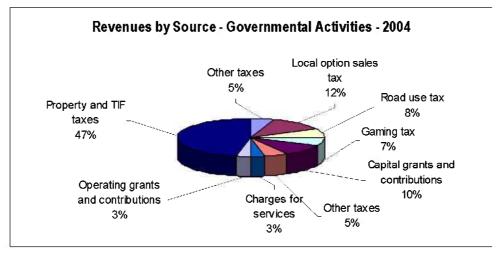
				(	City o	f Bettendorf's	Chan	ges in Net Asse	ets			
	G	iovernmental	(	Governmental	_	usiness-Type		Business-Type				
		Activities		Activities		Activities		Activities		Total		Total
		2004		2003		2004		2003		2004		2003
Revenues:												
Program revenues:												
Charges for												
services	\$	1,129,275	\$	956,510	\$	5,330,272	\$	4,951,669	\$	6,459,547	S	5,908,179
Operating grants												
and contributions		979,697		1,147,151		307,875		369,324		1,287,572		1,516,475
Capital grants												
and contributions		3,154,039		74,078		2,071,145		59,250		5,225,184		133,328
General revenues												
Property taxes		13,277,584		14,828,828		-		1070		13,277,584		14,828,828
Other taxes		12,656,371		10,241,103		-		-		12,656,371		10,241,103
State shared												
revenues		40,995		428,560		-		-		40,995		428,560
Investment												
earnings		469,300		684,132		32,562		86,640		501,862		770,772
Gain (loss) on sale												
of capital assets		_		313,878		-		(84,001)		-		229,877
Other		772,707		1,458,697		228,469		338,821		1,001,176		1,797,518
Total												
revenues		32,479,968		30,132,937		7,970,323		5,721,703		40,450,291		35,854,640
F												
Expenses: Public safety		7 000 478		7.134.235						7 000 470		7 42 4 225
Public salety Public works		7,303,476 F 353,430				•		-		7,303,476		7,134,235
		5,352,120		5,004,419		-		-		5,352,120		5,004,419
Culture and recreation		3,327,610		3,505,020		-				3,327,610		3,505,020
Community and												
economic		1,258,610		1,126,101						1,258,610		1,126,101
development		3,220,615		3.393.296		-				3,220,615		3,393,296
General government Interest on long-term		3,220,013		3,393,290		•		-		3,220,013		3,393,290
debt		2,486,758		2,584,034						2,486,758		2,584,034
Sewer utility		2,460,756		2,564,054		2,517,1 <b>48</b>		2,773,237		2,480,738		2,773,237
Family Museum of		-				2,517,140		2,113,231		2,317,140		2,110,201
Arts & Science						1,718,447		1,811,973		1,718,447		1,811,973
Aquatic Center		-				392,699		213,572		392,699		213,572
Recycling/solid waste		-				382,088		213,072		382,088		213,312
management		_				1,343,683		1,383,575		1.343.683		1.383.575
Palmer Hills golf		_		:B		1,545,005		1,000,010		1,545,005		1,000,010
course		_				870,098		950,886		870,098		950,886
City recreation		_				759,493		804,775		759,493		804,775
Stormwater utility		_				120,494		26,743		120,494		26,743
Transit		-		-		807,952		744,344		807,952		744,344
Total	_	-				607,832		744,344		801,932		144,344
expenses		22,949,189		22,747,105		8,530,014		8,709,105		31,479,203		31,456,210
схренаса		22,040,100		LL,1 11 100		4,554,614		0,700,100		51,475,205		51,750,210
Increase												
(decrease) in												
net assets												
before transfers		9,530,779		7,385,832		(559,691)		(2,987,402)		8,971,088		4,398,430
Transfers		(3,424,925)		(3,889,163)		3,424,925		3,889,163		-		-
Increase in net assets		6,105,854		3,496,669		2,865,234		901,761		8,971,088		4,398,430
Net assets, beginning		40,610,021		37,113,352		27,481,011		26,579,250		68,091,032		63,692,602
Net assets, ending	\$	46,715,875	\$	40,610,021	\$	30,346,245	S	27,481,011	\$	77,062,120	\$	68.091.032

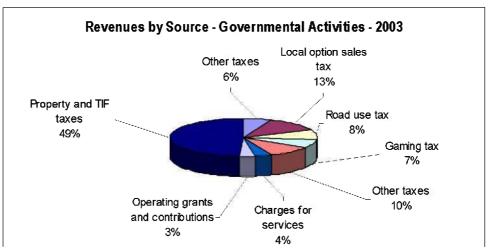
#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

Total governmental activities' revenue for the fiscal year 2004 was \$32,479,968 and for 2003 was \$30,132,937. The largest single revenue source for the City was property and TIF taxes of \$15,181,670 for 2004 and \$14,828,828 for 2003. Property and TIF taxes increased by \$352,842 from 2003 (2.4 percent) and increased by \$862,550 (6.2 percent) from 2002. Most of the increase for 2004 is a result of increased property tax values and increases in tax increment financing. Most of the increase for 2003 is the result of an increase in taxes collected for the benefit of tax increment financing and a 3.0 percent increase in the assessed value of property.

Certain revenues are generated that are specific to governmental program activities. These totaled \$5,263,011 for 2004 and \$2,177,739 in 2003.

The graphs below show the percentage of the total governmental revenues allocated by each revenue type.

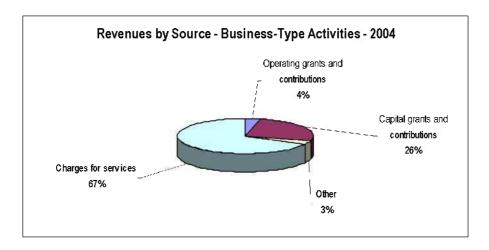


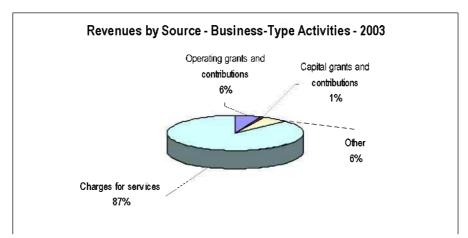


Total business-type activities' revenue for fiscal year 2004 was \$8,330,217 and for 2003 was \$5,721,703. All but \$261,031 for 2004 and \$341,460 for 2003 of this revenue was generated for specific business-type activity expenses.

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

The graphs below show the breakdown of revenues by source for the business-type activities.





**Business-type activities.** Business-type activities increased the City of Bettendorf's net assets by \$2,865,234 in 2004, accounting for 31.9 percent of the growth in the government's net assets. Key elements of this increase are as follows:

- The sewer utility recorded an increase of \$1,260,765 in net assets for the year. Of this amount, \$1,903,332 is the result of an increase in capital assets.
- The storm water utility recorded an increase of \$524,125 in net assets for the year. This increase was the result of the implementation of a storm water utility fee for all City property owners and the revenues associated with this fee.
- The Family Museum of Arts & Science recorded an increase of \$194,201 in net assets for the year.

For the fiscal year ended 2003, the Business-type activities increased the City's net assets by \$901,761, accounting for 20.0 percent of the growth in the government's net assets. Key elements of this increase are as follows:

- The Aquatic Center recorded an increase of \$1,055,269 in net assets for the year. This increase was the
  result of an increase in capital assets with the completion of Splash Landing.
- The sewer utility recorded a decrease of \$228,434 in net assets for the year. Of this amount, \$49,486 is the result of a decrease in capital assets.
- The Family Museum of Arts & Science recorded a decrease of \$232 in net assets for the year.

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

#### Financial Analysis of the Government's Funds

As noted earlier, the City of Bettendorf uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the City of Bettendorf's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Bettendorf's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2004, the City of Bettendorf's governmental funds reported combined ending fund balances of \$24,678,930, an increase of \$1,541,873 in comparison with 2003. Approximately 70.7 percent of this total amount (\$17,448,935) constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed: 1) to liquidate contracts and purchase orders of the prior period (890,253), 2) to pay debt service (\$5,441,353), and 3) for a variety of other restricted purposes (\$898,389).

As of June 30, 2003, the City of Bettendorf's governmental funds reported combined ending fund balances of \$23,137,057, an increase of \$3,039,885 in comparison with the prior year. Approximately 72.0 percent of this total amount (\$16,647,291) constitutes *unreserved fund balance*, which is available for spending at the government's discretion. The remainder of fund balance is *reserved* to indicate that it is not available for new spending because it has already been committed: 1) to liquidate contracts and purchase orders of the prior period (\$1,294,902); 2) to pay debt service (\$3,800,866); and 3) for a variety of other restricted purposes (\$1,393,998).

The General Fund is the chief operating fund of the City of Bettendorf. The unreserved fund balance of the General Fund was \$4,445,838 for 2004 and \$4,388,551 for 2003, while total fund balance was \$4,527,844 for 2004 and \$4,483,686 for 2003. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. For 2004, unreserved fund balance represents 33.5 percent of total General Fund expenditures, while total fund balance represents 34.1 percent of that same amount. For 2003, unreserved fund balance represents 34.3 percent of total General Fund expenditures, while total fund balance represents 35.0 percent of that same amount.

The fund balance of the City of Bettendorf's General Fund increased by \$44,158 for 2004 and \$73,476 during 2003. The increase for 2004 is primarily the result of miscellaneous revenues and the increase for 2003 is primarily the result of other taxes and miscellaneous revenues being greater than projected.

The Tax Increment Fund (TIF) has a total fund balance of \$113,476 for 2004 and a deficit fund balance of \$432,504 for 2003. The net increase in fund balance during the current year in the Tax Increment Fund was \$545,980, due to the pay down of the amounts owed to the City that are being paid back each year.

The Debt Service Fund has a total fund balance of \$6,391,734 for 2004 and \$4,986,529 for 2003. The net increase in fund balance during the current year in the Debt Service Fund was \$1,405,205. This increase is primarily a result of GO bonds issued to refund debt in the following fiscal year.

The Capital Projects Fund has a total fund balance of \$3,243,542 for 2004 and \$4,047,871 for 2003, all of which is unrestricted for capital projects. The Capital Projects Fund had a net decrease in fund balance in the current year of \$804,329. The decrease in fund balance is primarily a result of completion of projects under construction that were incomplete from the previous year.

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

**Proprietary funds.** The City of Bettendorf's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Sewer Utility were \$1,332,204 as of June 30, 2004 and \$202,046 as of June 30, 2003; those for the Family Museum of Arts & Science were \$16,045 for 2004 and \$69,506 for 2003; and those for the Stormwater Utility were \$658,031 and \$480,136 for 2004 and 2003, respectively. Other factors concerning the finances of these funds have already been addressed in the discussion of the City of Bettendorf's business-type activities.

#### **Budgetary Highlights**

In accordance with the Code of lowa, the City Council annually adopts a budget on the modified accrual basis following required public notice and hearing. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital outlay, business-type and non-program. Function expenditures/expenses required to be budgeted include expenditures for the General Fund, special revenue funds, Debt Service Fund, capital projects funds and permanent funds. The legal level of control is at the aggregated function level, not at the fund or fund type level. These budget amendments are reflected in the final budgeted amounts.

Differences between the original budget and the final amended budget for the City of Bettendorf can be summarized as follows:

- The total original revenue budget of \$44,297,922 was decreased to \$40,463,265 (a decrease of \$3,834,657).
- The total original expenditure budget of \$48,268,116 was increased to \$49,371,128 (an increase of \$1,103,012).
- The total original budget for other financing sources, net of \$3,500,000, did not change.

The above changes to budgets were related to appropriation for capital improvements and debt refinancing.

During the year, however, revenues were more than budgetary revenues by \$879,608. This was primarily attributable to contribution of capital assets and revenue in the sewer utility fund.

Expenditures were less than budgetary expenditures by \$4,597,370 primarily due to projects that were budgeted but incomplete in the capital outlay function and for expenditures that were less than budgeted in the sewer and storm water utility funds in the business-type function.

See the Budgetary Comparison Schedule - All Governmental Funds and Proprietary Funds.

#### **Capital Asset and Debt Administration**

**Capital assets**. The City of Bettendorf's investment in capital assets for its governmental and business-type activities as of June 30, 2004 and 2003, amounts to \$105,134,541 and \$98,546,424 (net of accumulated depreciation). This investment in capital assets includes land, buildings and structures, improvements and equipment and vehicles.

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

Major capital asset events during fiscal year ended June 30, 2004 included the following:

- Paving of 53<sup>rd</sup> Avenue, Devils Glen to Middle Road, \$1,796,238.
- Paving of Crow Creek Road and widening of Utica Ridge Road, \$1,652,468
- Acceptance of various residential developed streets, \$1,988,947.

Major capital asset events during fiscal year ended June 30, 2003 included the following:

- Paving of 53<sup>rd</sup> Avenue, Devils Glen to Middle Rd, \$900,645.
- Completion of the renovation of Splash Landing, \$1,384,914.
- Miscellaneous sanitary sewer projects, \$543,076.

Additional information on the City of Bettendorf's capital assets can be found in Note 3 of this report.

				Ci	ty of Bettendo						
	Governmen	ital .	Activities		Business-T	ype	Activities				
	2004		2003		2004		2003		2004		2003
Land	\$ 6,642,420	\$	5,694,737	\$	1,664,615	\$	1,571,015	\$	8,307,035	\$	7,265,752
Construction-in-progress	427,127		3,339,670		303,920		606,446		731,047		3,946,116
Buildings	19,627,365		18,808,558		15,068,967		14,816,977		34,696,332		33,625,535
Equipment and vehicles	12,557,746		12,211,658		8,225,995		7,258,952		20,783,741		19,470,610
Improvements other than buildings	77,016,497		68,257,074		31,145,846		29,104,681		108,162,343		97,361,755
Accumulated depreciation	(42,008,600)		(39,182,932)		(25,537,357)		(23,940,412)		(67,545,957)		(63,123,344)
Total	\$ 74,262,555	\$	69.128.765	\$	30,871,986	\$	29,417,659	\$	105,134,541	\$	98.546.424

**Long-term debt.** As of June 30, 2004, the City of Bettendorf had total bonded debt outstanding of \$65,270,000. Of this amount, \$57,445,000 comprises debt backed by the full faith and credit of the government. The remainder of the City of Bettendorf's debt represents bonds secured solely by specified revenue sources (ie.,revenue bonds).

As of June 30, 2003, the City of Bettendorf had total bonded debt outstanding of \$59,840,000. Of this amount, \$49,485,000 comprises debt backed by the full faith and credit of the government. The remainder of the City of Bettendorf's debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds).

#### City of Bettendorf's Outstanding Debt General Obligation and Revenue Bonds

	Governmer	ıtal A	Activities	Business-T	ype A	Activities	Total				
	2004		2003	2004		2003		2004		2003	
General obligation bonds	\$ 47,484,239	\$	45,726,790	\$ 9,960,761	\$	3,758,210	\$	57,445,000	\$	49,485,000	
Revenue bonds	6,565,000		7,225,000	1,260,000		3,130,000		7,825,000		10,355,000	
Total	\$ 54,049,239	\$	52,951,790	\$ 11,220,761	\$	6,888,210	\$	65,270,000	\$	59,840,000	

The City of Bettendorf's total debt increased by \$5,430,000 (9.1 percent) during the current fiscal year. The key factor in this increase was a general obligation bond issuance (\$7,650,000) for various public improvements and sewer and stormwater improvements. The City also issued \$7,160,000 in general obligation refunding bonds in a crossover refunding to be used to refund in advance part of the City's general obligation bonds, Series, 1995A.

During 2003, the City's total debt increased by \$3,905,000 (7.0 percent). The key factor in this increase was a general obligation bond issuance (\$4,080,000) for the City of Bettendorf's capital improvements program and economic development projects. The government also issued general obligation refunding bonds (\$2,840,000) and sewer revenue refunding bonds (\$1,515,000).

#### Management's Discussion and Analysis For Fiscal Year Ended June 30, 2004

During 2003, the government refinanced some of its existing debt to take advantage of favorable interest rates.

- Series 1992 Sewer Revenue Bonds
- Series 1993 General Obligation Bonds
- Series 1993 Sewer Revenue Bonds

The City of Bettendorf maintains an Aa3 rating from Moody's Investors Service for general obligation debt. The revenue bonds have been rated A2 by Moody's Investors Service.

State statutes limit the amount of general obligation debt a governmental entity may issue to five percent of its total assessed valuation. The debt limitation for the City of Bettendorf for 2004 was \$106,900,224 and for 2003 was \$95,935,360, which is significantly in excess of the City of Bettendorf's outstanding general obligation debt of \$57,445,000 and \$49,485,000 for 2004 and 2003, respectively, and other debt subject to the debt limitation of \$6,565,000 and \$7,225,000, respectively.

Additional information on the City of Bettendorf's long-term debt can be found in Note 4 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

- Property taxes continue to be the major revenue source for the City of Bettendorf. In fiscal year 2004/2005, property taxes will represent 33.4% of total City operating revenues, net of transfers and bond proceeds. This compares to 30.7% five years ago in fiscal year 2000/2001. This increased reliance on property tax revenue is the result of other revenue streams either decreasing or remaining flat due to the current economy, especially lower interest rates. In addition, the City incurred a permanent reduction in state funding during fiscal year 2003/2004 that equates to an annual loss of \$570,000 that is now being paid through local property taxes. The City has aggressively been establishing user fees in eight enterprise funds to help offset the cost of the City providing services to citizens when feasible.
- The City Council increased the levy rate \$.50 per \$1,000/assessed valuation to \$12.35 to balance the fiscal year 2004/2005 budget, as a direct result of the state of lowa reducing funding to the City. This new levy rate will generate \$14.56 million in property taxes for fiscal year 2004/2005. The City's tax base has increased at an average rate of 2.64% annually over the past ten years. This relatively small annual increase is due in part to the state phasing out machinery and equipment assessments. Residential taxable valuations also reflect a state imposed rollback computation, currently at 48.36% of fair market value. For fiscal year 2004/2005, the City's total taxable valuation base amount of \$1,159,280,146 reflects a 6.9% increase from last year. Even with the state residential rollback, new construction and market valuation growth resulted in a 3.3% overall increase in total residential taxable values. The residential class of property represents 68.4% of the City's total tax base.
- Relatively favorable employment opportunities throughout the bi-state Quad Cities area continue to foster
  moderate city population and tax base growth. Overall, the City will collected \$14,560,266 in property taxes
  in fiscal year 2004/2005 which is 10.8% more than fiscal year 2003/2004 taxes of \$113,140,588.

All of these factors were considered in preparing the City of Bettendorf's budget for fiscal year 2005.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Bettendorf's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Carol Barnes, Finance Director, City of Bettendorf, 1609 State Street, Bettendorf, Iowa 52722.

#### Statement of Net Assets June 30, 2004

Assets	 Governmental	-			
Assets	Governmental	Business-Type			Learning
Assets	Activities	Activities	Total	Cam	pus Foundation
Current assets:					
Cash and investments	\$ 21,020,975	\$ 6,876,381	\$ 27,897,356	\$	1,182,662
Restricted cash	4,485,853	2,621,549	7,107,402		-
Receivables:					
Property taxes	17,272,712	-	17,272,712		-
Accounts and unbilled usage	265,085	1,195,608	1,460,693		81
Accrued interest	25,244	1,290	26,534		-
Special assessments	73,352	104,572	177,924		-
Loans, net of allowance for uncollectibles					
of \$951,717	40,620	-	40,620		-
Internal balances	777,096	(777,096)	-		-
Due from other governments	1,199,189	1,047,047	2,246,236		-
Inventories	15,591	-	15,591		11,223
Prepaid items	6,489	-	6,489		-
Total current assets	45,182,206	11,069,351	56,251,557		1,193,966
Noncurrent assets:					
Restricted cash and investments	955,500	366,200	1,321,700		-
Bond discounts	74,730	78,786	153,516		_
Bond issuance costs	96,172	64,995	161,167		_
Bond loodanoe oodo	1,126,402	509,981	1,636,383		-
Capital assets:					
Nondepreciable:					
Land	6,642,420	1,664,615	8,307,035		-
Construction-in-progress	427,127	303,920	731,047		_
Depreciable:	727,127	000,020	701,047		
Buildings and structures	19,627,365	15,068,967	34,696,332		_
Equipment and vehicles	12,557,746	8,225,995	20,783,741		_
Improvements other than buildings	77,016,497	31,145,846	108,162,343		_
Accumulated depreciation	(42,008,600)	(25,537,357)	(67,545,957)		_
Net capital assets	 74,262,555	30,871,986	105,134,541		
Net capital assets	 14,202,000	30,071,900	100,104,041		
Total noncurrent assets	 75,388,957	31,381,967	106,770,924		-
Total assets	\$ 120,571,163	\$ 42,451,318	\$ 163,022,481	\$	1,193,966

See Notes to Basic Financial Statements.

		Р	rimary Government		С	omponent Unit		
	Governmental		Business-Type		Learning			
	 Activities		Activities	Total	Car	npus Foundation		
Liabilities						_		
Current:								
Accounts payable	\$ 764,011	\$	226,252	\$ 990,263	\$	13,851		
Claims payable	188,564		-	188,564		-		
Compensated absences	178,903		44,670	223,573		-		
Accrued liabilities	293,874		92,359	386,233		-		
Due to other governments	59,127		166,994	226,121		-		
Interest payable	230,335		53,372	283,707		-		
Contracts payable	581,197		181,500	762,697		-		
Deferred revenue	17,031,616		-	17,031,616		10,000		
Current maturities, revenue bonds	700,000		250,000	950,000		-		
Current maturities, general obligation bonds	8,337,165		3,287,835	11,625,000		-		
Total current liabilities	 28,364,792		4,302,982	32,667,774		23,851		
Noncurrent:								
Compensated absences	477,271		119,165	596,436		-		
Revenue bonds, net of current maturities	5,865,000		1,010,000	6,875,000		-		
General obligation bonds, net of current	0,000,000		1,010,000	0,010,000				
maturities	39,147,074		6,672,926	45,820,000		-		
Bond premium	1,151		-	1,151		-		
Total noncurrent liabilities	45,490,496		7,802,091	53,292,587		-		
Total liabilities	 73,855,288		12,105,073	85,960,361		23,851		
Net Assets								
Invested in capital assets, net of related debt	24,868,920		26,438,117	51,307,037		-		
Restricted for:	, ,		,, - / -	,,				
Bond ordinance reserves	955,500		389,184	1,344,684		-		
Restricted by grantors	-		-	-		84,185		
Unrestricted	20,891,455		3,518,944	24,410,399		1,085,930		
Total net assets	46,715,875		30,346,245	77,062,120		1,170,115		
Total liabilities and net assets	\$ 120,571,163	\$	42,451,318	\$ 163,022,481	\$	1,193,966		
	 · · · · ·	_						

#### Statement of Activities For the Year Ended June 30, 2004

					Program Revenues	
Programs/Functions	Expenses	Charges for Services			perating Grants and Contributions	Capital Grants and Contributions
Governmental activities:						
Public safety	\$ 7,303,476	\$	11,092	\$	247,255	\$ 178,858
Public works	5,352,120		36,529		64,488	2,975,181
Culture and recreation	3,327,610		200,574		126,257	-
Community and economic development	1,258,610		800,999		541,697	-
General government	3,220,615		80,081		-	-
Interest on long-term debt	2,486,758		-		-	-
Total governmental activities	22,949,189		1,129,275		979,697	3,154,039
Business-type activities:						
Sewer utility	2,517,148		2,274,583		-	1,479,351
Family Museum of Arts & Science	1,718,447		583,961		58,244	-
Aquatic Center	392,699		193,670		-	-
Recycling/solid waste management	1,343,683		412,341		-	-
Palmer Hills Golf Course	870,098		678,770		-	-
City recreation	759,493		711,827		-	-
Stormwater utility	120,494		440,008		-	-
Transit	807,952		35,112		249,631	591,794
Total business-type activities	8,530,014		5,330,272		307,875	2,071,145
Total primary government	\$ 31,479,203	\$	6,459,547	\$	1,287,572	\$ 5,225,184
Component unit, Learning Campus						
Foundation	\$ 198,123	\$	26,865	\$	215,440	\$ -

#### **General Revenues**

Taxes:

Property taxes

Local option sales taxes

Other taxes

Gaming tax

Road use tax

Franchise tax

State replacement tax credits

State shared revenues, unrestricted

Investment earnings

Miscellaneous

#### Transfers

#### Total general revenues and transfers

Changes in net assets

Net assets, beginning of year, as restated

Net assets, end of year

See Notes to Basic Financial Statements.

	Net (Expense)	Revenue and Changes	s in Net	Assets	_	
		Business-Type				
Govern	mental Activities	Activities		Total		Component Unit
\$	,	-	\$	(6,866,271)	\$	-
	(2,275,922)	-		(2,275,922)		-
	(3,000,779)	-		(3,000,779)		-
	84,086	-		84,086		-
	(3,140,534)	-		(3,140,534)		-
	(2,486,758)	-		(2,486,758)		-
	(17,686,178)	-		(17,686,178)		-
		1 226 706		1 226 706		
	-	1,236,786 (1,076,242)		1,236,786 (1,076,242)		-
	-			•		<del>-</del>
	-	(199,029) (931,342)		(199,029)		-
	-			(931,342)		-
	-	(191,328)		(191,328)		-
	-	(47,666)		(47,666) 319,514		-
	-	319,514 68,585		68,585		-
	-	(820,722)		(820,722)		-
	(17,686,178)	(820,722)		(18,506,900)		-
	-	-		-		44,182
	13,277,584	-		13,277,584		-
	3,780,399	-		3,780,399		-
	3,610,805	-		3,610,805		-
	2,273,158	-		2,273,158		-
	2,619,144	-		2,619,144		-
	352,434	-		352,434		-
	20,431	-		20,431		-
	40,995	-		40,995		-
	469,300	32,562		501,862		70,98
	772,707	228,469		1,001,176		-
	(3,424,925)	3,424,925		-		-
	23,792,032	3,685,956		27,477,988		70,98
	6,105,854	2,865,234		8,971,088		115,170
	40,610,021	27,481,011		68,091,032		1,054,94
\$	46,715,875	\$ 30,346,245	\$	77,062,120	\$	1,170,11

#### Balance Sheet Governmental Funds June 30, 2004

Assets	General			Tax Increment Financing		Debt Service
Cash and investments	\$	4,291,503	\$	48,716	\$	1,888,752
Restricted cash and investments		-		955,500		4,485,853
Receivables:						
Property taxes		8,637,493		2,472,182		4,712,890
Accounts		194,936		-		-
Special assessments		73,352		-		-
Loans, net of allowances for uncollectibles of \$951,717		40,620		-		-
Accrued interest		2,741		5,079		1,860
Due from other funds		17,052		-		-
Due from other governments		972,205		-		145
Inventories		15,591		-		-
Advances to other funds		-		-		-
Total assets	\$	14,245,493	\$	3,481,477	\$	11,089,500
Liabilities and Fund Equity						
Liabilities:						
Accounts payable	\$	399,302	\$	-	\$	-
Accrued liabilities		248,405		-		-
Due to other governments		42,984		-		-
Due to other funds		254,198		53,644		-
Contracts payable		-		-		-
Deferred revenue		8,772,760		2,472,179		4,674,187
Matured interest payable		-		-		23,579
Advances from other funds		-		842,178		-
Total liabilities		9,717,649		3,368,001		4,697,766
Fund Equity:						
Fund balances:						
Reserved for future debt retirement		-		955,500		4,485,853
Reserved for encumbrances		25,795		-		-
Reserved for loans		40,620		-		-
Reserved for inventories		15,591		-		-
Reserved for advances		-		-		-
Unreserved:						
Designated for debt retirement		-		-		1,905,881
Designated for pension contributions		-		-		-
Undesignated, reported in:						
General Fund		4,445,838		-		-
Special revenue funds		-		(842,024)		-
Capital projects funds		-		-		-
Total fund equity		4,527,844		113,476		6,391,734
Total liabilities and fund equity	\$	14,245,493	\$	3,481,477	\$	11,089,500

See Notes to Basic Financial Statements.

	Capital Projects		Other			
	Reserve		Governmental		Total	
\$	3,243,970	\$	9,245,523	\$	18,718,464	
	-		-		5,441,353	
			1,450,147		17 272 712	
	- 6,201		60,765		17,272,712 261,902	
	0,201		-		73,352	
	-		_		40,620	
	3,757		10,355		23,792	
	43,728		877,590		938,370	
	18,030		208,559		1,198,939	
	-		-		15,591	
	643,860		198,318		842,178	
\$	3,959,546	\$	12,051,257	\$	44,827,273	
\$	107,105	\$	159,827	\$	666,234	
Ψ	8,415	Ψ	21,702	Ψ	278,522	
	1,257		12,724		56,965	
	-		17,052		324,894	
	581,197		, <u>-</u>		581,197	
	18,030		1,437,618		17,374,774	
	-		-		23,579	
	-		-		842,178	
	716,004		1,648,923		20,148,343	
	_		<u>-</u>		5,441,353	
	564,132		300,326		890,253	
	-		-		40,620	
	-		-		15,591	
	643,860		198,318		842,178	
	<u>-</u>		_		1,905,881	
	_		2,019,956		2,019,956	
			,,- 22		,,	
	-		-		4,445,838	
	-		2,201,206		1,359,182	
_	2,035,550		5,682,528		7,718,078	
	3,243,542		10,402,334		24,678,930	
\$	3,959,546	\$	12,051,257	\$	44,827,273	

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2004

Total governmental fund balances			\$	24,678,930
Amounts reported for governmental activities in the statement of				
net assets are different because:				
Capital assets used in governmental activities are not financial				
resources and, therefore, are not reported in the funds:	•	0.500.044		
Land	\$	6,598,811		
Construction-in-progress		427,127 19,203,904		
Buildings and structures Equipment and vehicles		19,203,904		
Improvements other than buildings		77,016,497		
Accumulated depreciation		(41,457,331)		73,854,089
/ todamatad doproblation		(+1,+01,001)	-	70,004,000
Other long-term assets are not available to pay for current-period				
expenditures and, therefore, are deferred in the funds				343,158
Internal service funds are used by management to charge the costs				
of certain services to individual funds. The assets and liabilities				
of the internal service funds are included in governmental activities				
in the statement of net assets:				
Capital assets		959,735		
Accumulated depreciation		(551,269)		
Other current assets		2,313,885		
Internal balances		1,198		
Other current liabilities		(315,464)		
Noncurrent liabilities		(30,972)	-	2,377,113
Internal service funds allocated to business-type activities				162,422
Long-term liabilities are not due and payable in the current period and, therefore,				
are not reported in the funds:				
Compensated absences, current		(167,294)		
Compensated absences, noncurrent		(446,299)		
Accrued interest payable		(206,756)		
General obligation bonds payable, current		(8,337,165)		
General obligation bonds payable, noncurrent		(39,147,074)		
TIF revenue bonds, current		(700,000)		
TIF revenue bonds, noncurrent		(5,865,000)		
Bond issuance costs		96,172		
Bond discounts		74,730		·= · · · · · · ·
Bond premiums		(1,151)		(54,699,837)
Net assets of governmental activities			\$	46,715,875

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2004

For the Year Ended June 30, 2004
----------------------------------

	 General	Т	ax Increment Financing	[	Debt Service
Revenues:					
Property taxes	\$ 7,380,246	\$	-	\$	4,376,332
Other taxes	4,998,498		2,096,938		224,357
Special assessments	25,975		-		-
Licenses and permits	621,466		-		-
Intergovernmental	575,622		-		4,327
Charges for services	401,753		-		-
Use of money and property	94,511		60,961		46,441
Miscellaneous	 387,538		-		-
Total revenues	14,485,609		2,157,899		4,651,457
Expenditures:					
Current operating:					
Public safety	6,891,356		-		-
Public works	39,967		=		=
Culture and recreation	2,901,414		-		-
Community and economic development	353,994		-		-
General government	2,789,966		-		-
Debt service:					
Principal	-		920,000		6,086,601
Interest and other charges	-		721,957		1,764,429
Bond issuance costs	47,771		-		-
Capital outlay	 251,473				
Total expenditures	 13,275,941		1,641,957		7,851,030
Excess (deficiency) of revenues					
over expenditures	 1,209,668		515,942		(3,199,573)
Other financing sources (uses):					
Issuance of long-term capital debt	-		-		4,534,050
Discounts	-		-		(14,667)
Transfers in	2,625,595		30,038		582,200
Transfers out	(3,791,105)		-		(496,805)
Total other financing sources (uses)	(1,165,510)		30,038		4,604,778
Net changes in fund balance	44,158		545,980		1,405,205
Fund balances (deficits), beginning of year	 4,483,686		(432,504)		4,986,529
Fund balances, end of year	\$ 4,527,844	\$	113,476	\$	6,391,734

•	oital Projects Reserve	C	Other Governmental		Total Governmental Funds
\$	_	\$	1,328,154	\$	13,084,732
Ψ	_	Ψ	2,345,790	Ψ	9,665,583
	-		_,,.		25,975
	-		-		621,466
	178,858		3,214,749		3,973,556
	-		-		401,753
	49,741		192,822		444,476
	237,140		351,545		976,223
	465,739		7,433,060		29,193,764
	-		22,647		6,914,003
	-		2,517,040		2,557,007
	-		63,600		2,965,014
	-		864,669		1,218,663
	-		282		2,790,248
					7,006,601
	_		_		2,486,386
	_		_		47,771
	4,963,086		985,083		6,199,642
	4,963,086		4,453,321		32,185,335
	(4,497,347)		2,979,739		(2,991,571)
	3,570,000		-		8,104,050
	(31,014)		-		(45,681)
	184,070		2,278,938		5,700,841
	(30,038)		(4,907,818)		(9,225,766)
	3,693,018		(2,628,880)		4,533,444
	(804,329)		350,859		1,541,873
	4,047,871		10,051,475		23,137,057
\$	3,243,542	\$	10,402,334	\$	24,678,930

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2004

Net change in fund balances - governmental funds	\$	1,541,873
Amounts reported for governmental activities in the statement of activities are different because:  Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following is the amount by which capital outlays exceeded depreciation in the current year:  Capital outlay  \$ 5,192,134  Depreciation  Capital assets contributed  \$ 2,975,181		5,164,945
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:  Local option sales tax  Grant revenues  Property taxes  (1,221) 14,488 192,852		206,119
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, change in compensated absences		(23,091)
The issuance of long-term debt (e.g. bonds, loan, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds an interest expenditure is reported when due. The following is the detail of the net effect of these differences in the treatment of long-term debt and related items:		
Repayment of bond principal 7,006,601 Interest 4,887 Bond issuance costs 47,771 Issuance of long term debt (8,104,050) Discounts 45,681 Amortization of bond discounts, premiums, and bond issuance costs (5,259)		
	•	(1,004,369)
Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net expense of certain activities of internal service funds is reported with governmental activities.		250,878
Change in internal service fund allocation to business-type activities		(30,501)
Changes in net assets of governmental activities	\$	6,105,854

# Statement of Net Assets Proprietary Funds June 30, 2004

	Sewer		Family Museum of Arts & Science	Stormwater Utility		
Assets						
Current assets:						
Cash and investments	\$	2,579,529	\$	138,417	\$	2,532,907
Restricted cash		237,642		2,383,907		-
Receivables:						
Accounts and unbilled usage		694,333		912		200,261
Accrued interest		-		-		307
Special assessments		102,888		-		1,684
Due from other funds		-		-		-
Due from other governments		408,360		-		-
Prepaid items		-		-		
Total current assets		4,022,752		2,523,236		2,735,159
Noncurrent assets:						
Restricted cash		366,200		_		_
Bond discounts		22,430		38,629		17,727
Bond issuance costs		38,880		15,747		10,368
Capital assets:		00,000		10,7 17		10,000
Nondepreciable:						
Land		3,575		148,070		93,600
Construction-in-progress		215,931		-		70,776
Depreciable:		,				,
Buildings and structures		2,040,620		5,081,863		-
Equipment and vehicles		3,210,221		851,791		225,790
Improvements other than buildings		29,989,946		192,458		· -
Accumulated depreciation		(19,539,833)		(1,560,942)		-
Net capital assets		15,920,460		4,713,240		390,166
Total noncurrent assets		16,347,970		4,767,616		418,261
Total assets	_\$	20,370,722	\$	7,290,852	\$	3,153,420

See Notes to Basic Financial Statements.

(Continued)

Ot	Other Enterprise Funds		Total Enterprise Funds		Governmental Activities Internal Service Funds		
\$	1,625,528 -	\$	6,876,381 2,621,549	\$	2,302,511 -		
	300,102 983 -		1,195,608 1,290 104,572		3,183 1,452		
	- 638,687 -		- 1,047,047 -		1,198 250 6,489		
	2,565,300		11,846,447		2,315,083		
	- - -		366,200 78,786 64,995		- - -		
	1,419,370		1,664,615		43,609		
	17,213		303,920		-		
	7,946,484 3,938,193 963,442		15,068,967 8,225,995		423,461 492,665		
	(4,436,582)		31,145,846 (25,537,357)		- (551,269)		
	9,848,120		30,871,986		408,466		
	9,848,120		31,381,967		408,466		
\$	12,413,420	\$	43,228,414	\$	2,723,549		

### Statement of Net Assets (Continued) Proprietary Funds June 30, 2004

	Sewer Utility		Family Museum of Arts & Science	Stormwater Utility		
Liabilities and Net Assets						
Liabilities:						
Current:						
Accounts payable	\$	22,754	\$	39,954	\$	7,675
Claims payable		-		-		-
Compensated absences		7,556		11,329		974
Accrued liabilities		9,524		20,808		2,436
Due to other governments		141,825		2,768		2,435
Due to other funds		24,593		-		26,290
Interest payable		22,722		18,202		12,448
Contracts payable		181,500		-		-
Current maturities, revenue bonds		250,000		-		-
Current maturities, general obligation bonds		465,000		2,732,835		90,000
Total current liabilities		1,125,474		2,825,896		142,258
Noncurrent:						
Compensated absences		20,159		30,223		2,597
Revenue bonds, net of current maturities		1,010,000		-		· <u>-</u>
General obligation bonds, net of		, ,				
current maturities		2,166,750		2,556,176		1,950,000
Total noncurrent liabilities		3,196,909		2,586,399		1,952,597
Total liabilities		4,322,383		5,412,295		2,094,855
Net assets:						
Invested in capital assets, net of related debt		14,326,951		1,862,512		400,534
Retricted for bond ordinance reserves		389,184		-,,,-		-
Unrestricted		1,332,204		16,045		658,031
Total net assets		16,048,339		1,878,557		1,058,565
Total liabilities and net assets	\$	20,370,722	\$	7,290,852	\$	3,153,420

Total enterprise funds net assets

Amounts reported for enterprise activities in the statement of net assets are different because:

Internal service funds are used by management to charge the cost of certain services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets

Net assets of business-type activities

				G	overnmental Activities	
Ot	ner Enterprise	T	otal Enterprise	Int	ternal Service	
	Funds		Funds	Funds		
\$	155,869	\$	226,252	\$	97,777	
	-		-		188,564	
	24,811		44,670		11,609	
	59,591		92,359		15,352	
	19,966		166,994		2,162	
	563,791		614,674		-	
	-		53,372		-	
	-		181,500		-	
	-		250,000		-	
	-		3,287,835		-	
	824,028		4,917,656		315,464	
	66,186		119,165		30,972	
	-		1,010,000		-	
	<u>-</u>		6,672,926		-	
	66,186		7,802,091		30,972	
	890,214		12,719,747		346,436	
	9,848,120		26,438,117		408,466	
	-		389,184		-	
	1,675,086		3,681,366		1,968,647	
	11,523,206		30,508,667		2,377,113	
\$	12,413,420	\$	43,228,414	\$	2,723,549	

\$ 30,508,667

\$ 30,346,245

# Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

For the Year Ended June 30, 2004

	Business-Type Activities - Enterprise Funds						
	Sewer Utility		Aı	ts & Science	Stor	mwater Utility	
Operating revenues:							
Charges for services	\$	2,194,507	\$	583,961	\$	440,008	
Licenses and permits		80,076		-		-	
Intergovernmental Other		- 16,647		- 60,847		-	
Total operating revenues	-	2,291,230		644,808		440,008	
rotal operating revenues		2,201,200		044,000		440,000	
Operating expenses:							
Salaries and benefits		472,523		999,747		57,771	
Supplies and services		1,062,503		345,673		57,340	
Depreciation		875,480		213,926		-	
Amortization		35,145		4,071			
Total operating expenses		2,445,651		1,563,417		115,111	
Operating income (loss)		(154,421)		(918,609)		324,897	
Nonoperating revenues (expenses):							
Investment earnings		9,782		1,123		5,457	
Capital grants		1,479,351		-		-	
Interest expense		(72,669)		(163, 187)		(5,729)	
Gain (loss) on disposal of assets		(1,278)		-			
Total nonoperating revenues (expenses)		1,415,186		(162,064)		(272)	
Income (loss) before transfers		1,260,765		(1,080,673)		324,625	
Transfers in		_		1,274,874		199,500	
Changes in net assets		1,260,765		194,201		524,125	
Total net assets, beginning of year		14,787,574		1,684,356		534,440	
Total net assets, end of year	\$	16,048,339	\$	1,878,557	\$	1,058,565	

				G	overnmental Activities		
Other Enterprise Funds		To	Total Enterprise Funds		Internal Service Funds		
\$	2,031,720 - 248,330 210,520	\$	5,250,196 80,076 248,330 288,014	\$	4,117,346 - - 37,894		
	2,490,570		5,866,616		4,155,240		
	2,072,449 1,535,647 585,377		3,602,490 3,001,163 1,674,783 39,216		2,215,073 1,782,958 31,155		
	4,193,473		8,317,652		4,029,186		
	(1,702,903)		(2,451,036)		126,054		
	16,200 586,794 - 5,000		32,562 2,066,145 (241,585) 3,722		24,824 - - -		
	607,994		1,860,844		24,824		
	(1,094,909)		(590,192)		150,878		
	1,950,551		3,424,925		100,000		
	855,642		2,834,733		250,878		
\$	10,667,564 11,523,206	\$	27,673,934 30,508,667	\$	2,126,235 2,377,113		

# Reconciliation of the Changes in Net Assets of Enterprise Funds to the Statement of Activities For the Year Ended June 30, 2004

Net changes in net assets in enterprise funds	\$ 2,834,733
Amounts reported for proprietary activities in the statement of activities are different because:	
Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net expense of certain	20 504
activities of internal service funds is reported with business-type activities.	 30,501
Changes in net assets of business-type activities	\$ 2,865,234

# Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2004

	Business-Type Activities - Enterprise Funds								
		Sewer Utility	Fam	ily Museum of Arts & Science	Stor	mwater Utility			
Cash Flows From Operating Activities:									
Receipts from customers and users	\$	2,227,389	\$	590,877	\$	238,063			
Receipts from other operating revenue		16,647		60,847		-			
Payments to suppliers		(1,143,146)		(331,952)		(51,124)			
Payments to claimants		-		-		-			
Payments to employees		(471,202)		(992,473)		(51,847)			
Net cash provided by (used in) operating activities		629,688		(672,701)		135,092			
Cash Flows From Noncapital Financing Activities:									
Proceeds of interfund accounts		24,593		-		26,290			
Transfers in		- -		1,274,874		199,500			
Net cash provided by noncapital financing activities		24,593		1,274,874		225,790			
Cash Flows From Capital and Related Financing Activities:									
Purchase of capital assets		(420,991)		-		(335,862)			
Proceeds from sale of capital assets		-		_		-			
Proceeds from debt, net of bond issuance costs and bond discount									
of \$81,851		2,226,535		2,385,659		2,011,905			
Payment on debt		(2,045,000)		(328,399)		-			
Interest paid on debt		(64,782)		(158,737)		-			
Net cash provided by (used in) capital and				, ,					
related financing activities		(304,238)		1,898,523		1,676,043			
Cash Flows From Investing Activities, interest received		10,039		1,123		12,162			
Increase in cash and cash equivalents		360,082		2,501,819		2,049,087			
Cash and cash equivalents, beginning of year		2,823,289		20,505		483,820			
Cash and cash equivalents, end of year	\$	3,183,371	\$	2,522,324	\$	2,532,907			

(Continued)

Other Enteprise Funds	Total Enterprise	e Funds	Internal Service Funds				
\$ 1,847,252 430,094 (1,787,067)	(3,31	3,581 \$ 17,588 3,289)	4,128,067 37,894 (1,778,190) (1,469,948)				
(2,058,326) (1,568,047)	•	(3,848) (5,968)	(696,279) 221,544				
(1,000,047)	(1,47	<u> </u>	221,044				
563,791	61	4,674	279				
1,950,551	3,42	4,925	100,000				
2,514,342	4,03	9,599	100,279				
(861,997) 5,000	•	8,850) 5,000	<u>-</u>				
-	6,62 (2,37	4,099 (3,399)	- -				
	(22	3,519)					
(856,997)	2,41	3,331					
16,065	3	9,389	24,313				
105,363	5,01	6,351	346,136				
1,520,165	4,84	7,779	1,956,375				
\$ 1,625,528	\$ 9,86	4,130 \$	2,302,511				

# Statement of Cash Flows (Continued) Proprietary Funds For the Year Ended June 30, 2004

	Business-Type Activities - Enterprise Funds										
		Sewer Utility		nily Museum of ts & Science	Sto	ormwater Utility					
Reconciliation of operating income (loss) to											
net cash provided by operating activities:											
Operating income (loss)	\$	(154,421)	\$	(918,609)	\$	324,897					
Adjustments to reconcile operating income											
(loss) to net cash provided by (used in)											
operating activities:											
Depreciation		875,480		213,926		-					
Amortization		35,145		4,071		-					
Change in assets and liabilities:											
Receivables		(407,088)		6,916		(201,945)					
Prepaid items		-		-		-					
Accounts payable and due to other governments		(80,643)		13,721		6,216					
Contracts payable		-		-		-					
Claims payable		-		-		-					
Compensated absences and accrued liabilities		1,321		7,274		5,924					
Net cash provided by (used in) operating activities	\$	269,794	\$	(672,701)	\$	135,092					
Schedule of noncash items:											
Capital and related financing activities:											
Acquisition of capital assets through contracts payable	\$	32,187	\$	-	\$	-					
Capital assets contributed		1,479,351		-		_					

				Govern	nmental Activities		
Ot	Other Enterprise Funds						ernal Service Funds
\$	(1,702,903)	\$	(2,451,036)	\$	126,054		
	585,377 -		1,674,783 39,216		31,155 -		
	(213,224)		(815,341)		10,721		
	-		- (47.704)		6,489		
	12,982		(47,724)		4,768		
	(264,402)		(264,402)		33,806		
	14,123		- 28,642		8,551		
\$		\$		\$			
\$	(1,568,047)	\$	(1,835,862)	\$	221,54		
\$	-	\$	32,187 1,479,351	\$	-		

# Statement of Assets and Liabilities Agency Funds June 30, 2004

Assets, cash and investments	\$ 16,070
Liabilities, accounts payable	\$ 16,070

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies

#### Nature of operations:

The City of Bettendorf, Iowa (City) was incorporated in 1903. The form of City government is Mayor-Council, utilizing a professional City Administrator. The City of Bettendorf provides a wide variety of public services through ten professionally staffed departments and the office of the City Administrator, including police, fire, public works, parks, museum, library, community development, finance, legal and personnel.

#### Reporting entity:

The City is a municipal corporation governed by an elected mayor and a seven-member council. As required by accounting principles generally accepted in the United States of America, these financial statements present the City (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. The blended component unit, although a legally separate entity, is, in substance, part of the City's operations and so data from this unit is combined with data of the City. The discretely presented component unit, on the other hand, is reported in a separate column in the basic financial statements to emphasize it is legally separate from the City. Both the blended component unit and the discretely presented component unit have a June 30 year-end.

<u>Blended component unit</u>: Bettendorf Housing Authority - The governing body of the Bettendorf Housing Authority consists of the same members as that of the City Council. The City approves the Authority's annual budgets and approves rentals. The Authority oversees a Housing and Urban Development rent subsidy program which is accounted for in the Housing and Urban Development Section 8 Fund, a special revenue fund of the City. Complete financial statements of the component unit can be obtained from Bettendorf City Hall at 1609 State Street, Bettendorf, Iowa.

<u>Discretely presented component unit</u>: The Learning Campus Foundation (The Foundation) - The Learning Campus Foundation was established to organize, sponsor and maintain a program for providing independent financial support for the Learning Campus of the City of Bettendorf. The Foundation raises funds to supplement the financing received from the City of Bettendorf. Complete financial statements of the component unit can be obtained from The Learning Campus Foundation at 2900 Learning Campus Drive, Bettendorf, Iowa.

#### Basis of presentation:

Government-wide and fund financial statements: The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. There are no indirect expenses. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported as general revenues.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of fund financial statements is on major funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column.

<u>Fund accounting</u>: The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, reserves, fund balance/net assets, revenues and expenditures or expenses, as appropriate. The City has the following funds:

**Governmental Fund Types**: Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as "fund balance". The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following are the City's major governmental funds:

**General Fund**: The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Tax Increment Financing Fund**: To account for the accumulation of resources for the repayment of City funds or bonds issued to cash flow various capital projects. Property tax revenue generated on increased assessed valuations within TIF districts are the resources accounted for in this fund.

**Debt Service Fund**: To account for the servicing of the general long-term debt not financed by a specific source.

Capital Projects Reserve Fund: To account for the acquisition and construction of major capital facilities.

The other governmental funds of the City are considered nonmajor and are as follows:

**Special Revenue Funds**: are used to account for the proceeds of specific revenue sources (other than certain capital projects that are legally restricted to expenditures for specific projects).

Road Use Tax Fund: To account for the proceeds from road use tax monies.

<u>Housing and Urban Development Section 8 Fund</u>: To account for the U.S. Department of Housing and Urban Development Block Grant programs.

<u>Economic Development Fund</u>: To account for the proceeds to be used for general economic development and redevelopment purposes of the City including low interest loans the City makes to private companies for economic development purposes, as well as the acquisition and sale of land.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

<u>Police Fund</u>: To account for the Police Local Law Enforcement Block Grant by the U.S. Department of Justice, to financially assist the public who request it from the police department, to equip elementary students with the skills for recognizing and resisting social pressures to experiment with alcohol, tobacco and drugs and to account for revenue received from the sale or auction of items seized in law enforcement activities.

<u>Library Fund</u>: To account for reimbursements from the state of lowa for library materials lent to noncity residents and other libraries in lowa, and used for improvements to the Library. This fund also accounts for money received through donations and fund raising activities for the Library.

<u>Park Fund</u>: To account for the donations identified to specifically assist the park programs, annual tree planting and to account for the City's owner occupied residential painting program funded by the River Bend Regional Authority. This fund accounts for miscellaneous City beautification projects funded by gaming revenues.

<u>Police Pension and Retirement Excess Fund</u>: To account for the remaining balances of the self-administered pension plans after a transfer to a state administered plan which may be used by the City to meet future pension funding requirements as prescribed by law.

Old Fashioned Fourth of July Fund: To account for all of the revenues and expenditures for the annual Independence Day celebration in the City of Bettendorf.

<u>Employee Benefits Fund</u>: To account for the property tax revenues collected to be used for the City's employees' health insurance and pension costs.

**Capital Projects Funds**: are used to account for all resources used in the acquisition and construction of capital facilities and other capital assets, with the exception of those that are financed through proprietary funds.

<u>Vehicle Replacement Fund</u>: To account for the replacement of vehicles currently owned by the City.

Riverboat Gaming Fund: To account for the revenue generated from admission and gaming taxes imposed on riverboat gaming operations and the corresponding expenditure of funds authorized by the City Council.

<u>Electronic Equipment Replacement Fund</u>: To account for the replacement of electronic equipment, such as copiers, computers and telephone systems currently owned by the City.

<u>Performing Arts Center Fund</u>: To account for the purchase of the site and the accumulation of funds for the future construction of a performing arts center in Bettendorf.

<u>CIP/LOT & Interest Fund</u>: To account for the 40% of local option tax revenues and interest earnings allocated to the capital projects fund and transfers these funds to specific projects, as needed.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

<u>GEO Thuenen Overpass Fund</u>: To account for money received from the Isle of Capri for the repair and maintenance of the George Thuenen Overpass.

<u>Subdivision Deposits Fund</u>: To account for the deposits made by developers for incomplete subdivision improvements such as sidewalks and street paving required when temporary occupancy permits are requested. Refunds are made when specific improvements are constructed.

<u>Future Projects Fund</u>: To account for deposits received when a developer has an existing unpaved border road and the City requires the developer to pay the estimated cost of paving that road. Funds are used by the City when the border street is paved as part of a larger project to offset special assessments to property owners.

**Proprietary Fund Types** - Proprietary fund types are used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector (business-type activities). The measurement focus is upon income determination, financial position and cash flows.

**Enterprise Funds** - are used to account for those operations that are financed and operated in a manner similar to private business or where the City has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the City has elected to apply all applicable Financial Accounting Standards Board (FASB) pronouncements, including those issued on or before November 30, 1989, except for those pronouncements which conflict with or contradict GASB pronouncements.

The following are the City's major enterprise funds:

**Sewer Utility Fund**: To account for the operations of the City's sewer utility including the revenue from usage fees, the operating costs associated with it, any capital projects and all bond issues.

**Family Museum of Arts & Science Fund**: To account for the operations of the new museum at the Learning Center Campus, including fees and operational costs generated from classes, memberships and exhibits.

**Stormwater Utility Fund**: To account for the operations of the City's Stormwater Utility including the revenue from fees and the operating costs associated with it.

The other enterprise funds of the City as considered nonmajor and are as follows:

Recycling/Solid Waste Management Fund: To account for the operations of the City's curbside recycling program, the drop-off recycling center and the yard waste/chipper service and the revenue generated from trash sticker and yard waste fees.

<u>Palmer Hills Golf Course Fund</u>: To account for the operations of the Palmer Hills Golf Course including all fees generated, all operational costs and any improvements made to the course.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

<u>City Recreation Fund</u>: To account for the operations of the Life Fitness Center including all fees generated, all operational costs and any capital purchases or improvements.

<u>Aquatic Center Fund</u>: To account for the operations of Splash Landing including all fees generated, all operational costs and any capital purchases or improvements.

<u>Transit Fund</u>: To account for the mass transit program in the City, including grants received from the U.S. Department of Transportation and the lowa Department of Transportation.

**Internal Service Funds** - are used to finance and account for services and commodities provided by designated departments or agencies to other departments and agencies of the City. The following are the City's internal service funds:

<u>Employee Health Insurance Fund</u>: To account for the health insurance premiums and claims for all City employees.

Risk Management Fund: To account for the general liability and property insurance for the City.

<u>Municipal Garage Fund</u>: To account for the maintenance cost related to the vehicles and equipment of the City.

<u>Information Services Fund</u>: To account for the operating costs to provide information and technology services to City-wide users. Services include maintenance of computer hardware and software, user training and support, disaster planning and recovery, telecommunications and GIS (Geographic Information System) development.

**Fiduciary Fund Types** - Fiduciary fund types are used to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The City has the following fiduciary fund type:

**Agency Funds**: are used to account for assets that the City holds for others in an agency capacity. The City has the following agency funds:

Explorers Fund: To account for money received through donations for the Boy Scouts Explorers program.

<u>Section 125 Fund</u>: To account for current payroll deductions of City employees for future use as group insurance premiums.

<u>Police Property Account Fund</u>: To account for money in inmates' possession at time of arrest and money held as evidence for investigations.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

#### Measurement focus and basis of accounting:

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

Licenses and permits, fines and forfeitures, charges for sales and services (other than utility), and miscellaneous revenues are generally recorded as revenue when received in cash, because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are measurable and available.

Property taxes are recognized at the time an enforceable legal claim is established. This is deemed to occur when the budget is certified. The current tax levy was certified in March 2004 based on the 2003 assessed valuations. These taxes are due in two installments, on September 30 and the following March 31, with a 2% per month penalty for delinquent payment. Since the 2004 tax levy is budgeted and levied for the fiscal year 2005, the revenue from this tax levy has been deferred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's proprietary funds are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

#### Summary of significant accounting policies:

The significant accounting policies followed by the City include the following:

<u>Cash and investments</u>: the City maintains a cash and investment pool to maximize investment opportunities. Income from investments purchased with pooled cash is allocated to individual funds based on the fund's average cash balance and legal requirements. Each fund's portion of total cash and investments is reported as such within this report. In addition, certain investments are separately held by several of the City's funds. Investments are reported at fair value. Securities traded on the national or international exchange are valued at the last reported sales price at current exchange rates.

The City invests in the Iowa Public Agency Investment Trust which is a 2a7-like pool. The Iowa Public Agency Investment Trust is a common law trust established under Iowa law and is administered by an appointed investment management company. The fair value of the position in the trust is the same as the value of the shares.

Statement of cash flows: for purposes of the statement of cash flows for proprietary fund type funds, the City considers the pooled cash and investments to be cash equivalents as these pooled amounts have the same characteristics of demand deposits. Cash equivalents also include restricted and escrowed cash and investments.

Accounts receivable: results primarily from services provided to citizens and are accounted for in the governmental funds. Sewer services are accounted for in the Sewer Utility Fund, admission to the museum is accounted for in the Family Museum of Arts and Sciences Fund, and admission to Splash Landing pool is accounted for in the Aguatic Center Fund. All are net of an allowance for uncollectibles.

<u>Inventory</u>: consists of consumable supplies and are valued at cost using the first-in first-out (FIFO) method. The costs of Governmental Fund Type inventories are recorded as expenditures when consumed rather than when purchased.

**Bond discount, premium and issuance costs**: In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

<u>Capital assets</u>: including land, buildings and structures, improvements, equipment and vehicles and infrastructure are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an initial useful life of one year or greater.

Assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized in the current fiscal year.

Depreciation has been provided using the straight-line method over the estimated useful lives of the respective assets. The estimated useful lives for each capital asset type are as follows:

	Years
Infrastructure	20 - 40
Buildings and structures	10 - 40
Improvements other than buildings	10 - 20
Vehicles and equipment	2 - 25
Computer equipment	5

The City's collection of works of art, library books, and other similar assets are not capitalized. These collections are unencumbered, held for public exhibition and education, protected, cared for and preserved and subject to City policy that requires proceeds from the sale of these items to be used to acquire other collection items.

<u>Deferred revenues</u>: in the governmental funds, deferred revenues represent amounts due, which are measurable, but not available, or grants and similar items received, but for which the City has not met all eligibility requirements imposed by the provider. In the statement of net assets, deferred revenues represent the deferral of property tax receivables which are levied for a future period and unearned grants.

**Interfund transactions**: transactions among City funds that would be treated as revenues and expenditures or expenses if they involved organizations external to City government are accounted for as revenues and expenditures or expenses in the funds involved.

Transactions which constitute reimbursements to a fund for expenditures initially made from it which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective fund's operating statements.

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" in the fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Noncurrent portions of long-term inter-fund loan receivables are reported as advances within the governmental funds and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

Compensated absences: City employees accumulate vacation and sick leave hours for subsequent use or payment upon termination, death or retirement. All earned vacation hours vest and 20% of the sick leave hours accumulated over a 12-month period vest and are paid annually. An employee who either quits, resigns or is discharged from their service with the City is not compensated for the nonvested portion of sick leave. For proprietary fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned. For governmental fund types, the amount of accumulated unpaid vacation which is payable from available resources is recorded as a liability of the respective fund only if they have matured, for example, as a result of employee retirements and resignations.

**Fund equity**: reservations of fund balance represent amounts that are not appropriated or are legally segregated for a specific purpose. Restrictions of net assets are limited to outside third-party restrictions. Designations of fund balance represents tentative management plans that are subject to change.

Net assets: represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets invested in capital assets, net of related debt, excludes unspent debt proceeds. Unspent debt proceeds (which includes proceeds reserved for debt retirement) for the Sewer Utility, Family Museum of Arts & Science and Stormwater Utility enterprise funds were \$2,236,931, \$2,383,907 and \$2,022,273, respectively. Unspent proceeds for the Debt Service Fund was \$4,485,853. Net assets are reported as restricted when there are limitations imposed on their use through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted net assets include unspent bond proceeds, net of related debt.

The City first applied restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

<u>Joint venture</u>: The City is a participant in a joint venture to construct, acquire, maintain and use a sewage treatment facility. The Scott Area Solid Waste Management Commission (Commission) was created in 1975 for that purpose. The Commission is governed by a five-member board of which the City is one member. The City is billed monthly for its share of the operating costs and is billed annually for capital additions. If at any time the City chooses to withdraw membership, the City shall be responsible for its share of any debt attributed to its membership in the Commission. The original cost of the City's share of the facility, along with their share of any subsequent facility capital additions, has been included in property and equipment and is being depreciated accordingly.

# Note 1. Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Complete financial statements for the Commission can be obtained from the Commission's administrative office at 226 West 4<sup>th</sup> Street, Davenport, Iowa 52801.

<u>Use of estimates</u>: the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the general purpose financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Budgetary and appropriation data**: As allowed by GASB Statement No. 41, *Budgetary Comparison Schedules – Perspective Differences*, the City presents budgetary comparison schedules as required supplementary information based on the program structure of nine functional areas as required by state statute for its legally adopted budget.

#### Note 2. Cash and Investments

The City maintains a cash and investment pool for certain funds where the resources have been pooled in order to maximize investment opportunities. Income from investments purchased with pooled cash is allocated to individual funds based on the fund's average cash balance and legal requirements.

#### Deposits:

Chapter 12c of the Code of lowa requires all City funds be deposited into an approved depository and be either insured or collateralized.

As of June 30, 2004, the City's carrying amount of deposits with financial institutions totaled \$875,152, with bank balances of \$1,086,004. The City's deposits with financial institutions as of June 30, 2004 were entirely covered by federal depository insurance or insured by the state through pooled collateral, state sinking funds and by the state's ability to assess for lost funds.

As of June 30, 2004, the discretely presented component unit's carrying amount of deposits with financial institutions totaled \$332,566 with bank balances of \$339,187. Of the bank balances, \$163,557 was covered by federal depository insurance and \$175,630 was insured by the state through pooled collateral, state sinking funds and by the state's ability to assess for lost funds.

The City also maintains petty cash accounts in various funds. The total amount of petty cash is \$13,635. The discretely presented component unit's petty cash is \$228.

#### Investments:

lowa statutes authorize the City to invest in obligations of the U.S. government, its agencies and instrumentalities, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances and repurchase agreements.

#### Note 2. Cash and Investments (Continued)

The City's investments are categorized to give an indication of the level of risk assumed at year-end. The categories are defined as:

- 1. Insured or registered in the City's name or the securities are held by the City or its agent in the City's name.
- 2. Uninsured and unregistered securities, which are held by the counterparty's trust department or agent in the City's name.
- 3. Uninsured and unregistered securities, which are held by the counterparty or by its trust department or agent but not in the City's name.

The following is a summary of the City's investments at year-end:

	_					
		1	2	3		Total
Repurchase agreements	\$	-	\$ -	\$	724,002	\$ 724,002
U.S. government securities	\$	<u>-</u>	9,339,373 \$ 9,339,373	\$	724,002	9,339,373
Investments not subject to risk categorization: Iowa Public Agency,						04.404.000
Investment Trust Guaranteed Investment Contract						24,434,866 955,500
						\$ 35,453,741

The City's investments during the year did not vary substantially from those at year-end in amounts or level of risk.

The component unit has \$264,921 in U.S. Government securities in Category 2 and \$192,067 in equity investments in Category 1. The component unit also has mutual funds not subject to risk categorization in the amount of \$392,880 as of June 30, 2004.

A reconciliation of cash and investments as shown in the financial statements is as follows:

Cash on hand	\$ 13,635
Deposits with financial institutions	875,152
Investments	35,453,741
	\$ 36,342,528
Government-wide financial statements of net assets, cash and investments	\$ 36,326,458
Statement of fiduciary net assets, cash and investments	\$ 16,070

## **Notes to Basic Financial Statements**

# Note 3. Capital Assets

The following is a summary of changes in capital assets for the year ended June 30, 2004:

	Ending Balance June 30, 2003 Additions Deletions						J	Ending Balance June 30, 2004	
Governmental Activities									
Capital assets, not being depreciated:									
Land	\$	5,694,737	\$	947,683	\$	-	\$	6,642,420	
Construction-in-progress		3,339,670		1,990,209		4,902,752		427,127	
Total capital assets, not being									
depreciated		9,034,407		2,937,892		4,902,752		7,069,547	
Capital assets, being depreciated:									
Buildings and structures		18,808,558		818,807		-		19,627,365	
Equipment and vehicles		12,211,658		553,945		207,857		12,557,746	
Improvements other than buildings		68,257,074		8,759,423		-		77,016,497	
Total capital assets, being									
depreciated		99,277,290		10,132,175		207,857		109,201,608	
Less accumulated depreciation for:									
Buildings and structures		4,553,038		525,105		-		5,078,143	
Equipment and vehicles		6,995,959		983,446		207,857		7,771,548	
Improvements other than buildings		27,633,935		1,524,974		-		29,158,909	
Total accumulated depreciation		39,182,932		3,033,525		207,857		42,008,600	
Total capital assets, being									
depreciated, net		60,094,358		7,098,650		-		67,193,008	
Governmental activities capital assets, net	<u>\$</u>	69,128,765	\$	10,036,542	\$	4,902,752	\$	74,262,555	

# Notes to Basic Financial Statements

# Note 3. Capital Assets (Continued)

	J	Ending Balance une 30, 2003	Additions	Deletions	J	Ending Balance une 30, 2004
Business-Type Activities						
Capital assets, not being depreciated:						
Land	\$	1,571,015	\$ 93,600	\$ -	\$	1,664,615
Construction-in-progress		606,446	627,177	929,703		303,920
Total capital assets, not						
being depreciated		2,177,461	720,777	929,703		1,968,535
Capital assets, being depreciated:						
Buildings and structures		14,816,977	251,990	-		15,068,967
Equipment and vehicles		7,258,952	1,046,159	79,116		8,225,995
Improvements other than buildings		29,104,681	2,041,165	-		31,145,846
Total capital assets,						
being depreciated		51,180,610	3,339,314	79,116		54,440,808
Less accumulated depreciation for:						
Buildings and structures		2,715,729	426,835	-		3,142,564
Equipment and vehicles		4,368,766	511,268	77,838		4,802,196
Improvements other than buildings		16,855,917	736,680	-		17,592,597
Total accumulated depreciation		23,940,412	1,674,783	77,838		25,537,357
Total capital assets, being						
depreciated, net	_	27,240,198	1,664,531	1,278		28,903,451
Business-type activities capital assets, net	<u>\$</u>	29,417,659	\$ 2,385,308	\$ 930,981	\$	30,871,986

### **Notes to Basic Financial Statements**

### Note 3. Capital Assets (Continued)

Depreciation expense was charged to the functions of the government as follows:

#### **Governmental Activities**

Governmental Activities	
Public safety	\$ 520,615
Public works	1,821,296
Culture and recreation	405,773
Community and economic development	45,961
General government	239,880
	\$ 3,033,525
Business-Type Activities	
Sewer utility	\$ 875,480
Family Museum of Arts & Science	213,926
Aquatic Center	163,322
Recycling/solid waste management	196,978
Palmer Hills Golf Course	100,718
City recreation	96,508
Transit	27,851
	\$ 1,674,783

#### Note 4. Bonded and Other Debt

The following is a summary of changes in bonded and other long-term debt for the year ended June 30, 2004:

	J	une 30, 2003	Increases and Issues				June 30, 2004			ue Within One Year
Govenmental activities:										
General obligation bonds	\$	45,726,790	\$	8,104,050	\$	6,346,601	\$	47,484,239	\$	8,337,165
Revenue bonds		7,225,000		-		660,000		6,565,000		700,000
Compensated absences		628,108		206,969		178,903		656,174		178,903
		53,579,898		8,311,019		7,185,504		54,705,413		9,216,068
Business-Type activities:										
Revenue bonds		3,130,000		-		1,870,000		1,260,000		250,000
General obligation bonds		3,758,210		6,705,950		503,399		9,960,761		3,287,835
Compensated absences		154,835		53,670		44,670		163,835		44,670
		7,043,045		6,759,620		2,418,069		11,384,596		3,582,505
Total long-term debt	\$	60,622,943	\$	15,070,639	\$	9,603,573	\$	66,090,009	\$	12,798,573

#### Note 4. Bonded and Other Debt (Continued)

#### Summary of bond issues:

General obligation and revenue bonds outstanding as of June 30, 2004 consist of the following individual issues:

	Date of Issue	Amount Issued	Interest Rates	Outstanding June 30, 2004
General obligation bonds:				_
Library expansion and various				
public improvements	July 1995	15,825,000	4.50 - 5.50	\$ 8,225,000
Various public improvements	May 1996	3,060,000	4.20 - 4.80	1,285,000
Downtown public improvements	May 1996	1,535,000	4.125 - 4.70	530,000
Library expansion and various				
public improvements	January 1997	1,310,000	4.05 - 4.70	470,000
Refunding	January 1997	1,640,000	3.90 - 4.80	670,000
Olympic Steel TIF	November 1997	1,030,000	4.25 - 4.70	575,000
Various public improvements	April 1998	9,700,000	4.50 - 4.60	7,350,000
Various public improvements	April 2000	6,560,000	4.30 - 5.25	5,275,000
Various public improvements	June 2001	6,635,000	4.00 - 5.00	5,950,000
Various public improvements	June 2002	4,620,000	2.00 - 5.00	4,305,000
Trinity TIF	June 2002	1,360,000	3.00 - 4.90	1,360,000
Various public improvements	June 2003	4,080,000	1.25 - 3.85	3,905,000
Refunding	June 2003	2,840,000	1.05 - 2.00	2,315,000
Various public improvements and sewer				
and stormwater improvements	June 2004	7,650,000	2.25-5.00	7,650,000
Refunding (3)	June 2004	7,160,000	3.00-4.00	7,160,000
Fire truck note	December 2001	600,000	4.16	420,000
Total general obligation bonds				57,445,000
Revenue bonds:				
Lady Luck Overpass TIF (2)	July 1997	4,170,000	4.90 - 5.90	2,465,000
Lady Luck Ramp & Marina TIF (2)	July 1997	5,385,000	8.25 - 9.00	4,100,000
Sewer refunding (1)	June 2003	1,515,000	1.50 - 2.45	1,260,000
Total revenue bond	031.10 2000	.,0.0,000		7,825,000
. 30011010100 00110				.,020,000
Total bonds				\$ 65,270,000

- (1) The revenue bond ordinances require that monies be deposited into various restricted reserve accounts and that these deposits be used only for the payment of principal and interest on the related bonds when due or for other purposes as set forth in the bond ordinances. These deposits may be invested in interest bearing securities. As of June 30, 2004, the deposits in these restricted reserve accounts total \$389,184.
- (2) In July 1997, the City issued \$4,170,000 Urban Renewal Tax Increment Revenue Bonds and \$5,385,000 Taxable Urban Renewal Tax Increment Revenue Bonds. The revenue bond ordinances require that monies be deposited into project funds, interest funds and reserve funds. These deposits may be invested in interest-bearing securities. As of June 30, 2004, the deposits in the interest and reserve fund were \$955,500.

#### Note 4. Bonded and Other Debt (Continued)

(3) On June 29, 2004, the City issued \$7,160,000 in General Obligation Refunding Bonds, Series 2004B, in a crossover refunding to be used to refund in advance \$6,975,000 of the 2006 through 2012 maturities of the City's General Obligation Bonds, Series 1995A, dated July 1, 1995 and to cover the December 1, 2004 through June 1, 2005 interest payments on the Series 2004B Bonds. The crossover refunding date is June 1, 2005. The net proceeds were placed in escrow and are reported as restricted assets, investments and are reserved for debt service. As of June 30, 2004, the escrow investment was \$7,084,418. The City completed the refunding to reduce its total debt service payments by \$259,425 and to obtain an economic gain (difference between the present values of the old and new debt service payments) by \$215,867.

#### Summary of principal and interest maturities:

Annual debt service requirements to service all outstanding indebtedness as of June 30, 2004 are as follows:

	Debt Service			Debt Service				
	General Obligation Bonds			Revenu	Revenue Bonds			
		Principal		Interest		Principal		Interest
Year ending June 30:								
2005	\$	8,337,165	\$	2,011,636	\$	700,000	\$	508,018
2006		4,154,159		1,659,337		745,000		460,855
2007		4,314,215		1,506,369		800,000		407,575
2008		4,195,000		1,315,712		855,000		349,600
2009		2,590,400		1,168,220		1,325,000		287,050
2010 - 2014		12,863,300		4,186,518		2,140,000		298,800
2015 - 2019		7,705,000		1,683,552		-		-
2020 - 2024		3,325,000		275,978		-		-
	\$	47,484,239	\$	13,807,322	\$	6,565,000	\$	2,311,898
		Ente					erprise	
		General Obl	igati			Reven	ue Bo	nds
		Principal		Interest		Principal		Interest
Year ending June 30:								
2005	\$	3,287,835	\$	393,874	\$	250,000	\$	25,805
2006		785,842		202,270		270,000		21,430
2007		570,784		185,368		280,000		16,030
2008		515,000		202,491		280,000		10,430
2009		539,600		178,971		180,000		4,410
2010 - 2014		2,141,700		630,099		-		-
2015 - 2019		1,250,000		342,725		-		-
2020 - 2024		870,000		76,440		-		-
		9,960,761	\$	2,212,238		1,260,000	\$	78,105

### Note 4. Bonded and Other Debt (Continued)

### Legal debt margin:

As of June 30, 2004, the outstanding general obligation debt of the City did not exceed its legal debt margin computed as follows:

January 2002 100% assessed valuation Plus: Public gas & electric utilities Plus: Captured tax increment value Less: Military exemption		\$	2,011,187,049 58,058,849 73,275,607 (4,517,028)
Total assessed valuation of the property of the City of Bettendorf		\$	2,138,004,477
only of Bottoniaon		<u></u>	2,100,001,177
Debt limit, 5% of total actual valuation		\$	106,900,224
Debt applicable to debt limit:			
Debt service general obligation bonds	\$ 47,484,239		
Debt service TIF revenue bonds	6,565,000		
Enterprise general obligation bonds	9,960,761		64,010,000
Legal debt margin		\$	42,890,224

## Note 5. Interfund Receivables and Payables

Individual interfund receivables and payables balances as of June 30, 2004 were:

			Total	
	- li	nterfund		Interfund
	Re	ceivables		Payables
Governmental Activities:				
Major governmental funds:				
General	\$	17,052	\$	254,198
Special revenue fund, tax increment financing		-		53,644
Capital projects fund, capital projects reserve		43,728		-
Nonmajor governmental funds:				
Special revenue funds:				
Police		-		4,478
Employee benefits		-		12,574
Economic development		9,916		-
Capital projects funds:				
CIP/LOT & interest		253,000		-
Vehicle replacement		614,674		-
Internal service funds, risk management		1,198		-
Total governmental activities		939,568		324,894
Business-type activities:				
Major enterprise funds:				
Sewer utility		-		24,593
Stormwater utility		-		26,290
Nonmajor enterprise funds, transit		-		563,791
Total business-type activities		-		614,674
Total	\$	939,568	\$	939,568

#### **Notes to Basic Financial Statements**

### Note 5. Interfund Receivables and Payables (Continued)

Advances to and from other funds as of June 30, 2004 were as follows:

	,	Advances to Other Funds		Advances From Other Funds	
Governmental Activities:					
Major governmental funds:					
Special revenue funds, tax increment financing	\$	-	\$	842,178	
Capital projects funds, capital projects reserve		643,860		_	
Nonmajor governmental funds,					
special revenue funds, economic development		198,318			
Total	\$	842,178	\$	842,178	

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

#### Note 6. Interfund Transfers

The following is a schedule of transfers as included in the basic financial statements of the City:

	Transfers In		Tı	ransfers Out
Governmental activities:				
Major governmental funds:				
General	\$	2,625,595	\$	3,791,105
Tax increment financing		30,038		-
Debt service		582,200		496,805
Capital projects reserve		184,070		30,038
Nonmajor governmental funds		2,278,938		4,907,818
Internal service funds		100,000		-
Total governmental activities		5,800,841		9,225,766
Business-type activities:				
Major enterprise funds:				
Family Museum of Arts & Science		1,274,874		-
Stormwater utility		199,500		-
Other nonmajor enterprise funds		1,950,551		-
Total business-type activities		3,424,925		-
Total	\$	9,225,766	\$	9,225,766

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### Note 7. Loans Receivable

As of June 30, 2004, the City has the following outstanding loans receivable:

#### Economic Development Loans

- A loan receivable, due in monthly installments of \$1,231 until October 2004, including interest at 4.3%, with a final installment due October 2004 of \$147,483. As of June 30 2004, the outstanding balance is \$149,750.
- A loan receivable with an outstanding principal balance of \$150,000 and accrued interest of \$23,967 as of
  June 30, 2004, which accrues at 3% annually. No payment is due to the City so long as the proceeds from
  the sale of the Lindquist property, beyond the First Mortgage thereon, and up to \$150,000 are used in
  downtown development or redevelopment projects as directed by the City Council. If the proceeds are not
  so used, this note shall become immediately due and payable. As of June 30, 2004, the Lindquist property
  has not been sold.
- Four loan receivables, without interest, payable upon the development of certain real estate. Should the development requirements not occur within a period of 18 months from the date of each of the four loans, the loans shall become due and payable in full. As of June 30, 2004, the outstanding balances of these loans are \$160,000, \$67,000, \$220,000, and \$181,000 with agreement dates of March 2002, April 2002, June 2002, and June 2002, respectively.

An allowance for uncollectible accounts has been set up for 100% of each of these outstanding loan balances.

#### **Employee Computer Equipment Loans**

• Loan receivables with employees for purchases of computer equipment, with payments made through payroll deductions, including interest at 0%, 3%, and 5% for one year, two year, and three year loans, respectively, up to a maximum of \$2,500. As of June 30, 2004, the outstanding balance of these loans is \$40,620.

#### Note 8. Pension and Retirement Systems

#### Iowa Public Retirement System:

The City contributes to the lowa Public Employees Retirement System (IPERS) which is a cost-sharing, multiple-employer defined benefit pension plan administered by the state of lowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 3.70% of their annual covered salary and the City is required to contribute 5.75% of annual covered payroll. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2004, 2003 and 2002 were \$445,136, \$428,702 and \$434,636, respectively, equal to the required contributions for each year.

#### Note 8. Pension and Retirement Systems (Continued)

#### Municipal Fire and Police Retirement System of Iowa:

The City contributes to the Municipal Fire and Police Retirement System of Iowa (the Plan), which is a cost-sharing, multiple-employer defined benefit pension plan administered by a Board of Trustees. The Plan provides retirement, disability and death benefits which are established by state statute to plan members and beneficiaries. The Plan issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to Municipal Fire and Police Retirement System of Iowa, 2836 104th St., Urbandale, Iowa 50322.

Plan members are required to contribute 9.35% of earnable compensation and the City's contribution rate may not be less than 20.48% of earnable compensation. Contribution requirements are established by state statute. The City's contribution to the Plan for the years ended June 30, 2004, 2003 and 2002 were \$629,171, \$517,461 and \$480,416, respectively, which met the required minimum contribution for each year.

#### Note 9. Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan was amended to comply with IRC Section 457(g) which allowed for the plan to hold its assets in trust. Under these new requirements, the assets of the plan are no longer subject to the general creditors of the City, the City no longer owns the amount deferred by employees and, therefore, the liability and corresponding investment are not reflected in the financial statements.

#### Note 10. Risk Management and Insurance

The City has established two internal service funds for its risk management program. The Employee Health Insurance Fund is to meet potential losses from medical and dental claims. The Risk Management Fund is to report premiums and deductibles for general liability and property claims.

The City purchases commercial insurance for general liability and property claims. Law enforcement liability and public official liability include a deductible up to \$10,000. The primary limits for each line of coverage are protected by an excess liability policy. Claims for these lines of coverage are adjusted by the carrier's representative.

For medical and dental claims, self insurance is in effect up to an aggregate stop loss of approximately \$1,872,862 with a \$50,000 per claim stop loss amount. Coverage from a private insurance company is maintained for losses in excess of the aggregate stop loss amount. All claim handling procedures are performed by an independent claims administrator.

There has been no significant reduction in insurance coverage from coverage in the prior year. Settled claims have not exceeded the insurance coverage purchased for each of the past three fiscal years.

#### **Notes to Basic Financial Statements**

#### Note 10. Risk Management and Insurance (Continued)

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claims payable include all known claims and an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are estimated by considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors. The changes in the aggregate liabilities for claims for the years ended June 30, 2004 and 2003 are as follows:

		Employee Health Insurance					
		2004		2003			
Claims payable, beginning of year	\$	154,758	\$	216,958			
Claims recognized		1,503,754		1,795,013			
Claim payments		(1,469,948)		(1,857,213)			
Claims payable, end of year	<u>\$</u>	188,564	\$	154,758			

#### Note 11. Commitments and Contingencies

Regular City employees accumulate sick leave hours for subsequent use. The City's approximate maximum contingent liability for nonvested sick leave benefits as of June 30, 2004 is \$2,516,814.

The City has financial commitments relating to various construction projects that are estimated to be approximately \$690,735.

The City is a member of the Scott Area Solid Waste Management Commission ("the Commission") for the acquisition, construction and equipping of a material recovery system, recovery facility and a new landfill. The Commission is obligated to establish rates, charges and fees sufficient to pay the cost of operations and maintenance of the Project and to leave net revenues sufficient to pay the semiannual debt service requirements.

In the event future net revenues or other Commission funds are insufficient to pay debt service requirements, each of the Members of the Commission have obligated itself to repay the County of Scott, lowa, its pro rata share of the deficiency from rates imposed on each property within its jurisdiction.

#### Note 12. Restatement

The City restated governmental activities net assets and accumulated depreciation by \$21,263,390 due to an error in the depreciation calculation as of June 30, 2003.

#### **Notes to Basic Financial Statements**

## Note 13. New Governmental Accounting Standards Board (GASB) Statements and Pending Pronouncements

The City adopted Governmental Accounting Standards Board (GASB) Statement No. 39, *Determining Whether Certain Organizations are Component Units*, during the year ended June 30, 2004, which had no effect on the City's basic financial statements.

As of June 30, 2004, the Governmental Accounting Standards Board (GASB) has also issued several statements not yet implemented by the City. The statements which might impact the City are as follows:

Statement No. 40, *Deposit and Investment Risk Disclosures*, issued March 2003, will be effective for the City beginning with its year ending June 30, 2005. This Statement establishes and modifies disclosure requirements related to investment risks related to credit risk, concentration of credit risk, interest rate risk and foreign currency risk. As an element of interest rate risk, this Statement requires certain disclosures of investments that have fair values that are highly sensitive to changes in interest rates. This Statement also establishes and modifies disclosure requirements for deposit risks.

Statement No. 42, Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries, issued November 2003, will be effective for the City beginning with its year ending June 30, 2006. This Statement requires governments to report the effects of capital asset impairment in their financial statements when it occurs and requires all governments to account for insurance recoveries in the same manner.

Statement No. 43, Financial Reporting For Postemployment Benefit Plans Other Than Pension Plans, issued April 2004, will be effective for the City beginning with its year ending June 30, 2008. This Statement establishes uniform financial reporting standards for other postemployment benefit plans (OPEB plans) and supersedes existing guidance.

Statement No. 44, *Economic Condition Reporting: The Statistical Section*, issued May 2004, will be effective for the City beginning with its year ending June 30, 2006. This Statement improves the understandability and usefulness of statistical section information by addressing the comparability problems that developed in practice and by adding information from the new financial reporting model required by Statement No. 34 and related statements.

Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, issued June 2004, will be effective for the City beginning with its year ending June 30, 2009. This Statement establishes standards for the measurement, recognition and display of other postemployment benefits expenses and related liabilities or assets, note disclosures and, if applicable, required supplementary information in the financial reports.

The City's management has not yet determined the effect these Statements will have on the City's financial statements.

#### Budgetary Comparison Schedule Budget and Actual - All Governmental Funds and Proprietary Funds Required Supplementary Information For the Year Ended June 30, 2004

Davis	Governmental Fund Types Actual		Proprietary Fund Types Actual			Total Actual
Revenues:	Φ.	40.004.700	Φ		Φ	42.004.720
Property tax	\$	13,084,732	\$	-	\$	13,084,732
Tax increment financing		2,096,938		-		2,096,938
Other City taxes		7,568,645 25,975		-		7,568,645 25,975
Special assessments Licenses and permits		25,975 621,466		- 80,076		701,542
Intergovernmental		3,973,556		835,124		4,808,680
Charges for services		401,753		9,367,542		9,769,295
Use of money and property		444,476		9,307,342 57,386		5,709,295 501,862
Miscellaneous		976,223		1,808,981		2,785,204
Total revenues		29,193,764		12,149,109		41,342,873
		20,100,701		12,110,100		11,012,070
Expenditures/Expenses: Public safety		6,914,003				6,914,003
Public works		2,557,007		-		2,557,007
Culture and recreation		2,965,014		-		2,965,014
Community and economic development		1,218,663		-		1,218,663
General government		2,790,248		_		2,790,248
Debt service		9,540,758		_		9,540,758
Capital outlay		6,199,642		_		6,199,642
Business-type		0,100,04Z -		12,588,423		12,588,423
Total expenditures/expenses		32,185,335		12,588,423		44,773,758
Excess (deficiency) of revenues over						
(under) expenditures/expenses		(2,991,571)		(439,314)		(3,430,885)
Other financing sources, net		4,533,444		3,524,925		8,058,369
Excess (deficiency) of revenues and other financing sources over (under) expenditures/expenses and other financing uses		1,541,873		3,085,611		4,627,484
•		. ,				
Balances, beginning of year	Ф.	23,137,057 24,678,930	\$	29,800,169 32,885,780	\$	52,937,226 57,564,710
Balances, end of year	<u>\$</u>	24,070,930	φ	32,000,700	Φ	51,504,7 10

See Note to Required Supplementary Information.

## **Budgeted Amounts**

	Original		Final	Final to Actual Variance - Positive (Negative)			
\$	13,139,498	\$	13,140,588	\$	(55,856)		
	2,022,781		2,110,263		(13,325)		
	7,208,902		7,445,697		122,948		
	23,600		729,659		(703,684)		
	524,500		602,220		99,322		
	6,709,673		4,799,813		8,867		
	10,328,895		10,122,081		(352,786)		
	1,083,928		462,470		39,392		
	3,256,145		1,050,474		1,734,730		
	44,297,922		40,463,265		879,608		
	7,057,450		7,066,659		152,656		
	2,563,077		2,680,633		123,626		
	3,185,241		3,120,313		155,299		
	1,257,777		1,330,592		111,929		
	2,720,883		3,002,604		212,356		
	6,754,036		9,508,706		(32,052)		
	10,946,015		8,279,907		2,080,265		
	13,783,637		14,381,714		1,793,291		
	48,268,116		49,371,128		4,597,370		
					_		
	(3,970,194)		(8,907,863)		5,476,978		
	3,500,000		3,500,000		4,558,369		
•	/4 <b>7</b> 2 42	•	/F 407 005	<b>*</b>	40.005.047		
_\$	(470,194)	<u>\$</u>	(5,407,863)	\$	10,035,347		

## Note to Required Supplementary Information – Budgetary Reporting For the Year Ended June 30, 2004

In accordance with the Code of lowa, the City Council annually adopts a budget following required public notice and hearing for all funds, except agency funds. The budget basis of accounting is in accordance with accounting principles generally accepted in the United States of America. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital outlay and business-type. The legal level of control is at the aggregated function level, not at the fund or fund type level. During the year, a budget amendment increased budgeted expenditures by \$1,103,012. The budget amendment was primarily due to an increase in debt service payments for refinancing bonds offset by deferring capital projects and reduced spending across most funds.

During the year ended June 30, 2004, expenditures/expenses exceeded the amounts budgeted in the debt service functions.

City of Bettendorf, Iowa

#### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2004

	Special Revenue								
				using and Urban					
	Ro	oad Use Tax		Development Section 8		Economic Development		Police	
Assets									
Cash and investments	\$	774,962	\$	113,148	\$	483,862	\$	44,372	
Receivables:									
Property taxes		-		-		-		-	
Accounts		244		-		-		-	
Accrued interest		466		-		249		24	
Due from other funds		-		-		9,916		-	
Due from other governments		207,133		-		1,111		270	
Advance to other funds		_		-		198,318		-	
Total assets	\$	982,805	\$	113,148	\$	693,456	\$	44,666	
<b>Liabilities and Fund Balances</b> Liabilities:									
Accounts payable	\$	92,022	\$	-	\$	5,670	\$	4,183	
Accrued liabilities		20,053		1,393		256		· -	
Due to other governments		3,275		9,393		34		_	
Due to other funds		-		-		-		4,478	
Deferred revenue		_		-		-		· -	
Total liabilities		115,350		10,786		5,960		8,661	
Fund Balances:									
Reserved for encumbrances				<del>-</del>		_		_	
Reserved for advances		_		-		198,318		_	
Unreserved:						,			
Designated for pension contributions				-		_		_	
Undesignated reported in:									
Special revenue funds		867,455		102,362		489,178		36,005	
Capital projects funds		-		-		-		,	
Total fund balances		867,455		102,362		687,496		36,005	
Total liabilities and									
fund balances	\$	982,805	\$	113,148	\$	693,456	\$	44,666	

(Continued)

Library	Park	ice Pension and irement Excess	Old Fashioned Fourth of July	En	nployee Benefits
\$ 545,200	\$ 147,030	\$ 2,013,281	\$ 31,575	\$	-
-	-	-	-		1,450,147
-	-	-	-		-
328	89	6,722	19		-
-	-	-	-		- 45
\$ 545,528	\$ 147,119	\$ 2,020,003	\$ 31,594	\$	1,450,192
\$ 8,217	\$ 5,231	\$ 47	\$ 4,587	\$	-
-	<del>-</del>	-	-		-
_	_	_	_		12,574
_	-	_	<u>-</u>		1,437,618
8,217	5,231	47	4,587		1,450,192
-	-	<del>-</del>	<u>-</u>		-
-	-	-	-		-
-	-	2,019,956	-		-
537,311	141,888	-	27,007		-
537,311	- 141,888	2,019,956	27,007		<u>-</u>
\$ 545,528	\$ 147,119	\$ 2,020,003	\$ 31,594	\$	1,450,192

#### Combining Balance Sheet (Continued) Nonmajor Governmental Funds June 30, 2004

			Ca	pital Projects				
	Vehicle Replacement		Riverboat Gaming			Electronic Equipment Replacement		Performing Arts Center
Assets								
Cash and investments	\$	1,655,547	\$	761,878	\$	936,656	\$	353,883
Receivables:								
Property taxes		-		-		-		-
Accounts		-		60,521		-		-
Accrued interest		1,197		365		551		-
Due from other funds		614,674		-		-		-
Due from other governments		-		-		-		-
Advance to other funds		-				-		
Total assets	\$	2,271,418	\$	822,764	\$	937,207	\$	353,883
Liabilities and Fund Balances								
Liabilities:	•	00.070	•		•		•	
Accounts payable	\$	39,870	\$	-	\$	-	\$	-
Accrued liabilities		-		=		=		-
Due to other governments		-		-		-		-
Due to other funds		-		-		-		-
Deferred revenue				-		-		-
Total liabilities		39,870		-		-		
Fund Balances:								
Reserved for encumbrances		284,985		-		15,341		-
Reserved for advances		-		-		-		-
Unreserved:								
Designated for pension contributions		=		-		=		-
Undesignated reported in:								
Special revenue funds		-		-		-		-
Capital projects funds		1,946,563		822,764		921,866		353,883
Total fund balances		2,231,548		822,764		937,207		353,883
Total liabilities and								
fund balances	\$	2,271,418	\$	822,764	\$	937,207	\$	353,883

CIP	/LOT & Interest	GEO Thuenen Overpass	Su	bdivision Deposits	Future Projects	_	Total
\$	1,036,103	\$ 185,228	\$	48,601	\$ 114,197	\$	9,245,523
	-	-		-	-		1,450,147
	-	-		-	-		60,765
	164	112		-	69		10,355
	253,000	-		-	-		877,590
	-	-		-	-		208,559
	-	-		-	-		198,318
\$	1,289,267	\$ 185,340	\$	48,601	\$ 114,266	\$	12,051,257
\$	-	\$ -	\$	-	\$ -	\$	159,827
	-	-		-	-		21,702
	-	-		22	-		12,724
	-	-		-	-		17,052
	-	-		-	-		1,437,618
	_	-		22	-		1,648,923
	-	-		-	-		300,326
	-	-		-	-		198,318
	-	-		-	-		2,019,956
	_	_		-	_		2,201,206
	1,289,267	185,340		48,579	114,266		5,682,528
	1,289,267	185,340		48,579	114,266		10,402,334
				·			
\$	1,289,267	\$ 185,340	\$	48,601	\$ 114,266	\$	12,051,257

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2004

	Special Revenue								
		Housing and Urban							
		Development	Economic						
	Road Use Tax	Section 8	Development	Police					
Revenues:									
Property taxes	\$ -	\$ -	\$ -	\$ -					
Other taxes	-	-	-	-					
Intergovernmental	2,633,407	510,847	-	14,022					
Use of money and property	9,018	555	36,259	555					
Miscellaneous	7,989	6,595	165,611	2,309					
Total revenues	2,650,414	517,997	201,870	16,886					
Expenditures:									
Current operating:									
Public safety	_	_	_	22,647					
Public works	2,517,040	_	_	<i>ZZ</i> ,0¬1					
Culture and recreation	2,017,010	_	_	_					
Community and economic development	<u>-</u>	526,682	252,609	<u>-</u>					
General government	<u>-</u>	-	-	<u>-</u>					
Capital outlay	_	_	487,683	_					
Total expenditures	2,517,040	526,682	740,292	22,647					
Excess (deficiency) of									
revenues over expenditures	133,374	(8,685)	(538,422)	(5,761)					
Other financing sources (uses):									
Transfers in	6,833	_	_	_					
Transfers out	(110,000)	_	_	(4,478)					
Total other financing	(110,000)			(1, 17 0)					
sources (uses)	(103,167)	-	-	(4,478)					
Net changes in fund balance	30,207	(8,685)	(538,422)	(10,239)					
Fund balances, beginning of year	837,248	111,047	1,225,918	46,244					
Fund balances, end of year	\$ 867,455	\$ 102,362	\$ 687,496	\$ 36,005					

(Continued)

Library	Park	Police Pension and Retirement Excess	Old Fashioned Fourth of July	Employee Benefits
\$ -	\$ -	\$ -	\$ -	\$ 1,328,154
-	-	-	-	72,632
54,118	1,000	- 04.004	-	1,355
6,278 71,139	1,753 20,255	84,664	235 7,639	-
131,535	23,008	84,664	7,874	 1,402,141
,		2,,000	.,,,,	,,,,
-	-	-	-	-
- 18,381	-	-	- 45,219	-
10,301	- 72,645		45,219	-
_	-	282	_	_
74,021	_	-	-	-
92,402	72,645	282	45,219	-
39,133	(49,637)	84,382	(37,345)	1,402,141
-	80,000	-	35,000	-
-	(2,580)	-	-	(1,402,141)
-	77,420	-	35,000	(1,402,141)
39,133	27,783	84,382	(2,345)	-
498,178	114,105	1,935,574	29,352	
\$ 537,311	\$ 141,888	\$ 2,019,956	\$ 27,007	\$ -

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Nonmajor Governmental Funds For the Year Ended June 30, 2004

		Capital Projects		
	Vehicle Replacemen	t Riverboat Gaming	Electronic Equipment Replacement	Performing Arts Center
Revenues:				
Property taxes	\$ -	\$ -	\$ -	\$ -
Other taxes	-	2,273,158	-	-
Intergovernmental	-	-	-	-
Use of money and property	27,975	8,213	11,287	-
Miscellaneous		-	-	-
Total revenues	27,975	2,281,371	11,287	-
Expenditures:				
Current operating:				
Public safety	_	_	_	_
Public works	_	-	<u>-</u>	_
Culture and recreation	_	-	<u>-</u>	_
Community and economic development	<u>-</u>	-	<u>-</u>	_
General government	_	-	<u>-</u>	_
Capital outlay	201,664	_	79,823	_
Total expenditures	201,664	-	79,823	<u>-</u>
Excess (deficiency) of				
revenues over expenditures	(173,689)	2,281,371	(68,536)	
Other financing sources (uses):				
Transfers in	435,000	-	190,000	-
Transfers out	(300,050)	(2,290,640)	(54,186)	_
Total other financing			, , ,	_
sources (uses)	134,950	(2,290,640)	135,814	
Net changes in fund balance	(38,739)	(9,269)	67,278	-
Fund balances, beginning of year	2,270,287	832,033	869,929	353,883
Fund balances, end of year	\$ 2,231,548	\$ 822,764	\$ 937,207	\$ 353,883

CIP/L	OT & Interest	GEO Thuenen Overpass	Subdivision Deposi	ts Future Proje	cts	Total
\$	-	\$ -	\$ -	\$	- \$	1,328,154
	-	-	-		-	2,345,790
	-	-	-		-	3,214,749
	2,393	2,252	-	1,	,385	192,822
	-	50,000	12,508	7,	,500	351,545
	2,393	52,252	12,508	8,	,885	7,433,060
	_	-	-		-	22,647
	-	-	-		-	2,517,040
	-	-	-		-	63,600
	-	-	12,733		-	864,669
	-	-	-		-	282
	-	141,892	-		-	985,083
	-	141,892	12,733		-	4,453,321
	2,393	(89,640)	(225	) 8,	,885	2,979,739
	1,532,105	_	_		_	2,278,938
	(743,743)		-		-	(4,907,818)
	788,362	-	-		-	(2,628,880)
	790,755	(89,640)	(225	8,	,885	350,859
	498,512	274,980	48,804	. 105,	,381	10,051,475
\$	1,289,267	\$ 185,340	\$ 48,579	\$ 114	,266 \$	10,402,334

## Combining Statement of Net Assets Nonmajor Enterprise Funds June 30, 2004

	•	sling/Solid Waste lanagement	Pa	almer Hills Golf Course	City Recreation
Assets					
Current assets:	_		_		
Cash and investments	\$	757,726	\$	399,208	\$ 216,711
Receivables:					
Accounts and unbilled usage		270,141		19,034	5,168
Accrued interest		462		239	130
Due from other governments		-		-	-
Total current assets		1,028,329		418,481	222,009
Capital assets:					
Nondepreciable:					
Land		-		579,370	840,000
Construction-in-progress		-		17,213	-
Depreciable:					
Buildings and structures		-		324,180	3,441,871
Equipment and vehicles		1,927,202		635,088	200,158
Improvements other than buildings		-		869,437	85,885
Accumulated depreciation		(1,201,461)		(1,075,530)	(1,284,606)
Net capital assets		725,741		1,349,758	3,283,308
Total assets	\$	1,754,070	\$	1,768,239	\$ 3,505,317
Liabilities and Net Assets					
Liabilities:					
Current:					
Accounts payable	\$	30,909	\$	62,919	\$ 17,705
Compensated absences		9,176		4,461	3,681
Accrued liabilities		10,931		18,403	8,542
Due to other governments		1,878		7,848	3,208
Due to other funds		-		-	-
Total current liabilities	-	52,894		93,631	33,136
Noncurrent, compensated absences		24,480		11,899	9,820
Total liabilities		77,374		105,530	42,956
Net assets:					
Invested in capital assets, net of related debt		725,741		1,349,758	3,283,308
Unrestricted	_	950,955		312,951	179,053
Total net assets	-	1,676,696		1,662,709	3,462,361
Total liabilities and net assets	\$	1,754,070	\$	1,768,239	\$ 3,505,317

	Aquatic Center		Transit		Total			
\$	251,883	\$	-	\$	1,625,528			
	3,885		1,874		300,102			
	152		-		983			
	=		638,687		638,687			
	255,920		640,561		2,565,300			
	-		-		1,419,370			
	-		-		17,213			
	4,180,433		-		7,946,484			
	59,406		1,116,339		3,938,193			
	8,120		-		963,442			
	(481,128)		(393,857)		(4,436,582)			
	3,766,831		722,482		9,848,120			
\$	4,022,751	\$	1,363,043	\$	12,413,420			
\$	18,547	\$	25,789	\$	155,869			
*	643	*	6,850	*	24,811			
	13,010		8,705		59,591			
	5,732		1,300		19,966			
	-		563,791		563,791			
	37,932		606,435		824,028			
	1,714		18,273		66,186			
	39,646		624,708		890,214			
	3,766,831		722,482		9,848,120			
	216,274		15,853		1,675,086			
	3,983,105		738,335		11,523,206			
\$	4,022,751	\$	1,363,043	\$	12,413,420			

#### Combining Statement of Revenues, Expenses and Changes in Net Assets Nonmajor Enterprise Funds Year Ended June 30, 2004

	\$ V	cycling/ Solid /aste agement	Palmer Hills Golf Course	City Recreation
Operating revenues:				
Charges for services	\$	412,341	\$ 678,770	\$ 711,827
Intergovernmental		-	-	-
Other, primarily concessions		400	144,084	-
Total operating revenue		412,741	822,854	711,827
Operating expenses:				
Salaries and benefits		603,607	463,473	388,653
Supplies and services		557,482	307,053	272,669
Depreciation		196,978	100,718	96,508
Total operating expenses		1,358,067	871,244	757,830
Operating (loss)		(945,326)	(48,390)	(46,003)
Nonoperating revenues:				
Investment earnings		5,763	4,351	2,616
Capital grants		· -	· <u>-</u>	-
Gain on disposal of assets		_	_	-
Total nonoperating revenues		5,763	4,351	2,616
Income (loss) before transfers		(939,563)	(44,039)	(43,387)
Transfers in		1,370,000		
Changes in net assets		430,437	(44,039)	(43,387)
Net assets, beginning		1,246,259	1,706,748	3,505,748
Net assets, ending	\$	1,676,696	\$ 1,662,709	\$ 3,462,361

Ac	quatic Center	Transit	Transit					
\$	193,670	\$ 35,112	\$	2,031,720				
	-	248,330		248,330				
	61,627	4,409		210,520				
	255,297	287,851		2,490,570				
	129,171	487,545		2,072,449				
	96,105	302,338		1,535,647				
	163,322	27,851		585,377				
	388,598	817,734		4,193,473				
	(133,301)	(529,883)		(1,702,903)				
	2,794	676		16,200				
	-	586,794		586,794				
	-	5,000		5,000				
	2,794	592,470		607,994				
	(130,507)	62,587		(1,094,909)				
	-	580,551		1,950,551				
	(130,507)	643,138		855,642				
	4,113,612	95,197		10,667,564				
\$	3,983,105	\$ 738,335	\$	11,523,206				

#### Combining Statement of Cash Flows Nonmajor Enterprise Funds Year Ended June 30, 2004

	Recycling/ Solid Waste anagement	Palmer Hills Golf Course	City Recreation		
Cash Flows From Operating Activities:					
Receipts from customers and users	\$ 177,895	\$ 680,495	\$	712,591	
Receipts from other operating revenue	400	144,084		-	
Payments to suppliers	(548,876)	(318,291)		(352,838)	
Payments to employees	(598,785)	(460,300)		(387,196)	
Net cash provided by (used in)					
operating activities	 (969,366)	45,988		(27,443)	
Cash Flows From Noncapital Financing Activities:					
Payments of interfund accounts	-	-		-	
Transfers in	1,370,000	-		-	
Net cash provided by noncapital					
financing activities	 1,370,000	-			
Cash Flows From Capital and Related Financing Activities:					
Purchase of capital assets	-	(36,462)		(68,114)	
Proceeds from sale of capital assets	-	-		-	
Net cash (used in) capital and					
related financing activities	 -	(36,462)		(68,114)	
Cash Flows From Investing Activities, interest received	 5,482	4,324		2,657	
Net increase (decrease) in cash					
and cash equivalents	406,116	13,850		(92,900)	
Cash and cash equivalents:					
Beginning	351,610	385,358		309,611	
Ending	\$ 757,726	\$ 399,208	\$	216,711	

(Continued)

	Aquatic Center	Transit	Transit					
\$	242,083 61,627 (280,060) (128,250)	\$ 34,188 223,983 (287,002) (483,795)	\$	1,847,252 430,094 (1,787,067) (2,058,326)				
	(104,600)	(512,626)		(1,568,047)				
	-	563,791 580,551		563,791 1,950,551				
	-	1,144,342		2,514,342				
	(48,868) -	(708,553) 5,000		(861,997) 5,000				
	(48,868)	(703,553)		(856,997)				
	2,863	739		16,065				
	(150,605)	(71,098)		105,363				
-\$	402,488 251,883	\$ 71,098	\$	1,520,165 1,625,528				

#### Combining Statement of Cash Flows (Continued) Nonmajor Enterprise Funds Year Ended June 30, 2004

	F	Recycling/		
		Solid	Palmer	
		Waste	Hills Golf	City
	M	anagement	Course	Recreation
Reconciliation of Operating (Loss) to Net Cash	· · · · · · · · · · · · · · · · · · ·			_
Provided by (Used in) Operating Activities:				
Operating (loss)	\$	(945,326)	\$ (48,390)	\$ (46,003)
Adjustments to reconcile operating (loss) to net cash				
provided by (used in) operating activities:				
Depreciation		196,978	100,718	96,508
Change in assets and liabilities:				
Receivables		(234,446)	1,725	764
Accounts payable and due to other governments		8,606	(11,238)	694
Contracts payable		-	-	(80,863)
Compensated absences and accrued liabilities		4,822	3,173	1,457
Net cash provided by (used in)				
operating activities	\$	(969,366)	\$ 45,988	\$ (27,443)

Aq	uatic Center	Transit	Total
\$	(133,301)	\$ (529,883)	\$ (1,702,903)
	163,322	27,851	585,377
	48,413	(29,680)	(213,224)
	(416) (183,539) 921	15,336 - 3,750	12,982 (264,402) 14,123
\$	(104,600)	\$ (512,626)	\$ (1,568,047)

#### Combining Statement of Net Assets Internal Service Funds June 30, 2004

Assets		Employee Health nsurance	Ma	Risk anagement		Municipal Information Garage Services			Total	
Current assets:										
Cash and investments	\$	959,438	\$	592,291	\$	395,536	\$	355,246	\$	2,302,511
Receivables:	Ψ	300,400	Ψ	33Z,Z3 i	Ψ	000,000	Ψ	555,240	Ψ	2,002,011
Accounts		3,183		_		_		_		3,183
Accrued interest		697		343		205		207		1,452
Due from other funds		-		1,198		-		-		1,198
Due from other governments		_		250		_		_		250
Prepaid items		_		-		_		6,489		6,489
Total current assets		963,318		594,082		395,741		361,942		2,315,083
10101 0411011 00000		000,010		00 1,002		000,111		001,012		2,010,000
Noncurrent assets:										
Capital assets:										
Nondepreciable, land		-		-		43,609		-		43,609
Depreciable:										
Buildings and structures		-		-		423,461		-		423,461
Equipment and vehicles		-		-		492,665		-		492,665
Accumulated depreciation		-		-		(551,269)		-		(551,269)
Total noncurrent assets		-		-		408,466		-		408,466
Total assets	\$	963,318	\$	594,082	\$	804,207	\$	361,942	\$	2,723,549
Liabilities and Net Assets										
Liabilities:										
Current:										
Accounts payable	\$	8,687	\$	32,504	\$	44,988	\$	11,598	\$	97,777
Claims payable		188,564		-		-		-		188,564
Compensated absences		-		-		5,596		6,013		11,609
Accrued liabilities		-		-		8,025		7,327		15,352
Due to other governments		-		-		1,186		976		2,162
Total current liabilities		197,251		32,504		59,795		25,914		315,464
Noncurrent, compensated absences		-		_		14,930		16,042		30,972
Total liabilities		197,251		32,504		74,725		41,956		346,436
Net assets:										
Invested in capital assets, net of related debt						408,466				408,466
Unrestricted		- 766,067		- 561,578		321,016		319,986		1,968,647
Total net assets		766,067		561,578		729,482		319,986		2,377,113
i otal fict assets		100,001		501,570		120,402		010,000		2,011,110
Total liabilities and net assets	\$	963,318	\$	594,082	\$	804,207	\$	361,942	\$	2,723,549

City of Bettendorf, Iowa

#### Combining Statement of Revenues, Expenses and Changes in Net Assets Internal Service Funds For the Year Ended June 30, 2004

			Municipal Garage				Total		
Operating revenues:									
Charges for services	\$ 2	201,675	\$ 615,749	\$	797,180	\$	502,742	\$	4,117,346
Other		-	37,894		-		-		37,894
Total operating revenues	2	201,675	653,643		797,180		502,742		4,155,240
Operating expenses:									
Salaries and benefits	1	503,754	-		356,815		354,504		2,215,073
Supplies and services		405,150	756,325		415,908		205,575		1,782,958
Depreciation		· -			31,155		-		31,155
Total operating expenses	1	908,904	756,325		803,878		560,079		4,029,186
Operating income (loss)		292,771	(102,682)		(6,698)		(57,337)		126,054
Nonoperating revenues,									
investment earnings		12,600	3,420		4,180		4,624		24,824
Income (loss) before transfers		305,371	(99,262)		(2,518)		(52,713)		150,878
Transfers in		_	100,000		_		-		100,000
Changes in net assets		305,371	738		(2,518)		(52,713)		250,878
Total net assets, beginning		460,696	560,840		732,000		372,699		2,126,235
Total net assets, ending	\$	766,067	\$ 561,578	\$	729,482	\$	319,986	\$	2,377,113

City of Bettendorf, Iowa

#### Combining Statement of Cash Flows Internal Service Funds For the Year Ended June 30, 2004

		Employee Health nsurance	Ma	Risk anagement	Municipal ent Garage		Information Services		Total
Cash Flows From Operating Activities:									
Receipts from customers and users	\$	2,203,106	\$	615,699	\$	806,520	\$	502,742	\$ 4,128,067
Receipts from other operating revenue		-		37,894		-		-	37,894
Payments to suppliers		(406,116)		(742,520)		(419,141)		(210,413)	(1,778,190)
Payments to claimants	(	1,469,948)		-		-		-	(1,469,948)
Payments to employees		-		-		(351,333)		(344,946)	(696,279)
Net cash provided by (used in)									_
operating activities		327,042		(88,927)		36,046		(52,617)	221,544
Cash Flows From Noncapital Financing Activities: Payment of interfund accounts		_		279		_		-	279
Transfers in		_		100,000		_		-	100,000
Net cash provided by noncapital									
financing activities		-		100,279		-		-	100,279
Cash Flows From Investing Activities, interest received		12,245		3,323		4,147		4,598	24,313
Net increase (decrease) in cash and cash equivalents		339,287		14,675		40,193		(48,019)	346,136
Cash and cash equivalents:  Beginning		620,151		577,616		355,343		403,265	1,956,375
Ending	\$	959,438	\$	592,291			355,246	\$ 2,302,511	

(Continued)

City of Bettendorf, Iowa

#### Combining Statement of Cash Flows (Continued) Internal Service Funds For the Year Ended June 30, 2004

	Employee Health Insurance		М	Risk Management		Municipal Garage	Information Services			Total
Reconciliation of Operating Income (Loss) to										
Net Cash Provided by (Used in) Operating										
Activities:	•	000 774	•	(400,000)	•	(0.000)	•	(57,007)	•	100.054
Operating income (loss)	\$	292,771	\$	(102,682)	\$	(6,698)	\$	(57,337)	\$	126,054
Adjustments to reconcile operating income										
(loss) to net cash provided by (used in)										
operating activities:						04.455				04.455
Depreciation		-		-		31,155		-		31,155
Change in assets and liabilities:										
Receivables		1,431		(50)		9,340		-		10,721
Prepaid items		-		-		-		6,489		6,489
Accounts payable and due to other										
governments		(966)		13,805		(3,233)		(4,838)		4,768
Claims payable		33,806		-		-		-		33,806
Compensated absences and										
accrued liabilities		-		-		5,482		3,069		8,551
Net cash provided by (used in)										
operating activities	\$	327,042	\$	(88,927)	\$	36,046	\$	(52,617)	\$	221,544

## Combining Statement of Assets and Liabilities Agency Funds June 30, 2004

	 Explorers	Se	ction 125 Plan	olice Property Account	Total
Assets, cash and investments	\$ 10	\$	9,339	\$ 6,721	\$ 16,070
Liabilities, accounts payable	\$ 10	\$	9,339	\$ 6,721	\$ 16,070

City of Bettendorf, Iowa

# Combining Statement of Changes in Assets and Liabilities Agency Funds

For the Year Ended June 30, 2004

Explorers	Balance June 30, 2003	Increases	Decreases	Balance June 30, 2004
Assets, Cash and investments	\$ 717	\$ 6,256	\$ 6,963	\$ 10
Liabilities, Accounts payable	\$ 717	\$ 6,256	\$ 6,963	\$ 10
Section 125 Plan				
Assets, cash and investments	\$ 8,700	\$ 78,901	\$ 78,262	\$ 9,339
Liabilities, accounts payable	\$ 8,700	\$ 78,901	\$ 78,262	\$ 9,339
Police Property Account				
Assets, cash and investments	\$ 12,063	\$ 2,888	\$ 8,230	\$ 6,721
Liabilities, accounts payable	\$ 12,063	\$ 2,888	\$ 8,230	\$ 6,721
Combined Funds				
Assets, Cash and investments	\$ 21,480	\$ 88,045	\$ 93,455	\$ 16,070
Liabilities, Accounts payable	\$ 21,480	\$ 88,045	\$ 93,455	\$ 16,070

#### Government-Wide Expenses By Function Last Ten Fiscal Years (1) (Unaudited)

				Community and			
			Culture and	Economic	General		Sewer
 Fiscal Year	Public Safety	Public Works	Recreation	Development	Government	Debt Service	Utility
2002-03	\$ 7,128,273	\$ 4,929,302	\$ 3,471,635	\$ 1,121,332	\$ 3,393,296	\$ 2,584,034	\$ 2,773,237
2003-04	7,303,476	5,352,120	3,327,610	1,258,610	3,220,615	2,486,758	2,517,148

<sup>(1)</sup> Fiscal year 2003 was the first year of government-wide statements

Source: City records.

Fa	mily Museum of Arts & Science	Aquatic W		ecycling/Solid Waste Mangement	Palmer Hills Golf Course	City Recreation	Stormwater Utility	Transit	Total	
\$	1,811,973 <b>1,718,447</b>	\$	213,572 <b>392,699</b>	\$	1,383,575 <b>1,343,683</b>	\$ 950,886 <b>870,098</b>	\$ 804,775 <b>759,493</b>	\$ 26,743 <b>120,494</b>	\$ 744,344 <b>807,952</b>	\$ 31,336,977 <b>31,479,203</b>

#### Government-Wide Revenues Last Ten Fiscal Years (1) (Unauditied)

Fiscal Year	i	Charges for Sales and Service	Operating Grants and Contributions	ı	Capital Grants and Contributions	Taxes
2002-03	\$	5,908,179	\$ 1,516,475	\$	133,328	\$ 25,069,931
2003-04		6,459,547	1,287,572		5,225,184	25,933,955

<sup>(1)</sup> Fiscal year 2003 was the first year of government-wide statements

Source: City records

Sta	ate Shared	Investment			Gain on Sale of	
F	Revenues	Earnings	Miscellaneous	Ca	pital Assets	Total
\$	428,560 <b>40,995</b>	\$ 770,772 <b>501,862</b>	\$ 1,797,518 <b>1,001,176</b>	\$	229,877	\$ 35,854,640 <b>40,450,291</b>

## General Governmental Expenditures by Program Last Ten Fiscal Years

	2004	2003	2002	2001
Community protection	*	*	\$ 6,823,164	\$ 7,101,978
Human development	*	*	3,152,880	2,857,429
Home and community environment	*	*	4,021,299	4,120,753
Policy and administration	*	*	3,237,325	2,974,569
Public safety	\$ 6,914,003	\$ 6,617,387	*	*
Public works	2,557,007	2,309,379	*	*
Culture and recreation	2,965,014	2,826,226	*	*
Community and economic development	1,218,663	1,048,976	*	*
General government	2,790,248	2,860,894	*	*
Capital outlay	6,199,642	7,490,960	10,781,112	9,226,513
Debt service	9,540,758	6,456,316	5,963,952	6,093,307
	\$ 32,185,335	\$ 29,610,138	\$ 33,979,732	\$ 32,374,549

Note: Includes the General, special revenue, Debt Service and capital projects funds.

<sup>\*</sup> Beginning in fiscal year 2003, the City coverted to the State of Iowa's new budget format of program expenditures.

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2000	1999	1998	1997	1996	1995
\$ 5,993,527	\$ 5,500,328	\$ 5,104,642	\$ 4,897,082	\$ 4,549,458	\$ 4,229,664
2,522,003	2,508,515	2,291,769	2,492,497	2,851,171	3,269,209
3,477,567	5,889,610	3,479,159	2,909,710	3,017,703	3,044,934
3,188,137	2,705,217	2,644,767	2,655,045	2,603,581	2,623,211
*	*	*	*	*	*
*	*	*	*	*	*
*	*	*	*	*	*
*	*	*	*	*	*
*	*	*	*	*	*
13,886,745	11,492,709	16,338,303	12,013,092	7,544,589	4,950,157
5,441,013	4,559,997	3,843,012	4,354,282	4,141,096	5,356,004
\$ 34,508,992	\$ 32,656,376	\$ 33,701,652	\$ 29,321,708	\$ 24,707,598	\$ 23,473,179

#### General Governmental Revenue By Source Last Ten Fiscal Years

	 2004	2003	2002	2001
Total taxes	\$ 22,750,315	\$ 19,890,483	\$ 19,244,778	\$ 18,827,936
Special assessments	25,975	35,185	8,459	23,125
License and permits	621,466	598,484	411,922	437,141
Intergovernmental	3,973,556	6,362,813	6,703,471	6,764,956
Charges for services	401,753	240,675	340,170	266,062
Investment earnings	*	*	1,027,639	1,571,966
Use of money and property	444,476	675,735	*	*
Miscellaneous	976,223	1,797,479	1,488,367	713,700
	\$ 29,193,764	\$ 29,600,854	\$ 29,224,806	\$ 28,604,886

Note: Includes the General, special revenue, Debt Service and capital projects funds.

<sup>\*</sup> Beginning in fiscal year 2003, investment earnings is now included in the revenue category "Use of Money and Property", which also includes monies from rents, leases, and penalties. The income from rents, leases, and penalties was included in Miscellaneous Revenue prior to fiscal year 2003.

Fiscal Year

2000	1999	1998	1997	1996	1995
\$ 17,811,262	\$ 15,603,381	\$ 16,504,454	\$ 15,793,180	\$ 14,536,495	\$ 13,718,031
116,123	11,202	10,030	21,591	91,365	54,238
464,415	476,363	500,875	361,664	344,976	314,466
7,357,588	8,382,630	6,422,226	5,651,727	4,367,142	3,690,139
303,585	313,494	404,290	238,911	783,281	1,232,802
771,187	897,903	1,476,530	1,298,385	1,296,547	690,648
*	*	*	*	*	*
1,098,725	1,266,176	1,538,943	1,883,022	781,650	684,785
\$ 27,922,885	\$ 26,951,149	\$ 26,857,348	\$ 25,248,480	\$ 22,201,456	\$ 20,385,109

City of Bettendorf, Iowa

# Property Tax Rates\*, Direct and Overlapping Governments Last Ten Fiscal Years

Assessment January 1,	Collection Year	Bettendorf School District	City of Bettendorf	Scott County
2002	2003/04	\$ 15.77779	\$ 11.85000	\$ 4.80887
2001	2002/03	15.78768	11.85000	4.48067
2000	2001/02	14.56220	11.45555	4.17307
1999	2000/01	14.57951	11.46317	4.16147
1998	1999/00	14.81448	11.49320	4.06203
1997	1998/99	15.57107	11.45555	3.91472
1996	1997/98	15.46181	11.45587	4.19239
1995	1996/97	15.58368	11.45613	4.32681
1994	1995/96	16.72025	11.45562	4.42243
1993	1994/95	16.47664	11.45553	4.96037

<sup>\*</sup> Property tax rates are per \$1,000 of assessed valuation.

Data Source: "Tax Levies for Scott County, Iowa" compiled by Scott County Auditor.

 County Assessor	Area IX	Other	Total Levy	Ratio of Bettendorf To Total
\$ 0.33119 0.33124 0.31830 0.31843 0.22997 0.25072 0.23867 0.23869 0.22992	\$ 0.61738 0.62633 0.60382 0.60302 0.54709 0.57182 0.58671 0.51543 0.51856	\$ 0.06721 0.06248 0.06790 0.06700 0.06732 0.03868 0.04077 0.04144 0.04246	\$ 33.45244 33.13840 31.18084 31.19260 31.21409 31.80256 31.97622 32.16218 33.38924	<b>35.4%</b> 35.8 36.7 36.7 36.8 36.0 35.8 35.6 34.3
0.20392	0.52125	0.04352	33.66123	34.0

City of Bettendorf, Iowa

# Assessed and Taxable Values of Taxable Property Last Ten Fiscal Years

Assessment January 1,	Collection Year Ended June 30,	Taxable Property Value	Assessed Property Value *	Ratio of Taxable to Assessed Value
2002	2004	\$ 1,148,695,103	\$ 2,069,245,898	55.5%
2001	2003	1,127,591,660	1,849,964,291	61.0
2000	2002	1,108,612,002	1,683,281,288	65.9
1999	2001	1,052,427,470	1,630,622,555	64.5
1998	2000	985,933,829	1,484,727,879	66.4
1997	1999	961,234,946	1,470,609,979	65.4
1996	1998	952,226,941	1,375,015,683	69.3
1995	1997	937,238,483	1,352,915,612	69.3
1994	1996	921,982,864	1,216,082,621	75.8
1993	1995	897,756,890	1,173,661,543	76.5

<sup>\*</sup> Exludes TIF increment and includes agricultural land and buildings and gas and electric utilities and military exemptions

Data Source: Scott County

City of Bettendorf, Iowa

# Computation of Direct and Overlapping Debt June 30, 2004

Name of Governmental Unit	Total General Long-Term Bonded Debt Outstanding	Percent Applicable To the City of Bettendorf	Amount Applicable To the City of Bettendorf	
School District, Bettendorf	\$ 6,240,000	81.05%	\$ 5,057,317	
School District, Pleasant Valley Community	-	-	-	
School District, North Scott	6,825,000	0.30	20,290	
Scott County	9,245,000	22.22	2,054,542	
Eastern Iowa Community College	35,085,000	13.10	4,597,470	
	57,395,000		11,729,619	
City of Bettendorf	57,445,000	100.00	57,445,000	
•	\$ 114,840,000		\$ 69,174,619	

Data Source: Scott County

## Ratio of Annual Debt Service Expenditures for General Bonded Debt and Capital Leases to the Total of General, Special Revenue, Debt Service and Capital Projects Funds Expenditures Last Ten Fiscal Years

Year Ended June 30,		Principal		Interest and Bond Issuance Costs		Total Debt Service		Total General, Special Revenue, Debt Service and Capital Projects Expenditures	Ratio of Debt Service To General, Special Revenue, Debt Service and Capital Projects Expenditures
2004	\$	7,006,601	\$	2,534,157	\$	9,540,758	\$	32,185,335	29.64%
2003	,	3,816,862	•	2,639,454	,	6,456,316	•	29,610,138	21.80
2002		3,500,641		2,463,311		5,963,952		33,979,732	17.55
2001		3,719,420		2,373,887		6,093,307		32,374,549	18.82
2000		3,250,496		2,190,517		5,441,013		34,508,992	15.77
1999		2,210,495		2,349,502		4,559,997		32,656,376	13.96
1998		2,017,646		1,825,366		3,843,012		33,701,652	11.40
1997		2,940,000		1,414,282		4,354,282		29,321,708	14.85
1996		2,775,000		1,366,096		4,141,096		24,707,598	16.76
1995 (1)		4,164,051		1,195,429		5,359,480		23,473,179	22.83

<sup>(1)</sup> On June 1, 1995, \$1,370,000 of bonds were called and paid as a result of the City issuing \$1,420,000 of general obligation bonds to crossover and advance refund outstanding 1986 maintenance center construction general obligation bonds in fiscal year 1991.

City of Bettendorf, Iowa

## Special Assessment Collections Last Ten Fiscal Years

Fiscal Year Ended June 30,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	ecial sments led	Ass	Special essments lected (1)	Ratio of Collection To Amount Billed	Total itstanding sessments
2004	\$	50,594	\$	89,852	21.89%	\$ 177,924
2003		49,599		141,401	285.1	217,182
2002	1	09,175		70,160	64.3	308,984
2001	2	74,614		78,871	28.7	269,969
2000		23,324		115,117	493.6	74,226
1999		4,522		8,882	196.4	166,019
1998		2,955		10,027	339.3	170,433
1997		9,532		21,591	226.5	177,505
1996	1	27,710		91,365	71.5	189,564
1995		37,073		54,238	146.3	153,219

<sup>(1)</sup> Includes current and delinquent assessments collected.

## Demographic Statistics Last Ten Years

Year	Population	Per Capita Income	Median Age	Median Family Income	Education Level (1)
1950	5,132	\$ 932	29.8	\$ 3,667	38.9%
1960	11,534	1,634	26.9	6,459	62.3
1970	22,126	3,879	24.9	12,534	74.4
1980	27,381	9,939	29.4	26,501	84.7
1990	28,132	17,747	34.8	46,770	90.1
1996 (2)	30,976	17,747	34.8	46,770	90.1
2000	31,275	28,053	38.7	66,620	92.6

Source: U.S. Department of Commerce, Bureau of Census.

- (1) Percent of audit population 25 years old and over completing 12 years of formal schooling or more.
- (2) Special census.

	S	School Enrollment					
	Public	Private	Parochial	Rate	Retail Sales Approximate		
Year	(3)	(4)	(5)	(6)	(7)		
1995	4,598	238	418	2.4% \$	254,705,290		
1996	4,585	310	415	2.3	256,297,830		
1997	4,561	279	425	3.1	244,166,921		
1998	4,650	210	442	1.8	249,691,945		
1999	4,508	202	551	2.3	253,789,572		
2000	4,434	205	425	1.7	277,092,031		
2001	4,436	203	419	2.2	265,749,843		
2002	4,446	235	428	2.8	249,715,871		
2003	4,089	240	403	4.1	259,609,311		
2004	4,358	255	387	3.3	293,892,085		

### Sources:

- (3) Bettendorf Community School District Office
- (4) Local Private School Office
- (5) Local Parochial School Office
- (6) Job Service of Iowa
- (7) Iowa Department of Revenue

## Miscellaneous Statistical Data Year Ended June 30, 2004

Date of incorporation	January 1903
Form of government	Mayor/Council
Area	21.4 square miles
Population	31,275
Miles of streets: Paved, approximate Unpaved, approximate	151.0 26.5
Number of street lights Number of traffic signals	1,733 38
Police protection: Number of stations Number of sworn peace officers	1 45
Fire protection: Number of stations Number of sworn paid firefighters Number of sworn volunteer firefighters Number of fire hydrants	4 19 47 1,268
Sewers: Sanitary sewer lift stations Active stormwater pumping stations Miles of sanitary sewers, approximate	3 2 158
Recreation:  Municipal parks:  Number of parks  Number of acres  Municipal swimming pools  Golf courses, municipal  Golf courses, nonmunicipal  Community Center  Life Fitness Center  Ball diamonds  Tennis courts  Boat launches	20 511 1 2 1 1 21 28 2
Museums, Family Museum of Arts & Science	1
(Continued)	

## Miscellaneous Statistical Data (Continued) Year Ended June 30, 2004

Sanitation:	
Number of customers, approximate	11,400
Household waste, approximate tons per day	27.00
Yard waste, approximate tons per day	5.20
Recyclables, approximate tons per day	7.34
Library:	
Number of items, approximate	131,298
Registered cardholders	22,063
Educational institutions (1):	
Elementary schools	6
Middle schools	1
High schools	1
Private schools, preschool - 12	1
Parochial schools, preschool - 8	1
Alternative learning centers	1
Community college	1
City employees in full-time equivalents	289
Elections (2):	
Last general election, 2000:	
Registered voters	24,530
Number of votes cast	13,729
Percentage voting	56%
Last municipal election - 2001:	
Registered voters	23,838
Number of votes cast	828
Percentage voting	3%

### Data Source:

- (1) Bettendorf Community School District Office
- (2) Scott County Auditor's Office

## Principal Taxpayers and Employers Fiscal Year Ended June 30, 2004

	Type of Business	Assessed Valuation	% of Total Assessed Valuation
Ten largest taxpayers (1):  Isle of Capri Bettendorf LC	Casino/Hotel	\$ 40,180,640	2.13%
CMS/Chateau Knoll	Apartments	13,417,240	0.71
Americold Real Estate LP	Cold storage	9,014,040	0.48
Genventures, Inc.	Healthcare facilities	8,118,700	0.43
Bettendorf Regency Apartments LC	Apartments	7,789,870	0.41
Green Bridge Company	Riverboat Properties	6,444,380	0.34
Qwest	Utility	6,392,901	0.34
Duck Creek LLC	Retail Mall	6,327,840	0.34
Davenport Water Co.	Utility	6,071,657	0.32
Olympic Steel Iowa Inc.	Manufacturing	5,856,590	0.31
Total		\$ 109,613,858	5.81%
Total assessed value (100%)		\$ <u>1,887,550,520</u> *	Number of Employees (Including Full and Part-Time)
Ten major employers (2):		_	,
Aluminum Company of America (3)	Aluminum manufacturing		2,100
Isle of Capri	Riverboat casino & hotel		951
Mississippi Bend Area Education Agency	Education agency		530
HyVee Food Stores	Retail food store		420
Eastern Iowa Community College District	School		393
Bettendorf Community School District	School		390
City of Bettendorf	Government		357
Sivyer Steel	Foundry		350
The Lodge (formerly Jumer's Castle Lodge)	Hotel		200
The Schebler Company	Metal fabrication		150
Data Caussas			

### Data Source:

- (1) Scott County Auditor
- (2) Quad City Development Group and the respective employers
- (3) Total employees in Bettendorf and Riverdale

<sup>\*</sup> Excludes TIF increment and includes agricultural land and buildings and gas and electric utilities.

## Income Distribution Fiscal Year Ended June 30, 2004

	City of Bett	endorf	Scott County		State of I	of Iowa	
	Families	%	Families	%	Families	%	
Less than \$10,000	174	2.0%	2,005	4.8%	29,696	3.8%	
\$10,000 to \$14,999	158	1.8	1,569	3.7	27,647	3.6	
\$15,000 to \$24,999	511	5.8	4,022	9.5	82,185	10.6	
\$25,000 to \$34,999	684	7.8	4,960	11.8	105,089	13.6	
\$35,000 to \$49,999	1,290	14.8	7,212	17.1	161,399	20.8	
\$50,000 to \$74,999	2,285	26.1	10,985	26.1	203,738	26.3	
\$75,000 to \$99,999	1,613	18.5	5,981	14.2	89,699	11.6	
\$100,000 to \$149,999	1,317	15.1	3,725	8.8	50,322	6.5	
\$150,000 to \$199,000	372	4.3	835	2.0	11,511	1.5	
\$200,000 or more	333	3.8	823	2.0	12,960	1.7	
Totals	8,737	100.0%	42,117	100.0%	774,246	100.0%	

	City of Bett	endorf	Scott County		State of	lowa
	Persons	%	Persons	%	Persons	%
Educational attainment:						
Elementary:						
0-8 years	446	2.1%	4,440	4.3%	105,424	5.6%
High School:						
1-3 years	1,105	5.3	9,539	9.3	158,012	8.3
High school graduate	4,804	22.9	31,372	30.8	683,942	36.1
College:						
1-3 years	6,470	30.8	31,390	30.7	546,388	28.8
College graduate	5,378	25.7	17,069	16.7	278,350	14.7
Graduate degree	2,760	13.2	8,339	8.2	123,740	6.5
Totals	20,963	100.0%	102,149	100.0%	1,895,856	100.0%

Sources:

U.S. Census Bureau, Census 2000

City of Bettendorf, Iowa

# Comparison of Taxes and Intergovernmental Revenue Last Ten Fiscal Years

	2004	2003	2002	2001
Property taxes:				
Property taxes	\$ 13,084,732	\$ 12,868,877	\$ 12,152,537	\$ 11,608,682
TIF	 2,096,938	1,959,951	1,813,741	1,897,563
Total property taxes	 15,181,670	14,828,828	13,966,278	13,506,245
Other City taxes:				
Hotel/motel taxes	814,230	752,456	751,467	798,468
Local option sales tax	3,781,620	3,651,869	3,553,136	3,570,729
Utility franchise tax	690,668	648,397	629,454	631,436
Mobile home tax	8,969	8,933	8,939	9,632
Gaming tax	2,273,158	· -	· <u>-</u>	· <u>-</u>
Cable franchise tax	· · ·	-	335,504	311,426
Miscellaneous	-	-	, -	, -
Total other City taxes	7,568,645	5,061,655	5,278,500	5,321,691
Total taxes	22,750,315	19,890,483	19,244,778	18,827,936
Intergovernmental revenue:				
Bank franchise tax	33,200	41,362	14,233	34,707
Cable franchise tax	319,234	321,090	-	-
State population allocation	-		_	_
State tax replacement credits	20,627	408,356	631,407	632,819
Road use tax	2,619,144	2,524,432	2,531,225	2,480,237
Primary road maintenance	14,263	14,263	14,263	14,263
Liquor profit	26,732	30,502	,	27,333
lowa state transit assistance	117,084	130,308	133,793	188,688
lowa open access	19,072	39,676	38,633	66,454
Riverboat gaming		2,134,506	2,099,845	2,017,007
Revitalizing Iowa's Sound		, ,	, ,	, ,
Economy (RISE)	_	_	_	_
lowa economic development				
loans	-	-	-	-
Federal grants	1,308,866	802,062	999,599	954,093
Other	 330,458	176,477	234,135	349,355
Total				
intergovernmental				
revenue	 4,808,680	6,623,034	6,697,133	6,764,956
Total	\$ 27,558,995	\$ 26,513,517	\$ 25,941,911	\$ 25,592,892

Note: Includes all governmental and proprietary funds.

 2000	1999	1998	1997	1996	1995
\$ 11,481,279 1,602,647	\$ 11,015,193 337,935	\$ 10,865,971 253,620	\$ 10,601,680 53,163	\$ 10,445,241 103,509	\$ 10,142,156 -
13,083,926	11,353,128	11,119,591	10,654,843	10,548,750	10,142,156
838,909	875,658	805,327	741,511	734,696	745,620
3,732,436	3,139,128	3,722,925	3,520,086	2,632,075	2,694,372
-	-	-	-	_,002,0.0	-
9,614	9,339	10,436	10,914	6,787	10,374
-	-	856,205	887,417	705,552	125,509
262,500	237,330	-	-	-	-
 					54,238
 4,843,459	4,261,455	5,394,893	5,159,928	4,079,110	3,630,113
17,927,385	15,614,583	16,514,484	15,814,771	14,627,860	13,772,269
23,273	60,892	43,840	34,445	2,572	24,930
-	-	207,793	190,708	178,324	163,539
_	-	324,760	530,120	477,135	, -
587,661	568,465	212,609	-	-	477,441
2,537,823	2,355,960	2,112,810	2,116,249	1,933,136	1,712,574
14,263	14,263	13,424	13,424	13,424	12,837
23,933	30,185	-	-	-	-
146,768	140,591	140,519	138,342	113,994	101,615
72,126	70,738	58,080	72,756	57,508	78,671
1,916,182	1,772,530	547,778	514,308	-	-
-	100,000	-	-	-	-
-	2,000,000	_	-	_	812,127
1,865,900	1,080,068	2,619,467	2,004,816	918,720	, -
169,659	269,327	141,146	36,559	672,329	306,405
7,357,588	8,463,019	6,422,226	5,651,727	4,367,142	3,690,139
\$ 25,284,973	\$ 24,077,602	\$ 22,936,710	\$ 21,466,498	\$ 18,995,002	\$ 17,462,408

City of Bettendorf, Iowa

# Property Value, Building Permits and Bank Deposits Last Ten Fiscal Years

Fiscal		New Construction				
Year	Taxable			Assessed		
Ended	Property	Number of		Value		
June 30,	Value (1)	Permits		of Permits		
2004	\$ 1,148,695,103	166	\$	45,449,388		
2003	1,127,591,660	107		63,609,365		
2002	1,108,612,002	134		30,712,421		
2001	1,052,427,470	151		35,213,060		
2000	985,933,829	183		33,018,396		
1999	961,234,946	160		35,245,616		
1998	952,226,941	166		33,524,769		
1997	937,238,483	136		21,807,404		
1996	921,982,864	160		23,686,749		
1995	897,756,890	103		18,555,749		

Data Source: Annual report, planning department, City of Bettendorf

<sup>(1)</sup> Scott County auditor valuation report.

<sup>(2)</sup> Quad City Bank & Trust opened during FY 1993/94.

Remodeling Rep	oair a	nd Additions	Total Building Permits		_			
		Assessed		•	Assessed	_		
Number		Value	Number		Value		Bank	
of Permits		of Permits	of Permits of Permits			Deposits		
1,176	\$	15,506,962	1,342	\$	60,956,350	\$	706,817,000	
1,101		12,512,221	1,208		76,121,586		635,532,000	
1,332		9,776,902	1,466		40,489,323		526,744,000	
1,089		10,796,642	1,240		46,009,702		455,365,000	
1,075		11,533,139	1,258		44,551,535		288,067,000	
1,081		7,957,933	1,241		43,203,549		247,966,000	
1,052		14,605,237	1,218		48,130,006		197,384,000	
523		2,998,859	659		24,806,263		135,900,000	
909		6,747,154	1,069		30,433,903		92,918,000	
841		5,326,417	944		23,882,166		61,097,000	(2)

City of Bettendorf, Iowa

# Property Tax Rates and Tax Dollars Budgeted Last Ten Fiscal Years

		2004	2003	2002	2001
General	\$	6.54800	\$ 6.54800	\$ 6.39072	\$ 6.40498
Employee benefits		1.23023	1.23023	1.14629	1.13715
Insurance		0.27177	0.27177	0.11854	0.11862
Debt service		3.80000	3.80000	3.80000	3.80242
Total	<u> </u>	11.85000	\$ 11.85000	\$ 11.45555	\$ 11.46317
Agricultural land	\$	3.00375	\$ 3.00362	\$ 3.00375	\$ 3.00375

<sup>(1)</sup> Tax rate per \$1,000 of taxable valuation

Fiscal Year

2000	1999	1998	1997	1996	1995
\$ 6.54431	\$ 6.64027	\$ 6.51518	\$ 6.05685	\$ 6.38389	\$ 6.31481
1.02077	0.85866	0.81382	1.06248	0.93333	0.93332
0.11616	0.15662	0.32662	0.53661	0.41583	0.41583
 3.81196	3.80000	3.80025	3.80019	3.72257	3.79157
\$ 11.49320	\$ 11.45555	\$ 11.45587	\$ 11.45613	\$ 11.45562	\$ 11.45553
\$ 3.00375	\$ 3.00375	\$ 2.96915	\$ 3.00375	\$ 3.00375	\$ 2.98783

# Property Tax Dollars Certified Last Ten Fiscal Years

	2004	2003	2002	2001
General	\$ 7,096,449	\$ 6,959,989	\$ 6,668,393	\$ 6,318,727
Employee benefits	1,333,272	1,307,634	1,196,095	1,121,837
Insurance	294,533	288,869	123,690	117,023
Debt service	4,396,728	4,317,988	4,223,368	4,026,620
Agricultural land	 17,656	17,884	18,238	17,739
Total	\$ 13,138,638	\$ 12,892,364	\$ 12,229,784	\$ 11,601,946

Fiscal Year

2000	1999	1998	1997	1996	1995
\$ 6,393,758	\$ 6,345,781	\$ 6,169,057	\$ 5,643,664	\$ 5,853,188	\$ 5,636,234
997,306	820,581	770,538	990,004	855,738	833,026
113,486	149,670	309,249	500,000	381,264	371,146
3,955,879	3,680,464	3,637,234	3,549,374	3,426,223	3,384,154
 16,997	16,773	16,078	16,246	15,345	15,581
\$ 11,477,426	\$ 11,013,269	\$ 10,902,156	\$ 10,699,288	\$ 10,531,758	\$ 10,240,141

## Ratio of Net General Obligation Bonded Debt to Taxable Property Value and Net General Obligation Bonded Debt Per Capita Last Ten Fiscal Years

	2004	2003	2002	2001
Population (1)	31,275	31,275	31,275	31,275
Taxable property value (2)	\$ 1,148,695,103	\$ 1,127,591,660	\$ 1,108,612,002	\$ 1,052,427,470
Gross general obligation bonded debt (3)	57,445,000	49,485,000	46,245,000	42,971,519
Less debt service fund balance	6,391,734	4,986,529	2,247,776	2,052,121
Net general obligation bonded debt	51,053,266	44,498,471	43,997,224	40,919,398
Net general obligation bonded debt to				
taxable value	0.0444	0.0395	0.0397	0.0389
Net general obligation bonded debt				
per capita	1,632	1,423	1,407	1,308

Data Source:

- (1) Bi-State Regional Commission, Bureau of Census
- (2) Scott County Auditor Valuation Report
- (3) Auditor City Financial Reports

Fiscal Year

2000	1999	1998 1997		1996	1995	
30,976	30,976		30,976	30,976	28,132	28,132
\$ 985,933,829	\$ 961,234,946	\$	952,226,941	\$ 937,238,483	\$ 921,982,864	\$ 897,756,890
39,930,361	36,509,203		39,023,045	30,657,060	32,219,548	14,425,000
3,127,867	3,147,394		3,299,181	411,740	529,091	522,299
36,802,494	33,361,809		35,723,864	30,245,320	31,690,457	13,902,701
0.0373	0.0347		0.0375	0.0323	0.0344	0.0155
1,188	1,077		1,153	976	1,126	494

## Property Tax Levies and Collections Last Ten Fiscal Years

	2003/04	2002/03	2001/02	2000/01
Total tax levy (1) Unfunded state replacement credits and abated taxes (2)	\$ 13,138,638 -	\$ 12,892,364	\$ 12,229,784	\$ 11,601,946 -
Net tax collectible on levy	\$ 13,138,638	\$ 12,892,364	\$ 12,229,784	\$ 11,601,946
Current tax collections (3) % of current collections to net levy	\$ 13,045,163 99.29%	\$ 12,809,584 99.36%	\$ 12,151,763 99.36%	\$ 11,608,083 100.05%
Delinquent tax collections (refund) (4) Total tax collections % of total collections to net levy	\$ 39,568 13,084,731 99.59%	\$ 59,294 12,868,878 99.82%	\$ 774 12,152,537 99.37%	\$ 600 11,608,683 100.06%

#### Data Source:

- (1) Levy rate sheet from Scott County Auditor's Office as certified to the State of Iowa.
- (2) State of Iowa.
- (3) Monthly tax allocation reports from Scott County Treasurer.
- (4) Effective fiscal year 1992, the interest rate on delinquent taxes was set at 24% by the State of lowa. Increased collections on the current levy reflect the impact of the higher interest rate.
- (5) Due to a refund on a court ordered assessment reduction.

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1999/00	1998/99	1997/98		1996/97	1995/96	1994/1995
\$ 11,477,426	\$ 11,013,269	\$ 10,902,156		\$ 10,699,289	\$ 10,531,758	\$ 10,240,141
 -	367	(14,098)		(89,001)	(89,689)	(97,262)
\$ 11,477,426	\$ 11,013,636	\$ 10,888,058		\$ 10,610,288	\$ 10,442,069	\$ 10,142,879
\$ 11,477,426 100.00%	\$ 11,009,025 99.96%	\$ 10,887,633 100.00%		\$ 10,601,001 99.91%	\$ 10,440,659 99.99%	\$ 10,139,855 99.97%
\$ 3,853 11,481,279 100.03%	\$ 6,168 11,015,193 100.01%	\$ (21,662) 10,865,971 99.80%	(5)	\$ 678 10,601,679 99.92%	\$ 4,534 10,445,193 100.03%	\$ 2,301 10,142,156 99.99%

# Schedule of Insurance in Force June 30, 2004

Carrier/Agency	Type of Coverage	Description
ICAP Trissel/Graham & Toole	General Liability	Premises and operations
ICAP Trissel/Graham & Toole	Law Enforcement Liability	Police Department
ICAP Trissel/Graham & Toole	Auto Liability	Auto liability and physical damage
	Auto/Phys. Damage	
ICAP Trissel/Graham & Toole	Public Entity Mgt. Liab.	Public Official Liability
ICAP Trissel/Graham & Toole	Excess Liability	Excess over GL,Fleet, Law
Transcontinental Ins. Trissel/Graham & Toole	Dram liability	Golf course
IMWCA	Workers' compensation / Employer's liability	Workers' compensation / Employer's liability
ICAP Trissel Graham & Toole	Employee Benefit Plan Administration Liability	
(Continued)		

Amount Of Coverage	Coinsurance Required Deductible	Policy Number	Expiration Date	Premium
\$2,000,000/OCC. \$5,000 Med Pay \$250,000 Sewer Backup/Occ. \$250,000 Sewer Backup/Agg.	\$5,000	520	07/01/2004	64,499
\$2,000,000/Occ.	\$10,000	520	07/01/2004	15,221
\$2,000,000/Acc. UM/UIM-H/NO (Auto), \$1,000,000 \$5,000 Med. (PPTs)	\$5,000	520	07/01/2004	55,427
Scheduled Phys. Damage	\$500/\$1,000	520	07/01/2004	38,596
\$2,000,000/Occ.	\$10,000	520	07/01/2004	18,738
\$10,000,000/Occ. \$10,000,000/Agg.	Underlying	520	07/01/2004	32,344
\$1,000,000/CSL	N/A	LLP223621257	04/18/2005	2,706
Statutory/\$1,000,000	N/A	324	07/01/2004	327,836
		1	Estimated annual pr final audit. Includes modifications and IN Reflects bond credit	credit for experience IWCA discount.
\$2,000,000/Occ.	\$1,000	520	07/01/2004	Included

# Schedule of Insurance in Force (Continued) June 30, 2004

Carrier/Agency	Type of Coverage	Description
ICAP Ruhl and Ruhl	Commercial Property	Building & Contents Bus. Income/Xtr. Expense Personal Property - In Transit Pers. Property Any Other Location EDP 1609 State St. Contractors Equip Fine Arts - 1609 State St. Coinsurance Flood Earthquake
ICAP Ruhl & Ruhl	Machinery Breakdown	Property Damage
Employers Mutual Company Ruhl & Ruhl	Crime	Blanket Employee Dishonesty Forgery or Alteration
IA Underground Storage Tank	UST Liability	State UST Program

	Amount Of Coverage	F	oinsurance Required leductible	Policy Number	Expiration Date	Premium
	Per Schedule		chedule	520	07/01/2004	\$ 109,294
\$	50,465,560	\$	10,000	520	07/01/2004	4,130
	1,000,000 250,000		5,000 5,000	T213454	07/01/2004	1,179
\$500	0,000 Occ./\$1 Mil Agg		5,000			

## Schedule of Expenditures of Federal Awards Year Ended June 30, 2004

Pass-Through   Entity Identifying   CFDA   Federal						
Federal Grantor/Pass Through Grantor/Program Title         Number         Number         Expenditures           U.S Department of Housing and Urban Development:         Direct Program, Lower Income Housing Assistance Program, Section 8         14.871         \$ 510,847           U.S. Department of Transportation:         Direct Program, Federal Transit Capital and Operating Assistance Formula Grants:         Section 8         20.507         66,759           Preventive Maintenance         IA-90-0269         20.507         66,759           Planning         IA-90-2260         20.507         6,759           Planning         IA-90-2269         20.507         13,643           ADA         IA-90-2269         20.507         13,643           ADA         IA-90-2269         20.507         13,643           ADA         IA-90-0269         20.507         13,643           ADA         IA-90-2269         20.507         12,594           Capital         IA-90-0227         20.507         166,445           Capital         IA-90-0247         20.507         142,544           Capital         IA-90-0247         20.507         149,910           Passed through lowa Department of Public Safety:         PAP 03-04, Task 01         20.600         3,864           State and Community Hi		Pass-Through	Federal			
U.S. Department of Housing and Urban Development:   Direct Program, Lower Income Housing Assistance Program, Section 8		Entity Identifying	CFDA	Fede	eral	
Direct Program, Lower Income Housing Assistance Program, Section 8   14.87t   \$ 510.847	Federal Grantor/Pass Through Grantor/Program Title	Number	Number	Expenditures		
Direct Program, Lower Income Housing Assistance Program, Section 8   14.87t   \$ 510.847						
Section 8         14.871         \$ 510.847           U.S. Department of Transportation:           Direct Program, Federal Transit Capital and Operating Assistance           Formula Grants:           Preventive Maintenance         IA-90-0269         20.507         66,759           Planning         IA-90-8260         20.507         6,288           Planning         IA-90-8269         20.507         13,643           ADA         IA-90-8269         20.507         125,94           Capital         IA-90-0237         20.507         107,895           Capital         IA-90-0237         20.507         107,895           Capital         IA-90-0247         20.507         142,944           Capital         IA-90-0260         20.507         142,944           Capital         IA-90-0260         20.507         149,910           Passed through lowa Department of Public Safety:           State and Community Highway Safety Police Traffic Services         PAP 04-04, Task 01         20.600         3,864           Passed through lowa Department of Transportation,         Innovative Bridge Research and Construction         BRC-0587(20)-8E-82         20.205         16,535           Tot						
U.S. Department of Transportation:  Direct Program, Federal Transit Capital and Operating Assistance Formula Grants:  Preventive Maintenance IA-90-0269 20.507 66,759 Planning IA-90-2260 20.507 31,952 ADA IA-90-8269 20.507 6,298 Planning IA-90-2269 20.507 13,643 ADA IA-90-2269 20.507 13,643 ADA IA-90-227 20.507 186,445 Capital IA-90-0227 20.507 186,445 Capital IA-90-0227 20.507 186,445 Capital IA-90-0227 20.507 17,895 Capital IA-90-0247 20.507 17,895 Capital IA-90-0247 20.507 142,544 Capital IA-90-0247 20.507 149,910 Passed through lowa Department of Public Safety: State and Community Highway Safety Police Traffic Services PAP 04-04, Task 01 20.600 5,499 State and Community Highway Safety Police Traffic Services PAP 03-04, Task 02 20.600 3,864  Passed through lowa Department of Transportation, Innovative Bridge Research and Construction INVA 16.579 53,472  Direct Programs: Bulletproof Vest Program INVA 16.607 3,120 Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023			1/1 071	¢	E10 947	
Direct Program, Federal Transit Capital and Operating Assistance Formula Grants:   Preventive Maintenance   IA-90-0269   20.507   66,759   Planning   IA-90-2260   20.507   31,952   ADA   IA-90-8260   20.507   6,298   Planning   IA-90-8260   20.507   13,643   ADA   IA-90-8269   20.507   13,643   ADA   IA-90-8269   20.507   12,594   Capital   IA-90-0227   20.507   186,445   Capital   IA-90-0227   20.507   168,445   Capital   IA-90-0237   20.507   142,544   Capital   IA-90-0237   20.507   142,544   Capital   IA-90-0247   20.507   142,544   Capital   IA-90-0260   20.507   149,910   Passed through lowa Department of Public Safety:   State and Community Highway Safety Police Traffic Services   PAP 04-04, Task 01   20.600   3,864   3,864   20.507   20.50	Section 8		14.07 1	φ	310,047	
Direct Program, Federal Transit Capital and Operating Assistance Formula Grants:   Preventive Maintenance	U.S. Department of Transportation:					
Preventive Maintenance   IA-90-0269   20.507   66,759     Planning   IA-90-2260   20.507   31,952     ADA   IA-90-8260   20.507   6,298     Planning   IA-90-2269   20.507   13,643     ADA   IA-90-2269   20.507   13,643     ADA   IA-90-2269   20.507   12,594     Capital   IA-90-0227   20.507   186,445     Capital   IA-90-0227   20.507   107,895     Capital   IA-90-0237   20.507   107,895     Capital   IA-90-0247   20.507   142,544     Capital   IA-90-0247   20.507   149,910     Capital   IA-90-0260   20.507   149,910     Passed through lowa Department of Public Safety:  State and Community Highway Safety Police Traffic Services   PAP 04-04, Task 01   20.600   5,499     State and Community Highway Safety Police Traffic Services   PAP 03-04, Task 02   20.600   3,864     Passed through lowa Department of Transportation, Innovative Bridge Research and Construction   IBRC-0587(20)-8E-82   20.205   16,535     Total U.S. Department of Transportation   IBRC-0587(20)-8E-82   20.205   16,535     Total U.S. Department of Transportation   N/A   16.579   53,472     Direct Programs:   Bulletproof Vest Program   N/A   16.607   3,120     Local Law Enforcement Block Grant   2003-LB-BX-11202   16.592   14,023						
Planning   IA-90-2260   20.507   31,952     ADA   IA-90-8260   20.507   6,298     Planning   IA-90-2269   20.507   13,643     ADA   IA-90-8269   20.507   13,643     ADA   IA-90-8269   20.507   12,594     Capital   IA-90-0227   20.507   186,445     Capital   IA-90-0227   20.507   107,895     Capital   IA-90-0237   20.507   107,895     Capital   IA-90-0247   20.507   142,544     Capital   IA-90-0247   20.507   142,544     Capital   IA-90-0260   20.507   149,910     Passed through lowa Department of Public Safety:  State and Community Highway Safety Police Traffic Services   PAP 04-04, Task 01   20.600   3,864     State and Community Highway Safety Police Traffic Services   PAP 03-04, Task 02   20.600   3,864     Passed through lowa Department of Transportation,	Formula Grants:					
ADA IA-90-8260 20.507 6.298 Planning IA-90-2269 20.507 13,643 ADA IA-90-8269 20.507 12,594 Capital IA-90-0227 20.507 186,445 Capital IA-90-0237 20.507 167,895 Capital IA-90-0237 20.507 142,544 Capital IA-90-0247 20.507 142,544 Capital IA-90-0247 20.507 144,544 Capital IA-90-0260 20.507 149,910 Passed through lowa Department of Public Safety: State and Community Highway Safety Police Traffic Services PAP 04-04, Task 01 20.600 5,499 State and Community Highway Safety Police Traffic Services PAP 03-04, Task 02 20.600 3,864 Passed through lowa Department of Transportation, Innovative Bridge Research and Construction IBRC-0587(20)8E-82 20.205 16,535 Total U.S. Department of Transportation U.S. Department of Justice: Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant N/A 16.579 53,472  Direct Programs: Bulletproof Vest Program N/A 16.607 3,120 Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023	Preventive Maintenance	IA-90-0269	20.507		66,759	
Planning	Planning	IA-90-2260	20.507		31,952	
ADA	ADA	IA-90-8260	20.507		6,298	
Capital	Planning	IA-90-2269	20.507		13,643	
Capital         IA-90-0237         20.507         107,895           Capital         IA-90-0247         20.507         142,544           Capital         IA-90-0260         20.507         149,910           Passed through lowa Department of Public Safety:           State and Community Highway Safety Police Traffic Services         PAP 04-04, Task 01         20.600         5,499           State and Community Highway Safety Police Traffic Services         PAP 03-04, Task 02         20.600         3,864           Passed through lowa Department of Transportation,           Innovative Bridge Research and Construction         IBRC-0587(20)8E-82         20.205         16,535           Total U.S. Department of Transportation         IBRC-0587(20)8E-82         20.205         16,535           U.S. Department of Justice:           Passed through the Scott County Attorney's office,           Drug Control and System Improvement Grant         N/A         16.579         53,472           Direct Programs:           Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023	ADA	IA-90-8269	20.507		12,594	
Capital Capital         IA-90-0247         20.507         142,544           Capital         IA-90-0260         20.507         149,910           Passed through lowa Department of Public Safety:           State and Community Highway Safety Police Traffic Services         PAP 04-04, Task 01         20.600         5,499           State and Community Highway Safety Police Traffic Services         PAP 03-04, Task 02         20.600         3,864           Passed through lowa Department of Transportation,           Innovative Bridge Research and Construction         IBRC-0587(20)8E-82         20.205         16,535           Total U.S. Department of Transportation         IBRC-0587(20)8E-82         20.205         16,535           U.S. Department of Justice:           Passed through the Scott County Attorney's office,         VA         16.579         53,472           Direct Programs:           Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023	Capital	IA-90-0227	20.507		186,445	
Capital         IA-90-0260         20.507         149,910           Passed through lowa Department of Public Safety:         718,040           State and Community Highway Safety Police Traffic Services         PAP 04-04, Task 01         20.600         5,499           State and Community Highway Safety Police Traffic Services         PAP 03-04, Task 02         20.600         3,864           Passed through lowa Department of Transportation,         Innovative Bridge Research and Construction         IBRC-0587(20)8E-82         20.205         16,535           Total U.S. Department of Transportation         IBRC-0587(20)8E-82         20.205         16,535           U.S. Department of Justice:         Passed through the Scott County Attorney's office,         50.472           Drug Control and System Improvement Grant         N/A         16.579         53,472           Direct Programs:         Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023	Capital	IA-90-0237	20.507		107,895	
Passed through lowa Department of Public Safety: State and Community Highway Safety Police Traffic Services PAP 04-04, Task 01 20.600 5,499 State and Community Highway Safety Police Traffic Services PAP 03-04, Task 02 20.600 3,864  Passed through lowa Department of Transportation, Innovative Bridge Research and Construction IBRC-0587(20)8E-82 20.205 16,535  Total U.S. Department of Transportation  U.S. Department of Justice:  Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant N/A 16.579 53,472  Direct Programs: Bulletproof Vest Program N/A 16.607 3,120 Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023	Capital	IA-90-0247	20.507		142,544	
Passed through lowa Department of Public Safety: State and Community Highway Safety Police Traffic Services PAP 04-04, Task 01 20.600 5,499 State and Community Highway Safety Police Traffic Services PAP 03-04, Task 02 20.600 3,864  Passed through lowa Department of Transportation, Innovative Bridge Research and Construction IBRC-0587(20)8E-82 20.205 16,535  Total U.S. Department of Transportation  U.S. Department of Justice:  Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant N/A 16.579 53,472  Direct Programs: Bulletproof Vest Program N/A 16.607 3,120 Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023	Capital	IA-90-0260	20.507			
State and Community Highway Safety Police Traffic Services PAP 04-04, Task 01 20.600 5,499 State and Community Highway Safety Police Traffic Services PAP 03-04, Task 02 20.600 3,864  Passed through lowa Department of Transportation, Innovative Bridge Research and Construction IBRC-0587(20)8E-82 20.205 16,535  Total U.S. Department of Transportation  U.S. Department of Justice: Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant N/A 16.579 53,472  Direct Programs: Bulletproof Vest Program N/A 16.607 3,120 Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023					718,040	
State and Community Highway Safety Police Traffic Services         PAP 03-04, Task 02         20.600         3,864           Passed through lowa Department of Transportation, Innovative Bridge Research and Construction         IBRC-0587(20)8E-82         20.205         16,535           Total U.S. Department of Transportation         743,938           U.S. Department of Justice:         Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant         N/A         16.579         53,472           Direct Programs:         Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023						
Passed through lowa Department of Transportation, Innovative Bridge Research and Construction IBRC-0587(20)8E-82 20.205 16,535 Total U.S. Department of Transportation 743,938  U.S. Department of Justice: Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant N/A 16.579 53,472  Direct Programs: Bulletproof Vest Program N/A 16.607 3,120 Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023			20.600			
Passed through lowa Department of Transportation, Innovative Bridge Research and Construction Innovative Bridge Research and Construction IBRC-0587(20)8E-82  20.205  16,535  743,938  U.S. Department of Justice: Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant  N/A  16.579  53,472  Direct Programs: Bulletproof Vest Program  N/A  16.607  3,120 Local Law Enforcement Block Grant  2003-LB-BX-11202  16.592	State and Community Highway Safety Police Traffic Services	PAP 03-04, Task 02	20.600		3,864	
Innovative Bridge Research and Construction IBRC-0587(20)8E-82 20.205 16,535  Total U.S. Department of Transportation 743,938  U.S. Department of Justice:  Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant N/A 16.579 53,472  Direct Programs:  Bulletproof Vest Program N/A 16.607 3,120 Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023					9,363	
Innovative Bridge Research and Construction   IBRC-0587(20)8E-82   20.205   16,535   Total U.S. Department of Transportation   Total U.S. Department of Transportation   Total U.S. Department of Justice:    Passed through the Scott County Attorney's office,   Drug Control and System Improvement Grant   N/A   16.579   53,472	December of Transportation					
Total U.S. Department of Transportation         743,938           U.S. Department of Justice:           Passed through the Scott County Attorney's office,         N/A         16.579         53,472           Direct Programs:         Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023	· · · · · · · · · · · · · · · · · · ·	IBRC-0587(20)8F-82	20 205		16 535	
U.S. Department of Justice: Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant  N/A  16.579  53,472  Direct Programs: Bulletproof Vest Program N/A  Local Law Enforcement Block Grant  N/A  2003-LB-BX-11202  16.592	· ·	15/10 0007 (20) 02 02	20.200			
Passed through the Scott County Attorney's office, Drug Control and System Improvement Grant  N/A  16.579  53,472  Direct Programs: Bulletproof Vest Program N/A  16.607  3,120 Local Law Enforcement Block Grant  2003-LB-BX-11202  16.592  14,023	Total C.C. Department of Transportation				7 40,000	
Drug Control and System Improvement Grant         N/A         16.579         53,472           Direct Programs:         Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023	U.S. Department of Justice:					
Direct Programs:         Bulletproof Vest Program       N/A       16.607       3,120         Local Law Enforcement Block Grant       2003-LB-BX-11202       16.592       14,023	Passed through the Scott County Attorney's office,					
Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023	Drug Control and System Improvement Grant	N/A	16.579		53,472	
Bulletproof Vest Program         N/A         16.607         3,120           Local Law Enforcement Block Grant         2003-LB-BX-11202         16.592         14,023	Direct Programs:					
Local Law Enforcement Block Grant 2003-LB-BX-11202 16.592 14,023	•	N/A	16 607		3 120	
					•	
TOTAL O.D. DEDALITIENT OF JUBICE /U.010		Z000-LD-D/\-11Z0Z	10.532			
	Total 0.5. Department of Justice				70,013	
Total federal expenditures \$ 1,325,400	Total federal expenditures			\$ 1	1,325,400	

See Notes to Schedule of Expenditures of Federal Awards.

### Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2004

#### Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Bettendorf, lowa and discretely presented component unit for the year ended June 30, 2004. All federal awards received directly from federal agencies as well as federal awards passed through other governmental agencies are included in the Schedule. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133 *Audits of State, Local Governments and Nonprofit Organizations*. Therefore, some amounts presented in this Schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

#### Note 2. Significant Accounting Policies

Revenue from federal awards is recognized when the City has done everything necessary to establish its right to revenue. For governmental funds, revenue from federal grants is recognized when they become both measurable and available. Expenditures of federal awards are recognized in the accounting period when the liability is incurred.

## Summary Schedule of Prior Audit Findings Year Ended June 30, 2004

	Finding	Status	Corrective Action Plan or Other Explanation
Other Finding	s Related to Required Statutory Reporting		
03-IV-B	Expenditures/expenses exceeded the amounts budgeted in the general government and business-type functions.	Corrective action taken.	
03-IV-G	The City did not publish a summary of all receipts received monthly.	Not corrected.	See corrective action plan at 04-IV-G.
03-IV-N	The City had a deficit fund balance in the Tax Increment Financing Fund.	Corrective action taken.	

# McGladrey & Pullen

Certified Public Accountants

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council City of Bettendorf Bettendorf, Iowa

We have audited the financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Bettendorf, lowa as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements and have issued our report thereon dated October 29, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, Chapter 11 of the Code of lowa and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting, which we have reported to management of the City in a separate letter dated October 29, 2004.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2004 are based exclusively on knowledge obtained from procedures performed during our audit of the basic financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretation of those statutes.

This report is intended for the information of the City Council, management and appropriate regulatory or oversight bodies and is not intended to be and should not be used by anyone other than those specified parties.

McGladrey of Pullen, LCP

Davenport, Iowa October 29, 2004

# McGladrey & Pullen

Certified Public Accountants

Independent Auditor's Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133

To the Honorable Mayor and Members of the City Council City of Bettendorf Bettendorf, Iowa

### Compliance

We have audited the compliance of the City of Bettendorf, lowa with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major Federal programs for the year ended June 30, 2004. The City's major Federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major Federal program is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments and Nonprofit Organizations;* and Chapter 11 of the Code of Iowa. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to its major Federal program for the year ended June 30, 2004.

#### **Internal Control Over Compliance**

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to Federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major Federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information of the City Council, management and appropriate regulatory or oversight bodies and is not intended to be and should not be used by anyone other than those specified parties.

McGladrey of Pullen, LCP

Davenport, Iowa October 29, 2004

## Schedule of Findings and Questioned Costs Year Ended June 30, 2004

Summary of the Auditor's Results								
Financial Statements								
Type of auditor's report is	sued: Unqualified							
Internal control over finan	cial reporting:							
Material weakness(e	s) identified?		/es	$\times$	No			
Reportable condition	(s) identified that are not considered to be material weaknesses?		/es	$\times$	None Reported			
Noncompliance mater	rial to financial statements noted?		⁄es	$\boxtimes$	No			
Federal Awards								
Internal control over majo	r programs:							
Material weakness(e.g., a.g., a	s) identified?		es/	$\times$	No			
Reportable condition		es/	$\boxtimes$	None Reported				
Type of auditor's report is	sued on compliance for major programs: Unqualified							
<ul> <li>Any audit findings dis</li> </ul>	sclosed that are required to be reported in accordance with							
Section 510(a) of Cir	cular A-133?		⁄es	$\boxtimes$	No			
Identification of major pro	grams:							
CFDA Number	Name of Federal Program or Cluster							
20.507	Federal Transit Capital and Operating Assistance Formula Grants							
Dollar threshold used to distinguish between type A and type B programs: \$300,000								
Auditee qualified as low-ri	$\boxtimes$	⁄es		No				
Continued)								

## Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2004

II.	Findings Relating to the Financial Statement Audit as Required to be Reported in Accordance With
	Generally Accepted Government Auditing Standards.

A. Reportable conditions in internal control.

None

B. Compliance findings.

None.

## III. Findings and Questioned Costs for Federal Awards.

A. Reportable Conditions in Administering Federal Awards

None

B. Instances of Noncompliance

None

(Continued)

### Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2004

### IV. Other Findings Related to Required Statutory Reporting.

### 04-IV-A Official Depositories

A resolution naming official depositories has been adopted by City Council. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2004.

#### 04-IV-B Certified Budget

Expenditures/expenses during the year ended June 30, 2004, exceeded the amounts budgeted in the debt service functions. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

Recommendation: The budget should have been amended in accordance with Chapter 384.18 of the Code of lowa before disbursements were allowed to exceed the budget.

Response: The budget will be amended in the future, if applicable.

Conclusion: Response accepted.

#### 04-IV-C Questionable Disbursements

We noted no expenditures for parties, banquets or other entertainment for employees that we believe may constitute an unlawful expenditure from public funds as this is defined in the Attorney General's opinion dated April 25, 1979.

#### 04-IV-D Travel Expense

No expenditures of City money for travel expenses of spouses of City officials or employees were noted.

#### 04-IV-E Business Transactions

No business transactions between the City and City officials or employees were noted.

#### 04-IV-F Bond Coverage

Surety bond coverage of City officials and employees is in accordance with statutory provisions.

#### 04-IV-G Board Minutes

We noted no transactions where the required Council approval was not obtained. However, the City does not publish a summary of all receipts received monthly.

Recommendation: The City is required to publish a summary of all receipts received monthly.

Response: The City is working on a system to publish a summary of all receipts received monthly.

Conclusion: Response accepted.

#### 04-IV-H Deposits and Investments

No instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

#### 04-IV-I Revenue Notes

The City has established the sinking and reserve accounts required by the sewer revenue note resolution.

## Corrective Action Plan Year Ended June 30, 2004

Current			Anticipated Date o		
Number	Comment	Corrective Action Plan	Completion	Contact Person	
Other Find	ings Related to Required Statutory Report	ting			
04-IV-B	The expenditures/expenses exceeded the amounts budgeted in the debt service functions.	See corrective action plan at 04-IV-B.	June 2004	Carol Barnes	
04-IV-G	The City did not publish a summary of all receipts received monthly.	See corrective action plan at 04-IV-G.	June 2004	Carol Barnes	